

COUNTY GOVERNMENT OF KISUMU



COUNTY ASSEMBLY OF KISUMU

THE HANSARD

SECOND ASSEMBLY – FOURTH SESSION

Thursday, 29th October, 2020

House met in the Main Chamber at 02:30 p.m.

(The Temporary Speaker (Hon. Seth Okumu) in the Chair)

PRAYERS

The Temporary Speaker (Hon. Okumu): Hon. Members, I want to request pursuant to the provision of County Assembly of Kisumu Standing Order No. 32 (2) that the Serjeant-at-Arms rings the quorum bell for five minutes.

(Quorum bell rung for five minutes)

The Temporary Speaker (Hon. Okumu): Honourable Leader of Majority, can you confirm if we have the quorum. I have one Member who is reaching us online.

The Leader of Majority (Hon. Onyango): Mr. Speaker, there is quorum in the House. Thank you.

The Temporary Speaker (Hon. Okumu): Thank you. Mr. Clerk, kindly take us through the Order Paper of the day.

The Temporary Speaker (Hon. Okumu): Next order!

COMMUNICATION FROM THE CHAIR

The Temporary Speaker (Hon. Okumu): Thank you Honourable Members, I have two communication to put across. One, this has been communicated in our updates page that between 03rd – 06th November, 2020, we shall meet the Executive in Naivasha. It is therefore upon all of us to attend. I was strictly given information that only those who shall attend will be facilitated. So, please tell Members that the meeting is very important towards the execution of our mandate.

The second communication I want to give Members is that, there has been a spike in the cases of COVID-19, not only in Kisumu but even in Counties that are neighbouring us. So, it is still advised that we observe the guidelines given by the Ministry of Health. Honourable Members, do not take chances and let us share this information with the general populace of Kisumu County so that we can curtail the spread of the virus. Thank you.

The Temporary Speaker (Hon. Okumu): Next order!

MOTION

REPORT FROM THE SELECT COMMITTEE OF BUDGET AND APPROPRIATION ON ITS
CONSIDERATION ON THE PROPOSED KISUMU COUNTY ANNUAL DEVELOPMENT
PLAN FY 2021/2022

BY

HON. STEVE OWITI

CHAIRPERSON, BUDGET AND APPROPRIATIONS COMMITTEE

The Temporary Speaker (Hon. Okumu): Yes, Chair Budget and Appropriations

Hon. Owiti: Thank you Mr. Speaker. I rise to move a motion on the proposed Kisumu County Annual Development Plan FY 2021/2022.

PREAMBLE

Mr. Speaker Sir and Hon. Members,

The Proposed Kisumu Annual Development Plan FY 2021-2022 will mark a fourth year of the implementation of the Second Generation County Integrated Development Plan (CIDP) FY 2018/2022. It provides a roadmap for the implementation of County Projects, programmes and initiatives that will help in achieving the 10 point Governor's Manifesto as listed below;

1. Revitalize agriculture for food security and agribusiness;
2. Ensure a healthy population living in a clean environment;
3. Build modern physical infrastructure;
4. Promote skills development and innovation;

5. Conserve the environment while opening the Kisumu lakefront for business;
6. Provide decent housing in inclusive towns, semi-urban centres and villages;
7. Promote sports, culture and the arts;
8. Promote industrialization and a vibrant service sector, supported by sustainable energy sources and information and communication technologies;
9. Promote tourism driven by culture and heritage as well as new products;
10. Deepen the structures of devolved governance and strengthen revenue generation and accountability in use of public funds.

Mr. Speaker Sir and Hon. Members,

The Kisumu County Annual Development Plan FY 2021/2022 is an extract of the Second Generation County Integrated Development Plan (CIDP) FY 2018/2022 whose main objectives is to address and implement the Governor's manifesto that promotes the socio-economic interest to the people of Kisumu. This document is critical in the improvement of key infrastructural development and enhance Sustainable Development to spur growth in the County and transform the livelihood of the residents of Kisumu County.

Annual Development Plan Linkage with CIDP II(2018-2022)

The KCADP is linked to the Second CIDP, Vision 2030, SDGs and the Agenda Four of the Government of Kenya.

Key Thematic Areas for the CADP 2021/2022

1. Improving food and nutrition security
2. Achieving Universal Health Coverage;
3. Accelerating job creation through manufacturing;
4. Skills development, business incubation and innovation support services;
5. Infrastructure development;
6. Enhanced resilience, adaptive capacity and access to clean and safe household water.

Mr. Speaker Sir and Hon. Members, on Thursday, 08th September, 2020 the Leader of Majority laid before the House the Proposed Kisumu County Annual Development Plan FY 2021/2022 as a paper. Accordingly, the document stood committed to the Select Committee of County Budget and Appropriations for consideration.

Mr. Speaker and Hon. Members, the provisions of Standing Orders No. 189 (e) bestows the County Budget and Appropriations Committee the responsibility to evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays. The Proposed Kisumu County Annual Development Plan FY 2021/2022 is one of the documents that aims at effecting the economic and budgetary policies of the County which is with the current trends affected by emerging issues like the COVID-19 Pandemic that needs to be taken into account

while interrogating and preparing of the County Budget and other key legislative proposals that have a direct impact on the residents.

Functions and Mandate of the Committee

Pursuant to the Provisions of the Standing Order 189 (2) the functions of the Committee are to-

1. Investigate, inquire into and report on all matters related to coordination, control and monitoring of the of the county budget;
2. Discuss and review the estimates and make recommendations to the county assembly;
3. Examine the county fiscal strategy paper presented to the county assembly;
4. Examine bills related to the county budget, including appropriations bills; and
5. Evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays.

The County Budget and Appropriations Committee constituted by the County Assembly immediately following the general election shall serve for a period of three calendar years and that constituted thereafter shall serve for the remainder of the County Assembly term.

Composition of the Select Committee of Budget and Appropriations

The County Budget and Appropriations Committee was constituted on 19th September, 2020 and is established as below;

- | | | |
|--------------------------|---|------------------|
| 1. Hon. Steve Owiti | - | Chairperson |
| 2. Hon. Aslam Khan | - | Vice Chairperson |
| 3. Hon. Kenneth Onyango | - | Member |
| 4. Hon. Joachim Oketch | - | Member |
| 5. Hon. Benny Pete Oiko | - | Member |
| 6. Hon. Jacktone Ojwang' | - | Member |
| 7. Hon. Beatrice Odongo | - | Member |
| 8. Hon. Seth Okumu | - | Member |
| 9. Hon. Nancy Owiti | - | Member |
| 10. Hon. Vincent Jagongo | - | Member |
| 11. Hon. Paul Okiri | - | Member |
| 12. Hon. Seth Kanga | - | Member |
| 13. Hon. Joseph Olale | - | Member |
| 14. Hon. Maurine Otiang' | - | Member |
| 15. Hon. Johnson Guya | - | Member |

Secretariat

- | | | |
|-------------------|---|------------------------|
| 1. Peter Anditi | - | Clerk to the Committee |
| 2. Kephers Onoka | - | Fiscal Analyst |
| 3. Zablon Otiende | - | Hansard |
| 4. Isaac Omollo | - | Clerk Assistant |
| 5. William Ogada | - | Serjeant-at-Arms |

Acknowledgment

The Committee would like to take this opportunity to applaud the Office of the Speaker and that of the Clerk for the invaluable support accorded to us by providing conducive atmosphere and slotting adequate time to ensure that the Committee executes its mandate and this document is delivered to the House on time.

Special thanks to Members of the Committee who took their time to attend the Public Participation exercise despite the COVID-19 Pandemic. To Member of the Public who thronged the Grace Onyango Social Hall on Friday, 16th October, 2020 to air their views on issues they wanted addressed to make such Forums meaningful and on how best to improve on them, ensure that their Sub-counties and electoral Ward's view are captured and taken into consideration. To ensure that their inputs is factored in the CADP, Members of the Public presented their memoranda to the Budget Committee for consideration in the Report. Without forgetting the Technical staff who worked tirelessly to ensure that logistics were put in place, venue identified and collation of memoranda and final documentation of the report.

Observing the WHO COVID-19 Containment Protocols on Public Gatherings.

Mr. Speaker and Hon. Members, the Assembly complied with the WHO Containment Protocols.

Mr. Speaker Sir and Hon. Members, it is therefore my pleasant duty and privilege, on behalf of the County Budget and Appropriations Committee to table this report and recommend that this House adopts the recommendations therein.

COMPLIANCE TO LEGAL FRAMEWORKS AND OTHER RELEVANT PROVISIONS OF THE LAW IN PREPARATION OF THE PROPOSED KCADP FY 2021/2022

The Committee in interrogating the Kisumu County Annual Development Plan FY 2021-2022 delved into the relevant legal framework to deduce and comprehend whether in the submission of this document, the County Government complied with key legislations that guide its preparation for consideration by the House.

The Committee interrogated the provision of section 126 of the Public Finance Management Act, 2012 which states that a County in preparation of the CADP must take into consideration the Integrated Planning Process which shall include both the long and medium planning process.

Additionally, the provision of section 126 (3) of the Public Finance Management Act, 2012 stated that the County Executive Committee Member for Finance and Economic Planning shall submit before the Assembly the Annual Development Plan for consideration not later than 01st September of each year for approval.

Mr. Speaker Sir and Hon. Members, the County Executive complied with the provision of section 104 of the Public Finance Management Act, 2012 which explicitly states that, County Governments shall plan for the County and no money shall be appropriated outside a planning framework developed by a County Executive Committee and approved by the County Assembly.

Finally, the Committee noted that the County Executive adhered to the provision of Article 119 read together with 196 of the Constitution of Kenya, 2010, section 87 of the County Government Act, 2012 and section 126 of the Public Finance Management Act, 2012 where it is mandated that before executing any project that have a direct impact to the Public, Public Participations exercises have to be conducted in areas that have close proximity to the residents.

Mr. Speaker Sir and Hon. Members, It is important to note that the County Executive adhered to the relevant provisions of the law as indicated above.

LEGAL FRAMEWORK AND LEGISLATIVE FRAMEWORK UNDERPINNING PUBLIC PARTICIPATIONS

The Clerk of the County Assembly of Kisumu in compliance with the provisions of Article 119 read together with 196 of the Constitution of Kenya, sections 87, 104 and 115 of the County Government Act, 2012, notified the general public vide an advertisement in Daily Nation of 08th October, 2020. In the notice, the Clerk invited the General Public, Civil Society/Interested Groups, professionals and other relevant stakeholder to submit their oral or written memoranda to the Select Committee of County Budget and Appropriations during the public participation exercise that was conducted on Friday, 16th October, 2020 at the Mama Grace Onyango Social Hall as from 09:00 a.m.

COMMITTEE'S REVIEW, ANALYSIS/INTERROGATION/FINDINGS,/OBSERVATIONS AND RECOMMENDATIONS ON THE KCADP FY 2021/2022

Mr. Speaker Sir and Hon. Members, it is my humble pleasure and privilege to present to this Honorable House the Committee's analysis, findings, observations and recommendations on the proposed KCADP FY 2021/2022.

1.0) THE PROPOSED KCADP FY 2021/2022 HAS FIVE CHAPTERS WHICH IS SUMMARIZED HERE BELOW;

- I. Chapter One - Overview of the County;
- II. Chapter Two - is the Review of the Implementation of the Previous KCADP FY 2019/2020;
- III. Chapter Three - County's Strategic Priorities, Programmes and Projects for the FY 2021/2022;
- IV. Chapter Four - Resource Allocations; and
- V. Chapter Five - Kisumu County Monitoring and Evaluation System.

Mr. Speaker Sir and Hon. Members, let make take this opportunity to present the Committee's findings, observations and recommendations of the Proposed KCADP FY 2021/2022.

OVERVIEW OF THE COUNTY

Background Information.

Mr. Speaker and Hon. Members, Chapter one of the document, highlights the County's location, population size, demographic profiles, administrative and political units. It equally presents linkages to the SDGs, Vision 2030, and Agenda Four, the CIDP and sector priorities and working plan.

Mr. Speaker Sir and Hon. Members, the population of the County according to the 2019 Population and Housing Census was 1,155,574 persons with a total of 560,942 (translating to 48.5% and 594,609 (51.5%) are male and female respectively. Whereas the intersex population was 23 persons. According to the Census, Nyando Sub-county registered the highest population growth at 7% whereas, Muhoroni and Nyakach had 1% each. The average household size is 3.8% compared to the National Average which is 3.9% with Nyando and Nyakach having sizes of 4.2% each with Kisumu Central being lowest being 3.3%

Mr. Speaker and Hon. Members, Kisumu County has 7 (Seven) Sub-counties namely Kisumu East, Kisumu West, Kisumu Central, Muhoroni, Nyando, Nyakach and Seme. The County has a total of 35 electoral Wards. Below is a summary of Administrative and Political Units within Kisumu County.

Table 1: Population Density and Distribution by Sub-County/Constituency for 2021 and 2022

Sub-County	2021 Kisumu County			2022 Kisumu County	
	Population (Projected)			Population (Projected)	
	Area in Km ²	Population	Density	Population	Density

Kisumu East	141.6	230,828	1,630	235,906	1666
Kisumu West	209.0	180,509	864	184,480	883
Kisumu Central	36.8	181,892	4,943	185,893	5051
Seme	267.7	127,079	475	129,875	485
Nyando	446.1	168,693	378	172,404	386
Nyakach	326.7	157,007	481	160,461	491
Muhoroni	657.5	160,972	245	164,513	250

Table 1: Administrative and Political Units

Constituency/Sub-Counties	Population (2019 Kenya Population and Housing Census)	Area in Sq. Km	County Assembly Wards
Kisumu East	220,997	141.6	Kajulu; Kolwa East; Manyatta B; Nyalenda A; Kolwa Central
Kisumu West	172,821	209.0	South West Kisumu; Central Kisumu; Kisumu North; West Kisumu; North West Kisumu
Kisumu Central	174,145	36.8	Railways; Migosi; Shauri/Moyo Kaloleni; Market Milimani; Kondele; Nyalenda B
Seme	121,667	267.7	West Seme; Central Seme; East Seme; North Seme
Nyando	161,548	446.1	East Kano/Wawidhi; Awasi/Onjiko; Ahero; Kabonyo/Kanyagwal; Kobura
Muhoroni	154,116	657.5	Miwani; Ombeyi; Masogo /Nyang'oma; Chemelil; Muhoroni Koru
Nyakach	150,320	326.7	South West Nyakach; North Nyakach; Central Nyakach; West Nyakach; South East Nyakach

Population Density and Distribution

According to 2019 Kenya Population and Housing Census stands at 554 per sq. kilometer against the national average of 82 per sq. kilometer. The most densely populated Sub-County as per the 2019 Kenya Population and Housing Census is Kisumu Central at 4,737 persons per square km while Muhoroni Sub-County is the least at 234 persons per square km. By end of the plan period, it is projected that Kisumu Central Sub-County population density would be 4,836 persons per square km while Muhoroni Sub-County will grow to 239 persons per square km given an annual population growth rate of 2.2%.

Kisumu County Annual Development Plan FY 2021/2022 - County-Sector Priorities

Agriculture, Irrigation, Livestock and Fisheries.

Mr. Speaker and Hon. Members, this department strategizes during this period to increase agricultural productivity for Food Security and Market Access through Management of Agricultural Advisory Services (Extension Services) in Crop Development and Livestock production as well as Fisheries Value Chain and Promotion of Agri-business.

Finance & Economic Planning

This department is focusing on Resource Mobilization and Full Automation of Revenue Collection and efficient and effective management of financial resources to enable smooth implementation of County Sector Priorities. It is prioritizing the implementation of the County Valuation Roll to enhance Collection of Own Source Revenue.

Business, Cooperatives and Marketing

The Department focuses on the promotion of a healthy environment for Market Traders through the completion and construction of Modern Markets, operationalization of Trade Fund, Co-operative Development Fund and Business Incubation Centres.

Energy and industrialization

The department is focusing in partnering with the National Government to establish/reviving Industrial Development Centres, Renewable Energy (Clean Energy) through distribution of 280 Jikos in all Wards.

Physical planning, Lands, Housing and Urban Development

The sector will focus on the development of a 3-D IT-enabled County Spatial plan, preparation of Integrated Urban Development Plans for up-coming towns and Physical Planning Act.

Water, Environment, Natural Resources & Climate Change

The key priority in this Department is to increase Household Water Coverage Levels for the Wards with less than 35%, rehabilitation and expansion of piped water distribution networks, rehabilitation of existing viable boreholes. Emphasis will be placed on the Solid waste Management, Afforestation, Protection of Wetlands and rehabilitation of degraded landscapes

Health and Sanitation

This Departments will focus on the implementation of preventive, promotive and curative Health Programmes.

Education, ICT and Human Capacity Development

The Department is focusing on the need to address issues related to access, equity, quality, relevance, curriculum, teacher development and management as well as trainers in the areas of technology and entrepreneurial skill development which is important and will be implemented during the plan period. The school feeding programme for the ECDE still remains a priority for the County.

Public works, Roads and Transport

The sector is focusing on the full operationalization of the Kisumu County Roads Act, 2019 by putting in place the Kisumu County Roads Maintenance Team whose objective will be to maintain County Road networks whose priority during the plan period is opening of access roads, routine roads maintenance, and supervision of construction works and provision of mechanical services. Emphasis will be put on roads maintenance, especially in the rural areas using the Kisumu Roads Maintenance Teams under the supervision of the Village Councils.

Tourism, Culture, Arts and Sports

The sector will implement through PPP, flagship projects that seek to develop and diversify tourism products as it enhances and upholds our rich cultural values. Branding and marketing of existing tourism facilities and products and development of a County Sports and Talent policy to respond to County's unique needs are some of the priorities during the plan period.

Governance and Administration

The key focus for the sector will be to ensure effective and efficient service delivery by all County departments, handling special programmes and emergencies. Another priority for the sector is strengthening devolution up to the village level through the formation and operationalization of the village councils. This will entail playing a major role in coordination and implementation of all policies at the grassroots level.

The sector's other priority will be development of the e-County Integrated Monitoring and Evaluation Systems e-(CIMES) to enhance provision of timely feedback to the

citizens in terms of projects and programmes. This will be spearheaded by the Special Delivery Unit through the directorate of Monitoring and Evaluation.

City of Kisumu

The sector's priorities during the plan period will be modernization of markets within the City, rehabilitation and maintenance of city roads and ensuring effective implementation of the Kenya Urban Support Programme.

County Assembly

The County Assembly is focusing on a robust oversight role on how sectors/departments implement their development priorities/programmes and projects. It will ensure increased mobilization of financial resources as well as prudent use of financial, human and material resources in promoting socio-economic development of Kisumu County.

The Assembly will also escalate public engagements/public participations to increase awareness of the general public in identification/formulation, implementation and monitoring and evaluation of the sectors programmes and priorities and projects.

Findings and Observations

Mr. Speaker Sir and Hon. Members,

1. The Committee observed that, the County Sector Priorities do not explicitly give linkages with the CIDP, SDGs, Vision 2030, Agenda Four especially on Devolved Functions.
2. It is the findings of the Committee that, statistic from the 2019 Kenya Population Census Report were not taken into consideration while developing Sector Priorities.

The Committee's Recommendations

1. THAT, the sectors working group priorities, programmes and projects should be aligned to Vision 2030, SDGs, CIDP, Agenda Four and Governor's manifesto.
2. THAT, the Second Generation Kisumu County CIDP should be reviewed to reflect the current realities, trends and emerging issues facing the County.
3. THAT, the County Executive and the County Assembly should consider formulating a Bill that will address equitable distribution of resources which is hinged on statistical information.

2.0 REVIEW OF THE IMPLEMENTATION OF THE PREVIOUS KCADP FY 2019/2020 Background Information.

Mr. Speaker Sir and Hon. Members,

The County Executive presented highlights of the implementation status of the previous KCADP FY 2019/2020 in Chapter two of the document covering pages (Page 23-105 of the proposed

KCADP Document). It also presents key achievements, challenges, lessons learnt and recommendations.

Some of the key challenges, lessons learnt and recommendations are summarized here below;

Challenges Experienced During Implementation of the Previous KCADP

The year 2019-2020 was unique year for most of the governments, institutions, organizations in Kenya and the year 2020 in particular, the outbreak of the global pandemic Covid-19 derailed implementation of projects, disrupted lives and businesses. Most institutions and governments shifted focus to mitigating the effects of and the spread of the disease.

County government of Kisumu experienced a number of challenges which are highlighted and categorized as below:

FINANCIAL

- a) Inadequate budget allocation; Delay in making and approval of supplementary budget; late disbursement of funds from the County and National Treasuries to the various sectors led to delayed procurement and late commencement of implementation of PPIs and priorities.
- b) Outbreak of global pandemic COVID 19 and floods disasters hampered funding of identified priorities, since the allocated budgets were diverted to mitigation, control, humanitarian aid and containment of the two disasters. This was occasioned by non-budgetary allocation for disaster preparedness.
- c) Lack of financial commitment by the County Government towards Partners/donors supported PPIs made some potential partners/donors not to commit themselves which led to loss of sponsorship and support.
- d) Unpredictable payment model resulting to supplies and contractors' apathy.
- e) Inadequate Operation and Maintenance (O&M) funding to facilitate implementation and supervision of projects.
- f) Change of priorities during budget making process which led to zero allocation of funds to some sectors programs.
- g) Pending Bills affected the implementation of Projects.

OPERATIONAL

- a) Too much centralization of administrative functions undermined effective delivery of service in the sectors e.g. Stationery, Fuel, Maintenance of Motor vehicle, Provision of contracted guard services, hire of casual labour among others.
- b) Lack of public land for implementation of some grass-root projects.
- c) Lack of sufficient operations vehicles for most directorates caused inadequate mobility which led to reduced visibility of frontline extension/technical staff and projects

supervisors.

- d) Mismatch between ADP projects and budgetary projects prioritized during budget making led to some projects not implemented.
- e) Emergence of global pandemic COVID-19 slowed down implementation of PPIs, disrupted learning programmes in institutions of learning; led to closure of businesses and loss of or reduced own source revenue.
- f) Heavy rains that pounded the County that caused massive floods led to displacement of families, disruption of businesses, enormous destruction and damage to farms, general infrastructure and loss of human lives and livestock.
- g) Delay in formation of the (PMC) Project Management Committee by the Ward Administrators.
- h) Recalling of the county government function by the Regulator EPRA which affected achievement of the targets set in the Energy Regulation and revenue collection
- i) Delay in signing of Contracts by the office of the County Attorney.
- j) The bureaucratic Procurement processes

SOCIAL/ECONOMIC

- a) The emergence of COVID-19 pandemic that affected projects supervision and management extension services, Capacity building events, Training programmes, trade fairs and shows due restrictions to gatherings for technology disseminations like cancellation of Kisumu County Regional shows, farmer field days, conferences, seminars Graduations ceremonies and exhibitions
- b) Heavy rains that pounded the County caused massive floods that led to disruption of businesses, destruction and damage to farms, general transport and utility infrastructure and loss of human lives and livestock. Some projects and program sites were either flooded or inaccessible which caused delay in commencement, implementation and completion.

HUMAN RESOURCE

Inadequate personnel; instructors, administrators, skilled manpower, craftsmen as a result of resignation, natural attrition and retirement led to ineffective implementation of projects.

LESSONS LEARNT AND RECOMMENDATIONS BY THE COUNTY EXECUTIVE.

There are major lessons learnt from implementation of CADP FY 2019-2020 and key amongst them are

- a) There is need for enhanced inter-departmental consultation during budgetary appropriation to avoid misappropriation of funds. That there be continuous and close consultation between finance and the departments on budget reviews and

implementation.

- b) Gender mainstreaming during budget making and implementation, the budget should be gender responsive
- c) The county should commit support for donor/partner sponsored PPIs by allocating funds for the same in order to attract more donors and partners.
- d) Flagship projects in the county that reflect the climate change Act, 2016 should be given priority since the county is facing a number of climate change impacts and hence improve resilience of the communities towards the risks of climate change.
- e) The County Government of Kisumu should strengthen Monitoring and Evaluation. A policy should be developed on M&E so as to monitor all development projects and provide reports and feedback on implementation status.
- f) The budgets and the ADPs should be more aligned to the CIDP. All the PPIs implemented should be derived from the ADP and be linked to Vision 2030 and Governor's Manifesto. PPIs priorities should be maintained in the budgets as they are in the CADP. The county should ensure adequate financial allocation to projects, timely disbursement of funds and early procurement to avoid projects overlapping to succeeding financial years.
- g) To address mobility of personnel and technical staff doing supervision, operations, extension services, the county government should procure more field operation vehicles to ensure timely project supervision and quality assurance.
- h) There is need for clear policy on project management committees (PMC) formation and Projects administration funds should be released during projects implementation to facilitate technical staff and professional to ensure quality control.
- i) The county should develop a proper payment plan to ensure timely payments to the supplies and Contractors to eliminate pending bills and service providers and contractors' apathy.
- j) For equipment purchase, budgetary allocation should be guided by local market price from reputable firms to avoid purchase of low-quality equipment.
- k) Long procurement process delays project implementation. To mitigate against this, the process should start early enough to enable the sectors/ contractors to complete projects on time.
- l) Disaster management preparedness like pandemics; there is need to put in mechanisms for disaster preparedness to alleviate unnecessary reallocation of funds in the middle of the financial year to address emergencies.
- m) There is need for involvement of technical staff from the Department of Roads, Transport and Public works for guidance on project costing to avoid under or over-budgeting for infrastructure development projects
- n) Inaccurate information on County's finances leads to unrealistic development plans which negatively affect CADP implementation.

Mr. Speaker Sir and Hon. Members, it is equally important to note that the emergence of the dreaded COVID-19 in March, 2020 in Kenya and its subsequent health protocols seriously affected implementation of projects in the period under review.

Committee's Finding and Observations

Mr. Speaker Sir and Hon. Members,

1. THAT, due to constraint of time, human resource (technical capacity) the Committee could not exhaustively verify the previous implementation of the KCADP for the FY 2019/2020 with the actuals on the ground.
2. THAT, the Committee has noted with concern the violation of section 166 of the PFM Act, 2012 (Submission of Financial Reports).
3. Amorphous/moribund/skeleton structure on the Kisumu County Monitoring and Evaluation System.
4. THAT, Ineptness, failure or refusal to implement resolutions of the Assembly on revitalization and reforming the County Revenue.
5. The Committee was not convinced with the narratives adduced that the County has Inadequate personnel; instructors, administrators, skilled manpower, craftsmen as a result of resignation, natural attrition and retirement led to ineffective implementation of projects because it is in the public domain through the Office of the County Controller of Budget that the County has a Personnel Emolument Ratio of 46% instead of the recommended 35% in the PFM Act (Regulation).
6. The Committee noted that, the COVID-19 Pandemic partially affected the implementation of the previous KCADP.

Committee's Recommendations

Mr. Speaker and Hon. Members,

1. THAT, the Sectoral Committees, Implementation Committee, General Oversight Committee to review, investigate, analyze and verify implementation status of Projects indicated in the Chapter II of the KCADP FY 2019/2020 and cause a report and recommendation to this House.
2. THAT, the County Executive to adhere to the provisions of section 166 of the PFM Act, 2012 and other relevant legislations.
3. THAT, the County Executive to URGENTLY present to the Assembly a County

- Monitoring and Evaluation System Structure and the Annual Procurement Plan.
4. THAT, the CEC Member for Finance and Economic Planning to appear before the General Oversight Committee to explain to the House his failure to implement County Assembly Resolutions on Automating Revenue Collections, the Kisumu County Valuation Roll and to proposed Revenue Raising Measures draft Bills.
 5. THAT, the Sectoral Committee of Labour and Social Welfare to investigate, analyze and bring a report to the House in the County Executive Human Resource on the Skills and Competency Report. This report should also indicate why the County has violated the 35% Personnel Employment Rule as prescribed in the PFM Regulations.
 6. THAT, the County Executive and the Assembly to hold a consultative meeting to brainstorm on the County Projects Implementation for FY 2019/2020 and Post Budget Analysis FY 2020/2021 and come up with a way-forward.
 7. THAT, the County Executive to fast-track full operationalization of the Village Units (Village Administrators and Village Councils) as envisaged in the Kisumu County Administration (Village Administrators and Village Councils) Act, 2019. This will facilitate and improve project supervision at the Village Units.
 8. THAT, the Project Management Committee Funds Was deducted from the Contractors and not disbursed to the PMCs.

3.0 COUNTY STRATEGIC PRIORITIES, PROGRAMMES AND PROJECTS (Page 107-287)

Mr. Speaker Sir and Hon. Members, this chapter summarizes what is being planned/projected by the County in key broad priorities of projects, programmes, Performance Indicators and mainstreaming of crosscutting issues such as Climate Change, Environmental Degradation, Disaster Risk management, COVID-19 and other communicable disease, HIV/Aids, Youth and Persons with Disabilities and ending Drought Emergencies. It also indicates the overall Financial Resource Requirements in the KCADP.

In arriving at this Strategies, Programmes and Projects, the Executive conducted Public Participation in all the gazetted 70 (Seventy) Village Units within the Kisumu County (See Annex I)

The public/village unit priorities and sector's priorities were collected to give birth to the Proposed KCADP FY 2020/2021.

Mr. Speaker Sir and Hon. Members,

The Committee in compliance with the tenets of Public Participation and pursuant to the

provisions of Article 196 of the Constitution of Kenya, 2010, section 87 of the County Government Act, 2012, section 207 of the Public Finance Management Act, 2012 and county Assembly Standing Orders No. 123. The Committee conducted Public Participation on the Kisumu County Annual Development Plan FY 2021/2022 on Friday, 16th October, 2020 at the Grace Onyango Social Hall as from 09:00 a.m.

Members of the Public, interested groups drawn from the 35 Wards presented their views and proposals which is summarized here below;

PROJECTS PROPOSED BY THE PUBLIC DURING THE PUBLIC PARTICIPATION CONDUCTED BY THE COUNTY ASSEMBLY AT GRACE ONYANGO SOCIAL HALL ON FRIDAY, 16TH OCTOBER, 2020.

S/NO	SUB-COUNTY	WARD	ATTENDANCE	ADDITIONAL PROPOSALS DURING PARTICIPATION CONDUCTED BY ASSEMBLY
1.	KISUMU WEST			
		CENTRAL	5	<ul style="list-style-type: none"> -Gabions along river Kisian to KEMRI - 3KM drainage line in Usoma to Lake Victoria - Drainage line at Lower Kotetni -Floodlight at Kirembe Junction, Tiengre and - Fencing Riat Market -Construction of ECDE classroom at Tiengre -Completion of Kisian ECDE -Kirembe Nawa Dispensary Equipping of Airport health center Equipping of Rainbow health center
2		SOUTH WEST	6	<ul style="list-style-type: none"> Pipeline extension of Kawiti water project Equipping of Ongato Nyawara Water Project

				<p>Construction of Bata ECDE</p> <p>Construction of Konyango Mtoto Sunrise ECDE</p> <p>Market shade at Uradi Market</p>
3		WEST	6	<p>-Construction of Ngop Olewe- Andingo Road</p> <p>-Construction of Nyakune-Dwele Road</p> <p>-Ugrading of Lwala Kadawa Football Pitch</p> <p>-Construction of Gabions at River Ndemra</p> <p>-Completion of Aboge ATC</p> <p>-Construction of Gomembe ECDE</p> <p>-Nyambok Spring water</p> <p>-Kowiyo dwele Roads</p> <p>Two Projects Identified in the ADP Classified in the Ward but should belong to North Ward</p> <p>1)Completion and Equipping of Kiboswa Community Hall</p> <p>2)Completion of Nyahera Resource Center classified in West Ward but belongs to North Ward.</p> <p>-Floodlight at Riat thim (KSHS. 2M)</p> <p>-Floodlight at Riat Ngege (KSHS. 2M)</p> <p>-Floodlight at Aboge (KSHS. 2M)</p> <p>-Completion of Dispensaries at:</p> <p>Mawembe Kodero (KSHS. 1M)</p> <p>Yambo (KSHS. 1M)</p> <p>Dwele (KSHS. 1M)</p>

				<p>Kathure (KSHS. 1M)</p> <ul style="list-style-type: none"> -Construction of Riat Health Center (3M) -Construction of ECD at Maliera (KSHS. 1.7M) -Construction of ECD at Ulalo (KSHS. 0.7M) -Construction of ECD at Kawino (KSHS. 1.7) -Construction of Aboge Vocational Training Center (KSHS. 1M) -Construction of Aboge Market (KSHS. 2M) -Completion of Gombe Kakulo Resource Center -Construction of Placenta Pit at Lwala Kadawa Health Center -Riat Ngege Pit Latrines
4		NORTH	4	<ul style="list-style-type: none"> -Resource center at Abindu Caves -Dispensary at Thim Bonde -Market at Brook Bond -White House-Luanda-Lady Gay Road -Community Hall -Construction of Kosida Water Spring -Murraming of Kiboswa SOS Road <p>AGRICULTURE DEPARTMENT</p> <ul style="list-style-type: none"> -Pioneering of Chili, pepper and lemon fruit farming in Akingli and Gul areas to control manace of wild animals -Provision of certified seeds(Maize, Vegetables and fertilizers to farmers) -Purchase and supply of 10 dairy cows

			<p>- Support of Horticultural Production (Sidika Agricultural Development Group)Micro irrigation system/shades and nets</p> <p>Water and Environment</p> <p>-operationalization of seke, obede, Kamsula and Thim Bonde water projects</p> <p>-Establishment tension of tree nursery site at Kakling and Akingli</p> <p>-Extension of Bar A water to Wachira Primary</p> <p>-Extension of water from Nyahera to Ohinga area</p> <p>-Extesion of water from Gee to Wang oula</p> <p>-Community Connectivity(purchase of pipes and fittings) in arrangement with KIWASCO</p> <p>-Production of Springs at Gul, Kojuajo and Obede</p> <p>Health and Sanitation</p> <p>Dispensary at Dago thim</p> <p>Fencing of Nyahera Sub-County Hospital</p> <p>-Doctors call room at Beta Dispensary</p> <p>- Doctors call room at Dago Health Centre and Placenta pit</p> <p>-Maternity wing at Nyahera</p> <p>-Fencing of Korimba Health Center</p> <p>-Construction of Toilet and Septic tank and Placenta pit at Korumba Health Center</p> <p>- Water storage tank at (elevated) at Nyahera and Dago thim health facilities</p> <p>Education and ICT</p> <p>-Equipping of wachara VTC</p>
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			<p>-Construction of ECD at Dago thim</p> <p>-Completion of ECD at (Alara, yathratej, Bar ogual and Wacghara)</p> <p>-Provision of ECD learning and Playing Materials</p> <p>Roads</p> <p>Maintenance/ Murraming/ and improvement of</p> <p>-Luanda to Bondo Access road</p> <p>-Dago-Beta-Wachara-Ulalo access road</p> <p>-Kambok-Dago thim access road</p> <p>-Mkendwa –Jobs road</p> <p>-Kombok- Obede-Seke-Kadison- Dago</p> <p>-Nyahera-Bangroe(Opening and Improvement)</p> <p>-Grading and Murraming of Dago Sub-location in-roads (10km)</p> <p>-Opening and Improvement of Wangoula-Kamiguli</p> <p>-Improvement of Mamboleo-Korando/Mereali Bridge</p> <p>-Construction of Akingli Bridge</p> <p>-Construction of Sichoka- Bonde bridge(Box Culvert)</p> <p>- Construction of Konyol-Merena bridge(culverts)</p> <p>Business Trade and Markets</p> <p>Revolving fund for traders/Empowerment to Women and Youths</p> <p>1 Number block making ,Machine for youth groups</p> <p>Business incubation center at Nyahera Resource center</p> <p>Energy and Industrialization</p>
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				<p>Floodlight at Orient and Korumba Market</p> <p>Purchase and Distribution of Solar Pumps</p> <p>-Establishment of Soap Processing plant at Dago Market</p> <p>Tourism and Culture</p> <p>-Talent nurturing</p> <p>-Promotion of Abindu as a Heritage site(Cultural Information Resource Center)</p> <p>Lands, Physical Planning, Housing and Urban Development</p> <p>-Issuance of Title deeds to public land</p> <p>-Purchase of Land for construction of village admins, ward admin offices and Ward offices</p>
5		NORTH WEST	4	<p>-Community Social Hall at Nyakongo</p> <p>-Construction and equipping of Mirera Resource center</p> <p>-Opening and Murraming of Mirera Primary Road</p> <p>-Boxculvert at Ongadi, Obasabnjo, Komolo Bridges</p> <p>- Community Hall Bur Lowo</p> <p>-Fencing of Kilindili Market in Nametsa</p> <p>-Construction of Eshinyalu ECDE Classroom</p> <p>-Equipping of Dago Kotiende, Nyawita and Maseno Health Centers.</p> <p>- Bodaboda Shade Construction for Nyawita, Orongo, Daraja mbili, Ngou and Kuoyo stages.</p> <p>-Opening and Construction of Ongiyo-Kanyamedha-Kuoyo-Nyomboyo road.</p>
2.	KISUM U EAST			

	KOLWA EAST	7	<ul style="list-style-type: none"> -Construction of Lielango Sugarbelt Road -Kaguko-Kolielo to st. John Masowa -Kaguya-Anywang-Oyola to abuche road -Siuamy-Galili Roho-Railways Kasara to Kajaramba road -Kona-Buoye to Kaguti Kojwando access road -Kanyabindu Anyang Road -Buoye water pan -Disiltation of Riv Ogosi to border kolewe Fencing of Kasarani Market -Floodlight at Kasarani -Rice Milling Machine eniga Rice Scheme Borehole at Bungu Primary School -Construction of Nyamonge Dispensary - Completion of Anywang ECDE which is captured every FY but not completed
	MANYATT A B	6	<ul style="list-style-type: none"> -Drainages at Gesoko -Drainages at River Nyamsaria -Drainages at Transformer-Kowiti -Drainages at Laban Ogendo-Kisumu County Concrete -Laban-Ogendo-Wandiege road -Wells st. Bright road -Gudka-Ogwang road -Nyambuya-Omer road -Daraja mbili-Judea Road -Boda Boda shade at kuoyo HIC

				<ul style="list-style-type: none"> -Construction of Konyango Market -Construction of Public Toilet at Konyango Market -Fencing of Konyango Market -Installation of Power at Kasawino Market and Konyango -Construction of Modern ECDE Class at Kanyakwar -Fencing of Kanyakwar ECD -Purchase of Land for TVETS -Purchase of Land for Modern ECD at Kuoyo Village -Construction of Community Hall at Konyango -Expansion of Kuoyo Health Center -Construction of Placenter Pit at Kouyo H/C -Sports Gears
		KAJULU	6	<ul style="list-style-type: none"> -Purchase of Land for Omuonyo Lee Dispensary -Kameya-Kapondo Foot bridges -Kianja Football Stadium -Construction of Got Ongou ECD -Staffing of Kianja and Obuolo Youth Polytechnic and equipping -Construction of Aredo Double Culvert -Opening of Kochuru-Komondi-Bukna Road
		NYALEND A "A"	6	<ul style="list-style-type: none"> -Construction of Ondege Road - Construction of Ayomba Mbusi Road - Construction of Kasawani Toilet - Construction of Kasagam school of the Deaf Toilet -Improvement of Kowino- Market Kasagam Road

				<ul style="list-style-type: none"> - Construction of Nyalenda Cattle Dip -Opening of Peter Akello Access road -Construction of Community Hall at Dago - Construction of Stadium at Dago -
		KOLWA CENTRAL	4	
	MUHO RONI			
		MIWANI	7	<ul style="list-style-type: none"> -Equipping of Olasi Borehole -Water pipeline extention at Gari -Pipeline extention at Nyakoko water - Construction of ECD at Olikoliero Primary, Section iii Primary, Kasref primary, Amilo, Nyakoko, Minyange, Bondo Construction of Social Hall at Kasongo -Opening of Kasongo, Kokoth, Bati-Onyango Road -Opening of Koriyo, repentance church, Kunya Road -Improvement of CCA Kunya ECD road -Opening of Kokuoga, Ogandi Road -Construction of footbridge at Kabonyo Kasref -Completion of staff house at Kasongo Dispensary -Completion and Fencing of Nyangeta Dispensary -Murraming and Drainage at Jua Kali - Construction of Toilet at Koluoch - Construction of Floodlight at Kibigori

				-Purchase of Land at Gari
		OMBEYI	7	<ul style="list-style-type: none"> -Market stalls at Kasese market -Equipping the Maternity Wing at Obumba - Construction of Kodande Footbridges - Construction of Footbridges at Angwecha -Construction of Konyango Killion-Oyuma-Kakongo Road -Stalls Oyuma market -Supply of Dairy Goats and Dairy Cows -Designing of Kore Scheme and Construction of paths and box culverts - Construction of Cattle Dip -Construction of Kongiro bridge -Opening and Murraming of Elisha-Olum-Manacha Road
		CHEMELIL - TAMU	5	<ul style="list-style-type: none"> - Construction of Minongwe Footbridges - Construction of Chemelil-Nyangore box culvert -Construction of Rapogi ECD -Construction of Bad Oseng ECD -Construction of Kibuo ECD -Construction of Alwala ECD -Establishment of Nyang Market -Supply of Garbage Skips to Chemelil round about markt -Completion of Ogen Maternity -Completion of Oduwo health Center -Construction of 4 door pit latrine at Ogen Health Center

		MASOGO/ NYANGO MA	3	
		MUHORO NI/KORU	5	
	SEME			
		NORTH SEME	4	<ul style="list-style-type: none"> - Construction of Ojola Kodero Dispensary - Construction of Maternity at Onyinjo Dispensary - Construction of Alakal Harambe market and Kopingo Market -Construction of Onyinjo,Atol, Got Agulu, Kuoyo Kowe, Nyamar ECD -Completion of Amii ECD -Purchase of Barkorwa Land, Olute Land, Kopingo AND Korwenje Market -Drilling of Water at Ndi Primary - Drilling of borehole onyinjo Dispensary - Drilling of borehole Ojola Kadero School -Equipping of Harambe Water Project
		WEST SEME	3	<ul style="list-style-type: none"> -Rapogi- Ridore are drilled but not equipped -Nyalic ECD missing in the ADP -Chuth Ber VCT has not reported on site -Purchase of land for Kit Mikai and Kaila belong to East Seme but wrongly placed in west Seme -Completion of Kodhiambo Dispensary

				-Purchase of land for Osewe Dispensary staff quarters
		CENTRAL SEME	3	<ul style="list-style-type: none"> -Purchase of 6 tractors for each sub-location -Drilling of Borehole at Milugo Primary School -Drilling of Borehole at Oriang Dispensary -Construction of Water at Rabamu -Toilet at Omore primary - Toilet at Othany beach -Toilet at Mirieri primary -Toilet at Lieye Primary - Kothindi- Odundo Road -Kombewa Township, Kombewa Sub-County Hospital Road -Bodi-Lieye Road -Construction of ECD at Bonde Primary - Construction of Ogwal Bridge -Purchase of Market land for Kolenyo Market -Purchase of Dispensary Land at Korumba -Floodlight at Asat Beach, Kolenyo Market, Othany Beach and Korumba Market -Got –Adongo Kamonye Road -Olando-Bao beach Road -Kombewa Hoospital Okode Road
		EAST SEME	7	<ul style="list-style-type: none"> -Ward Reps office be built in Public Land - Construction of Nyabera ECD - Construction of Kajulu ECD

				<ul style="list-style-type: none"> -Construction of Awanya ECD -Completion of Lunga ECD -Fencing of Kit Mikayi Rock
	NYAKACH	NORTH NYAKACH	7	<ul style="list-style-type: none"> -Magunga-Dip-Katito-Road -Cherwa-Obingo road -Rae-Ochwado Road -Nyalunya-Nyando Road -Construction of Staff House at Onyuongo Dispensary -Construction of Nyamanyinga Bridge -Completion of Miruka Dispensary -Construction of ECD at St. Aloys Gem Primary - Two Market Shade at Katito Market -Construction of ECDE at Kowire, Thurgem, Akado, Magunga and Kagwel -Rehabilitation of Kandaria VTC -Equipping of Michura Dispensary -Construction of Lisana-Kafadha secondary road -Floodlight at Magunga Junction.
		CENTRAL NYAKACH	3	<ul style="list-style-type: none"> -Construction of Foot bridges at Kayano , Kawili, Olembo, Kogola, Kajiko and Ogilo -Provision of Gears -Environmental Conservation Projects Pipeline rehabilitation and extension in Central Nyakach -Training traders in Central Nyakach -Supply of ECD desk and Chairs

				<ul style="list-style-type: none"> - Construction of Koula Waterpan, Wadibondo waterpan - Construction of Resource Center - Improvement of ward sports pitches central Nyakach
		WEST NYAKACH	5	<ul style="list-style-type: none"> -Completion and equipping of Kopingo Health Center and Kodingo Rachier Dispensary -Upgrading Boya Dispensary -Upgrading and Equipping Sango-Ronga Dispensary -Opening, grading and Murraming of Bao Road -Nyadero-Kids Alive Road -Ambet Foot Bridge -Murraming of Obanda-Yo Maler Road -Construction of Modern Fish Banda at Kuoyo -Construction of a modern Fish Banda at Ngou Beach
		SOUTH EAST	4	<ul style="list-style-type: none"> -Fruit Seedling (KSHS. 2M) -Construction of water pans (KSHS. 2M) -Development of Crop and Livestock Value Chain -Construction of Fish ponds -Fertilizer input Supply -Siany Primary Sports Sector -Equipping of Siany PWD Resource Center(Kshs. 2M) -Fencing and Completion of Nyamaroka Resource Center, Holo Resource Center and Kodonga Resource Center -Extension of Piped Water in the all ward -Drilling of boreholes in the entire ward -Construction of Gabions in Njora Center

				<ul style="list-style-type: none"> -Establishment of Tree Nursery in Nyamaroka -Replace Kodonga- Bodi Road with Sondu Got- Kaseda – Ndere road -Kawuonda-Ongielo Road -Nyamaroka-Bodi Road -Keyo Village roads -Kibuon- Box Culvert -Solar Lamps in the entire ward -Market Shades in Sondu, Holo, Onera, Ndori and Kodonga - Floodlights at Ndare, Onera, Holo and Akiayi -Soko Dispensary -Nyabondo Dispensary
		SOUTH WEST	4	<ul style="list-style-type: none"> -Construction of; Bungumeri ECD, Gulmaembe ECD, Ogeka ECD Othith ECD Miriu ECD Nyakach Mixed ECD Kajimbo ECD Nyalganya ECD Orobi ECD Oboch water project Bungu Meri water project Aponde water project Gulmaembe Water Project Burkamach Water Project

				<ul style="list-style-type: none"> -Distribution of ; Dairy Cows and Goats Seedlings -Floodlight at Bungumeri, Kobongo, Gari, Oyuma, - Toilet at Gari Dispensary -Completion of Miriu Dispensary -Completion of Acheho Alap dispensary -Construction of Toilet at Acheho Alap Dispensary -Mirui Dispensary Toilet -Ramula market Toilet -Gari market toilet -Apoko Market Toilet -Kobongo Market Toilet -Purchase of Land for Ramula Market -Omwonyolee market, apoko market, Kabongo Market -Supply of Sports gears to the wards -Ramula Pitch rehabilitation -Obuora Pitch Rehabilitation
	NYAN DO			
		AHERO WARD	3	<ul style="list-style-type: none"> -Kodhoch-Obugi road -Dago-Kochupe Road -Ahero-Ebenezer Road -Completion of Obugi ECD
		KOBONYO	4	-Nyangande Resource Center

		/KANYAG WAL		-Completion and Equipping of Withur Village Polytechnic
		KOBURA WARD	3	-Distillation of Obugi- Ombeyi drainage at Kotieno Nyanyoma should be in Kochieng not in Kombura Katho Village -Distillation of Ombeyi Obugi Should be Kibugo-Apala Stream
		AWASI/ON JIKO	3	-Kanyachambla-Nyando access Road -Kanyipola-access road Opening -Komore-AIC Church-Nyando Access Road.
		EAST KANO/WA WIDHI WARD	4	Maintenance; -Ayweyo Canteen-Waradho Primary Road -Odenya-Ayweyo-Kodete-Chief Camp road -Tokteko-Nyarombo Primary road -Kokebe-Holo orucho primary road Construction; -Kanyandege-Kuth Awendo-Nyakongo primary Road -Construction of Ayweyo-Nyakongo road to Kochieng Primary School road -Construction of Awach Market-JICA Bridge-St. Camilus Road -Fencing and Construction of ablution block at Awach Market. -Completion and Lighting at the Proposed Oyani Market Rice Mill/store
	KISUM U CENTR			

AL				
		MARKET MILIMANI	6	<ul style="list-style-type: none"> -Operationalization of Village Council -Roofing and Floodlight at Kisumu County Referral Health Center -Omission of repair of drainages at Ojino Okere street -Establishing grills at the Bus Park -Access road from Ondiek to Rotary -Provision of Trade Fund -Construction of an Egg Collection Center -
		KALOLENI - SHAURIM OYO	7	<ul style="list-style-type: none"> -Renovation of Floodlights invaded by bees Nubian -Amimo road along mosque should be given to another contractor -Improvement of Drainage at Joyland -
		RAILWAY S WARD	6	<ul style="list-style-type: none"> -Provision of proposed grant loans for economic empowerment -Provision of Modern Diagnosis Machine for Motor Vehicles -Equipping of Okore Dispensary, Asengo Dispenasary Arao Obunga Dispensary -Establishment of Fishponds in the Wards -Supply of incubators to Poultry farmers -Equipping of Kanyakwar Cultural Resources Center(proposed but not reflected)

				-Sports gears proposed but not reflected -Street light at Ramadhan to Nyawita Market -Planting trees at River Awanya, clean up exercise and opening of drainages across railwayas ward.
		MIGOSI	6	
		KONDELE	7	
		NYALEND A B	6	

Committee Findings and Observations.

Mr. Speaker and Hon. Members,

1. The Committee appreciated the consultative public engagement during the formulation stage of this document. The Executive conducted Public Participation at the Village level despite the COVID-19 pandemic.
2. THAT, the Committee conducted a Comparative Analysis on the Village Units Proposals, Sectors Priorities and proposals in the KCADP FY 2021/2022. (Annexed)
3. THAT, there is need for the County Executive to improve on its Financial Mobilization Resources Strategy to enable it realize its objectives.
4. THAT, the County Executive to decentralize/cascade procurement, M&E and Core Departments in Sub-counties, Wards and Village Units.

Committee's Recommendations.

Mr. Speaker and Hon. Members,

1. THAT, that this House to approve the Kisumu County Annual Development Plan FY 2021/2022 with amendments derived from the Village Unit Priorities, sectors priorities and public participations proposals. This recommendation is summarized in the document annexed.
2. THAT , the County Executive to fully Decentralize Procurement, M&E and core/key departments to the decentralized Units to facilitate efficacy, effective and smooth implementation of County Priorities and Programmes.

RESOURCE ALLOCATION

Background Information

Mr. Speaker and Hon. Members,

This chapter explains the criteria used to allocate resources per sector/sub-sector and across different Sub- counties and wards in the County.

Further, it describes the financial and economic environment and trends in growth and in equitable share. It highlights trends in revenue collections, estimated and actual revenue and the link between the budget and the planning process.

Finally, this chapter highlights probable risks to be experienced during implementation, corresponding assumptions and mitigation measures.

The County Executive is envisaging to allocate resources for the provision of discretionary and non- discretionary such as Personnel Emolument and the accompanying benefits and allowances, priorities/programs/projects drawn from the CIDP, Governor’s Manifesto, public inputs during public participation on thus KCADP conducted between 28th July and 08th August, 2020 and implementation of the “Big Four” Agenda.

Mr. Speaker and Hon. Members,

The KCADP FY 2021/2022 will be implemented in the proposed total Budget Estimates to the tune of Kshs 11,877,900,000.00. This is summarized here below;

S/No.	Sector/Sub-sector Names	Proposed Appropriated Amounts (Kshs “Millions”)	Percentage (%)
1.	Governance and Administration	835.6	7.0%
2.	County Assembly	445.0	3.7%
3.	County Public Service Board	168.0	1.4%
4.	City of Kisumu	1,839.0	15.5%
5.	Finance and Economic Planning	962.0	8.1%
6.	Water, Environment and Natural Resources	531.8	4.5%
7.	Health and Sanitation	884.2	7.4%

8.	Tourism, Arts, Culture and Sports	724.8	6.1%
9.	Agriculture, Livestock and Fisheries	440.3	3.7%
10.	Business, Co-operatives and Markets	368.0	3.1%
11.	Energy and Industrialization	323.2	2.7%
12.	Physical Planning, Lands, Housing & Urban Development	1,316.0	11.1%
13.	Roads, Transports and Public Works	922.0	7.8%
14.	Education, ICT and Human Resource, Capacity Building	2,118.0	17.8%
	Total (Kshs)	11,877.9	100%

The above proposed estimates will be financed by the County's Equitable Share, Conditional Grants and Own Source Revenue which summarized as hereunder;

Trend in Equitable Share;

Sector/Sub-sector Name	Amount (Kshs. "Millions")	Percentage
Governance & Administration	835.6	7.0%
County Assembly	445.0	3.7%
County Public service board	168.0	1.4%
City of Kisumu	1,839.0	15.5%
Finance and Economic Planning	962.0	8.1%
Water, Environment, Natural Resources and Climate Change	531.8	4.5%
Health & sanitation	884.2	7.4%
Tourism, Arts, Culture and Sports	724.8	6.1%
Agriculture, Irrigation, Livestock & Fisheries	440.3	3.7%
Business, Cooperatives and	368.0	3.1%

FY	Equitable Share (Kshs)	Gross Local Revenue (Kshs)
2013/2014	4,185,810,118	621,861,798
2014/2015	5,200,000,000	970,900,000
2015/2016	5,681,265,569	978,889,261
2016/2017	6,130,158,037	1,004,043,906
2017/2018	6,553,400,000	1,148,685,296
2018/2019	6,908,000,000	1,012,716,638
2019/2020	6,836,400,000	804,387,972
2020/2021	6,838,321,494*	1,579,172,106*
2021/2022	6,838,321,494*	1,579,172,106*

REVENUE ITEMS	PROJECTED ESTIMATES 2021/2022
a) Local Revenue	1,579,172,106
b) Equitable Share	6,838,321,494
c) Conditional Grants	
DANIDA	19,440,000
KDSP (WORLD BANK)	75,545,790
Universal health Care	254,545,521
Level 5 conditional Grant(reducing)	408,193,262
Conditional Allocation - Development of Youth Polytechnics	70,323,192
EU Water Tower Protection and Climate Change Mitigation and Adoption Programs	34,868,974
World Bank Grant for transforming health system	135,297,510
Sweden - Agricultural Sector Development Support Programs (ASDSP) II + Balance c/f in FY 2017/2018	20,407,439
REVENUE ITEMS	PROJECTED ESTIMATES 2021/2022
IDA World Bank Kenya Urban support Programs (KUSP)	1,351,803,512
IDA (World Bank)-Kenya Climate Smart Agriculture Project	323,159,500

(KCSAP)	
Kenya Urban Support Programs (KUSP)-Urban Institutional Grant	8800000
Conditional Allocation For compensation for user fee forgone	21,299,489
Conditional Allocation for Road Maintenance Fuel Levy Fund	305,104,656
Covid-19 Fund	278,220,000
EU Grant for Instrument for Devolution Advice & Support (IDEAS)	87,814,812
d) Equalization Fund	N/A
TOTAL	11,812,317,257

Committee's Findings and Observations

Mr. Speaker and Hon. Members,

1. THAT, in the Proposed Budget by sector (page 291), the County Assembly is allocated Kshs 445,000,000.00 which only captures the Development Expenditure Component (Construction of the Ultra-Modern County Assembly) but omits the Recurrent Expenditure Component which is projected at Kshs 701,921,494.00 as approved by the County Revenue Allocation (CRA).
2. THAT, the Planning and Budgeting projections does not accommodate Pending Bills which is a reality.
3. THAT, the proposed KCADP does not explains how KUSP Funded Projects domiciled at the Kisumu City are identified, prioritized and approved.
4. THAT, the proposed plan does not explain how a total of Kshs 1,579,172,106.00 being Own Source Revenue will be realized (FY 2021/2022). This is against the backdrop of the Actual Receipt of Own Source Revenue for the FY 2019/2020 which is at Kshs 804,387,972.00.
5. THAT, there is no explanatory notes of how Kshs 408,193,264.00 being Level 5 Conditional Grants for JOORTH is being planned and utilized.
6. THAT, whether the provision of Kshs 254,545,521.00 meant for UHC included in the Proposed Budget for FY 2021/2022 will be financed by the National Government.
7. THAT, the Committee noted that in the Year 2020/2021 Approved EstimateS, the Department of Health was appropriated Kshs 3,783,877,969.00. The proposed allocation for the Department of Health in the table on sector allocation indicates Kshs 884.2 million which does not represent the true information with the figures under review.
8. THAT, the allocation to the Various Sectors for the period under review are not realistic and consistent with previous allocations to the mentioned Sectors.

Committee's Recommendations

Mr. Speaker and Hon. Members,

1. THAT, the Committee proposes that the County Assembly be allocated Development Expenditure (Construction of an Ultra-modern County Assembly) and the Recurrent Expenditure of Kshs 445,000,000.00 and Kshs 701,921,494.00 respectively.
2. THAT, the KCADP and the Proposed Budget Estimates to reflect the approved amendments in the Wards and Sectors Priorities and Projects.
3. THAT, the CIDP and the Proposed Budget be re-aligned to County Allocation of Revenue Act, 2020 (CARA)/the Third Generation Formula on County Governments Revenue Allocations.
4. THAT, the Resource allocation per sector be amended to reflect the current trends as indicated in the CARA.
5. THAT, the CEC Member for Finance and Economic Planning to present to the House on how KUSP Funded Projects being implemented by the Kisumu City are identified.
6. THAT, the CEC Member for Finance and Economic Planning to table before the House a Comprehensive Report on how the County is going to realize Kshs 1,579,172,106.00 (Own Source Revenue).
7. THAT, the CEC Member for Finance and Economic Planning to appear before the Committee to explain how they arrived at the Sector Allocations.

Additional Recommendations

1. THAT, the County Assembly to AMEND its STANDING ORDERS to include processing of the CIDP, ADP and the CBROP. Also to be included in the amendments is provisions for sanctions and rewards for performing and non-performing accounting officers/AIE holders (Chief Officers).
2. THAT, the Committee noted that there are projects that are Donor Funded which are on-going yet not captured in the category of Donor Funded Projects (Living Waters – Nyakach)

CONCLUSION

Mr. Speaker and Hon. Members,

THAT, pursuant to the provision of section 126 of the Public Finance Management Act, 2012 recommends;

THAT, this House adopts the recommendations contained in the Report of the Select Committee on County Budget and Appropriations of the Proposed Kisumu County Annual Development Plan FY 2021/2022. Thank you. May I request Hon. Leader of Majority to second?

The Temporary Speaker (Hon. Okumu): Leader of Majority.

The Leader of Majority (Hon. Onyango): Thank you so much. Allow me to take this opportunity to second this report from the Budget and Appropriations Committee on its consideration to Proposed Kisumu County Annual Development Plan FY 2021/2022. Mr.

Speaker, I must say that indeed this committee did a good work by engaging the members of the public so that they could give their valuable contribution that allowed us to write this report. I must also thank the Members of this House for ferrying the members of the public from their respective Wards so that we could have an engaging discussion on the KCADP for FY 2021/2022.

Mr. Speaker, even as I do that, I must also caution that where representation was wanting and therefore, the Members of those Wards were not able to interrogate or even to amend the ADP as it is stipulated in law. Otherwise, I want to say that the recommendations contained herein are very important and they need a follow up because the gaps that we have witnessed as we go through this report needs to be followed up and if there are committees that needs to take up those duties then I would urge them to do so.

Mr. Speaker, when we went through the KCADP FY 2021/2022, we found that, in so many Wards that there are projects that were omitted and members of the public had proposed them. We would like such projects be included when the final copy is being made. I want to support this report and I want to plead with the Honourable Members to support this report. Just as the Chairperson of the Budget and Appropriations Committee has said, we need to amend our Standing Orders to include our CIDP, CBROP, and ADP once they are laid in this House because they don't have timelines. I believe this is the time that we can look at this matter. Thank you, Mr. Speaker.

The Temporary Speaker (Hon. Okumu): Thank you Honourable Members. The report from the Select Committee of Budget and Appropriations on its consideration on Proposed Kisumu County Annual Development Plan FY 2021/2022 has been moved as a motion by Hon. Steve Owiti and seconded by the Leader of Majority. I now want to propose that we open it for discussion.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Erick Agolla.

Hon. Agolla: Thank you Mr. Speaker. Thank you for giving me this opportunity to air my voice on this matter. I want to thank this committee for a well-polished report. Having done that, I want to ask the Secretariat of this committee to ensure that these points are captured. I am concerned with the public participation that was done on KCADP at the Village level. Remember, my Ward has two villages, which are Ojola and Osiri-Kanyawegi. It could have been better if the committee could attach the village proposals on the report that was compiled so that as we pass the KCADP, we pass it in totality. What is captured here is the inputs of the members of the public during public participation at the Grace Onyango Social Hall. Mr. Speaker, remember we normally do public participation to ascertain whether the exercise was done by the Executive. That is my first point.

Mr. Speaker, I want us to look at Page 28. There is table there and I am perplexed on where Kshs. 450,000,000 is coming from. The Chairperson of Budget and Appropriations Committee will respond and explain to me because I normally believe that our Assembly allocation is above Kshs.700 million. I am also concerned as a Member representing City Ward, our focus as County has been on town wards and we don't want to look at the rural Wards. I did have a chance to tour a Ward in Seme and I engaged the members of the public on status of certain roads and the response I got was that the Governor is still working in town and that the roads will be done when the Governor begins to shift his development projects to the villages. Therefore, the perception outside there is that the Governor is concentrating in town, leaving out the rural set up. If you look at the allocation of the Physical Planning, Lands, Housing and Urban development, it has been allocated almost 11%.

Mr. Speaker, since I was elected, three years down the lane, there is nothing tangible that I can point from this department that affected my Ward in terms of development. I believe the Ward you represent, East Seme, is also a victim. If we keep on pumping such chunks of money, the when the rural Wards are remaining underdeveloped then it is time, we looked at that. It is in the Rural Wards where we do not have roads, we do not have ECDEs, we do not have enough portable water yet our focus is in urban areas.

Mr. Speaker, allow me to take us again to the Department Finance and Economic Planning. I know that this is the department where money for Disaster Mitigation is taken to. I wonder why 8.1% of the revenue is taken to Finance. Why not Roads or Health which touches directly on the lives of the people. Mr. Speaker, I do not want to belabour on this. I want to support this Report and urge the House Committee to consider that. I would like to see a report which includes the views of the people of South West Kisumu, South East Nyakach, Seme, Central, Kajulu and other Wards.

Remember when the Leader of Majority was contributing, he alluded that some Wards were not well represented. I rest my case. Thank you

The Temporary Speaker (Hon. Okumu): Thank you Honourable Member. I wanted to guide you with regards to the document (Draft Report) presented during the Social Hall It had previously gone through public participation conducted by the Executive. I believe it would be better if you would have brought the additional projects that were missing to be included now. If that is not done, then they shall have to wait until the next KCADP Report. Find out those projects that were omitted and liaise with Hon. Steve so that it is done.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Agolla

Hon. Agolla: Thank you Mr. Speaker for the information. Mr. Speaker, I am aware that some of the proposed projects were left out. My only concern was that the new projects proposed should be attached with those done at the village. Thank you

The Temporary Speaker (Hon. Okumu): Thank you.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Ojuok

Hon. Ojuok: Thank you Mr. Speaker. First, I want to thank the Committee for a well-presented report especially on the recommendations they have given in regards to issues affecting the planning in this County. For instance, prioritization of KUSP. It is something that has affected this County for some time. I wish that the implementation Committee will be able to follow up on these recommendations should this report be adopted.

Mr. Speaker, I want to say that I have looked at the identification of the projects. Mr. Speaker, I happen to have attended all the villages' forums where the projects were identified. I also attended the exercise at Mama Grace Onyango Social Hall. The additional projects we added were things that were never captured in the KCADP Public Participations conducted by the Executive. I am just wondering how the Executive captures their records. I can remember people mentioned Olembo ECDE, a dispensary a Ragen, Pap Lisana VTC, Kusa ECDS among others. Looking at their report, you do not find such included despite earlier being mooted by members of the public. I am wondering how that happened.

The Temporary Speaker (Hon. Okumu): Order Honourable Member. If it is not captured, it is the reason we are discussing this Report before the Assembly. Please, let them be captured by requesting that the Report be amended by including additional projects that you think should be captured in this KCADP of 2021/2022. Please continue.

Hon. Ojuok: Thank you Mr. Speaker for that guidance. I believe that I will do that. I support the report. The only thing we need to do is, to follow up and ensure that recommendations are implemented. Thank you.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Samo.

Hon. Samo: Mr. Speaker, judging by the mood in the House, may I call upon the Mover of the Motion to reply.

The Temporary Speaker (Hon. Okumu): Hon. Miruka wants to contribute and given he represents the people of North Nyakach Ward, one of the largest Wards in Kisumu County, I will not allow the mover to reply but allow Hon. Miruka to present his submissions.

Hon. Miruka: Thank you Mr. Speaker, Sir and Honourable Members. I rise to support adoption of the report that is before us. I also want to appreciate the team that worked on it. I listened to the observations, findings and recommendations, and believe that if well taken care of then, it would spur growth in the County. Nevertheless, I have some comments that I plead should be taken into account especially regarding North Nyakach Ward.

Mr. Speaker, you will remember that, I am now representing a town that is Katito. During public participation that was carried in the two villages in my Ward, it did come clear that there is need for a market shade to be constructed in Katito. If you look at what we have on page 23, then you will notice that what is indicated might be what was agreed at Grace Onyango Memorial Centre and does not include what was discussed during the public participation.

Hon. Owiti: Point of Order. Mr. Speaker, Sir.

The Temporary Speaker (Hon. Okumu): Hon. Owiti, I will only allow you reply.

Hon. Owiti: Mr. Speaker, please allow me this is very critical.

The Temporary Speaker (Hon. Okumu): Whom do you want to inform?

Hon. Owiti: Mr. Speaker, I want to inform the Honourable Member on the floor that, it is not Grace Onyango Memorial Hall but Mama Grace Onyango Social Hall.

The Temporary Speaker (Hon. Okumu): Order Hon. Owiti!! Proceed Hon. Miruka

Hon. Miruka: Thank you Mr. Speaker from protecting me.

The Temporary Speaker (Hon. Okumu): Order Hon. Miruka!! Members are requesting that you use the right title for the Hall.

Hon. Miruka: Thank you. Mama Grace Onyango Social Hall.

The Temporary Speaker (Hon. Okumu): So, you withdraw the word Memorial.

Hon. Miruka: Mr. Speaker, allow me to withdraw Memorial and insert Social Hall. I believe that would please Hon Steve. I also wanted to put it to the Members that amongst the many projects that were proposed in my two villages that were not included, are a market shade in Katito and completion of Ochwado ECDE. There was also construction of Kowire- ThurGem-Akado and Magunga ECDE. Mr. Speaker, before I forget, there was also rehabilitation of Kandaria VCT. These were raised during public participation at Nyakach North East Village. There was also the bit of doing a road at Kafadha Church to Lisana Secondary School. There was also equipping of Michura Dispensary. These were projects that had been started and if not completed, there would be no need of having them in the community.

Mr. Speaker, if all these are put into consideration, then, I have no reservations to support the document. Thank you.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Muga.

Hon. Muga: Thank you Mr. Speaker, Sir. I am happy with the document before me. As I support it, I have some observations. Looking at Chemelil Ward, I do not know whether there was not

good representation from Kibigori, I know they were present. They told me that they have only one project.

The Temporary Speaker (Hon. Okumu): Honourable Member, are you doubting the presence of the people who came because you are saying that they were present at the same time you are saying that you do not know if they were there.

Hon. Muga: Mr. Speaker, No. Their submissions were not well captured. They said that Nyang' ECDE in Kibigori should be included and Hon. Otura also told me that Kogalo-Owiti Kagori should have also been included among the projects that need to be done. Most of the projects which were given out in the public participation are not well captured. Nevertheless, I am happy Mr. Speaker because you have put it clearly that if some of the projects given by the community people have not been captured, then, they can be noted down and sent to the Chairperson of the Committee of Budget and Appropriation and I support that...

The Temporary Speaker (Hon. Okumu): Order Hon. Member!! that is not what the Speaker said. What the Speaker said was that the reason why we are discussing this report here in the House is for you do bring those other projects that were not included in their submission during public participation by the County Executive. So it is to be brought today so that it forms part of the velum that will accompany the KCADP FY 2021/2022.

Hon. Muga: That is the reason why I brought the two roads.

The Temporary Speaker (Hon. Okumu): Thank you Hon. Linnet Muga.

The Temporary Speaker (Hon. Okumu): Yes Leader of Minority, Hon. Pete Oiko.

Leader of Minority (Hon. Oiko): Thank you Mr. Speaker, I also want to applaud the committee for the work well done and to give my contribution. Some Members have aired their views about some projects that were not included here. This is a very voluminous project which required our discussion and correction as we always do. Just like Hon. Agolla echoed, we just received this document and would not identify the missing projects from the ones that were given out at the ward level. It should be a tradition...

The Temporary Speaker (Hon. Okumu): Order Hon. Leader of Minority!! You are misleading this House. First, the report that is being read was signed by you. Secondly, the report has an attachment of the Annual Development Plan that was brought to the Assembly long before it was handed over to the Budget and Appropriations Committee for consideration. So, it is misleading of you to say that the whole of this voluminous project has just been given to you today and especially that you are a member of the Budget and Appropriations Committee who even signed the report...

The Temporary Speaker (Hon. Okumu): What is it Hon. Linnet Muga?

Hon. Muga: It is true as Hon. Oiko is saying that we got this document today hence we didn't have time to scrutinize it.

The Temporary Speaker (Hon. Okumu): Order Hon. Member!! That is misleading as the Speaker is saying it once again the Annual Development Plan that was brought to the Assembly long before it was handed over to the Budget and Appropriations Committee to discuss it. That was when you were supposed to go through the document and see what's missing, invite people for public participation and then add the ones left out. So I don't agree with you when you say that the document was given to you today.

The Temporary Speaker (Hon. Okumu): What is it Hon. David Arao?

Hon. Arao: Thank you Mr. Speaker, I know you have made a ruling already but if we could approach this at a different angle because you have said that Members can bring the projects that were left out. However, my only worry is whether that will interfere with the passing of this document today.

Hon. Owiti: A Point of Order Mr. Speaker!!

The Temporary Speaker (Hon. Okumu): Let me first make a ruling on Hon. Arao's submission. The reason why we are discussing this document is so that whatever was missing is brought here today...

Hon. Arao: That is not practicable Mr. Speaker.

The Temporary Speaker (Hon. Okumu): Hon. Members, let me give time to the Leader of Majority.

The Leader of Majority (Hon. Onyango): Mr. Speaker, the KCADP was laid in this House and was committed to the Committee of Budget and Appropriation and the copy was given to all Members. The Assembly planned for a public participation and all Members were invited to attend. The participants of the Public Participation were given the KCADP to read through to see and confirm whether the document synchronizes with what was discussed earlier on when the Executive went out to collect the views of members of the public. That is the reason amendments were made in the report. Mr. Speaker if you look at the report, there are different wards where amendments were made where some projects were missing. Some of us Members are lagging behind yet the people we represent are way ahead.

If you take my ward as an example, there were so many projects that were included and these were done by members of the public that we ferried to the wards to do the facilitation.

The Temporary Speaker (Hon. Okumu): Make a summary Hon. Member.

The Leader of Majority (Hon. Onyango): Mr. Speaker, I just want to inform my good friend, the Leader of Minority that these are things that had been done.

The Temporary Speaker (Hon. Okumu): Hon. Steve Owiti, I want to inform you that you can't inform the House as we progress, just allow Members to finish their submissions first then, you will get your chance to reply on issues raised.

Hon. Owiti: Mr. Speaker, there are some pieces of information that are peddled on the floor of the House.

The Temporary Speaker (Hon. Okumu): Yes, you will find time to inform them as you finish your reply. Allow me to give the Leader of Minority chance to finish his submissions but you stand guided with the explanation given by the Leader of Majority.

Leader of Minority (Hon. Oiko): Thank you Mr. Speaker. The Budget and Appropriations Committee has raised an issue here that the Employment Rate at the Kisumu County should be 35% but the figures given is that the employment rate is about 46%. So, the Committee of Labour and Social Welfare is asked to seriously look into this matter and get the exact position of employment in Kisumu County.

Mr. Speaker, recently the head count was done and we thought some good work was done but the figures still given are that the Wage Bill is above the recommended percentage. Another issue that we have is on serious understaffing. I hope that the Labour Committee will take this matter seriously and come up with a tangible report in this House. Consequently, there is the issue of County Revenue Fund; the collection is usually estimated at Kshs.1.5 billion but the County Government only collect Kshs. 600-800 million shillings. I hope that the Budget and Appropriations Committee will take this matter seriously and interrogate what ails the Department of Finance and why they cannot realize that collection as anticipated.

On the issue of Pending Bills. The Committee of Budget and Appropriation, in their monitoring of the department, will try to find out why the pending bills has become a thorny issue. There are figures that we have been given and a time will come for those figures to be aired in this House. I hope that we are going to pass the KCADP for 2021/2022 and the implementation will be done to satisfy the needs of Kisumu County, thank you.

The Temporary Speaker (Hon. Okumu): Yes Hon. David Arao.

Hon. Arao: Thank you Mr. Speaker. The point that I want to put across to the committee is that we need to investigate matters of Project Management Committees (PMCs). I remember that there was a statement sought on the Floor of this House where the CEC Finance and Economic Planning was called to this House and we were told that there was a particular account that money was wired and we were told that, some people were paid yet in our wards no payments were made. Mr. Speaker, when we have such a good document but there isn't action

accompanying it then, it becomes business as usual. Mr. Speaker, I therefore want to ask you that, as we adopt this report, we need to ensure that the report we pass in this House is put into action. I want to challenge the Chairperson of Budget and Appropriation Committee to follow up this matter of Project Management Committee because it is also a thorn in the flesh.

Mr. Speaker, people in the wards offered to help the contractors do their jobs and were promised to be paid yet, they did not receive anything and that is my humble plea, thank you.

The Temporary Speaker (Hon. Okumu): Yes Hon. Nancy Owiti.

Hon. Nancy Owiti: Thank you Mr. Speaker, may I call the mover of the motion to reply.

The Temporary Speaker (Hon. Okumu): Yes Hon. Steve Owiti.

Hon. Owiti: Thank you Mr. Speaker and Honorable Members for the robust act of debate on this Annual Development Plan Report for the FY 2021/2022. As the Members were debating on this report, a few things have come out clearly and I would like to say that it is important to note that as part of the planning process, one of the important documents that we need to look into is the KCADP. I want to explain to Members that an ADP is what I would in a nutshell call a wish list.

Mr. Speaker, in the KCADP all the projects that each and every area, department or ward would wish to be implemented. In that list of projects, depending on the resources available, we shall have to prioritize. It is important to note that should there be any omission as per the projects that had been proposed, then, there is no harm in proposing them now. As we approve the adoption of this report, I would ask that amendments that had been proposed shall be part of the approval. Echoing what the Leader of Majority had said, it is true that every Member was given a copy of the KCADP and what was there initially has not been altered because I heard Hon. Agolla say that, what he is seeing in the report is only the additional projects which were proposed during public participation, which is correct. They are the only things we have captured in the report because the initial proposals that were given by the County Executive were approved by members of the public that they were truly taken from the members of the public. They only had additions – they did not suggest removal from the proposed list. Therefore, we should not say that certain things that were proposed initially are not there – they are all there; we are only going to add to that list what was given by members of the public. To that list, we are able to add any project that Members will present here just as we have seen that there were a few that were left out. When we move forward to approve this project, it will be approved with those amendments so that the final report on the KCADP that will be tabled and that will be gazetted shall include all the projects that Members of the County Assembly together with members of the public together with what was presented by the County Executive shall have been summarized in one full document.

Mr. Speaker, on the issue of Ksh445 million. I believe that it is clearly captured in the report. But there was an omission where only Ksh445 million was captured or was reflected in the proposed

KCADP report and which was not true because it left out the Ksh701 million which represents our Recurrent Expenditure as an Assembly. Therefore, it has also been captured in the report. We have captured the Ksh445 million will cater for the Construction of an Ultra-modern Assembly.

Mr. Speaker, also captured in the report is the issue of City Projects which was raised by Hon. Agolla. He was concerned that in the city, there has never been Equitable Sharing of Resources, which the committee also notes in its report that indeed, the identification of city projects is not in line with the laid public participation laws. We will ask the City Management Board how they will be able to identify the projects that are to be funded by KUSP. That includes the proposed Urban Centres when they receive the Kenya Urban Support Programme Funds now that they have been gazetted. So, we expect that the residents of Kisumu County shall be involved in the identification of Maseno, Ahero, Katito, Muhoroni and Kombewa and they shall be able to participate in this process of looking for support from KUSP.

Mr. Speaker, a matter that also came up strongly is the issue of Urban Centre versus the Rural Centre. In this document we have given each and every ward and we indeed did invite each and every ward to come and participate in public participation conducted at Mama Grace Onyango Social Centre. At the event, members of the public expressed their desire that we decentralize our services to Rural Areas. In addition to that, this Assembly and my committee have struggled to ensure that every ward has an allocation for development.

Now that the BBI report is out, we have seen a recommendation that there shall be allocation that shall go directly to the ward. As an Assembly and as a County Government, I believe that Kisumu is on the right track because we had started focusing on equitable allocations of funds to the wards. I therefore say that the issue of the city and the rural areas with time shall not suffice.

The issue of PMC was clearly raised in our report and as a committee. It is also our concern that those moneys that were deducted for the payments that ought to have been paid to the PMC members who are helping us with the oversight of the implementation of projects are paid on time.

Mr. Speaker, please allow me to thank all the Members for the issues raised. I implore Hon. Members of this House to approve this KCADP FY 2021/2022 report with the amendments therein so that, as they start actual implementation of projects, we shall no longer have the tussle of missing projects. Thank you Mr. Speaker.

The Temporary Speaker (Hon. Okumu): Thank you Hon. Steve. Hon. Members, report from the Select Committee of County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan for the Financial Year 2021/2022 has been presented before this House as a motion by Hon. Steve Owiti, seconded by the Leader of Majority Hon. Kenneth Onyango, debated by Hon. Members. Now, I want to propose to put a question for its adoption.

(Question put and agreed to)

The Temporary Speaker (Hon. Okumu): Hon. Members, the report of the Select Committee of County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan for the Financial Year 2021/2022 is hereby adopted today Thursday, 29th October, 2020 at 1616 hours.

The Temporary Speaker (Hon. Okumu): Now I direct that this report together with the Hansard Report and the Velum of today be forwarded to the Department of Finance and Economic Planning for their consideration as they are making the Proposed Budget Estimates for 2021/2022. Thank you.

The Temporary Speaker (Hon. Okumu): Next order Mr. Clerk.

MOTION

ECDE, ADULT EDUCATION AND VOCATIONAL TRAINING COMMITTEE REPORT ON
THE DISBURSEMENT OF SCHOLARSHIP AND BURSARY FUND FOR FY 2018/2019
AND FY 2019/2020

BY

HON DAVID ARAO, CHAIRPERSON.

The Temporary Speaker (Hon. Okumu): Hon. David Arao.

Hon. Arao: Thank you Mr. Speaker. I want to plead with you to accept a progress report that I have with me which is clearly indicating that all Scholarships to Form Four students - their cheques are being done. They are 280 students in total that will receive a cheque of Ksh12, 641, 971.

Mr. Speaker, I equally want to inform this House that, we also have a total number of 1,115 students who are going to the Driving Schools whose figures amount to Ksh10, 740, 150.

Mr. Speaker, I also want to inform this House that, we also have 2,770 university students who are going to benefit from Ksh14, 811, 643. We also have 5, 590 Form Four students who have also gone back to school whose cheque of Ksh28, 275,000 is also being done accordingly.

Mr. Speaker, I want to plead with you to give us one more week because the issue of bursary will only come to its conclusion once the cheques are done and given out to the institutions. I thank you.

The Temporary Speaker (Hon. Okumu): Order Hon. Member. Your report was slotted as a motion in the House today and the procedure for motions is that once you come with it, it has to

be seconded and then it is discussed. It is the House to decide once it is a motion whether the extra time that you want will be granted or not.

Hon. Arao: I know that Mr. Speaker but this matter has been on and off. Now that you have given me the guidance, I want to ask the Leader of Majority to second.

The Leader of Majority (Hon. Onyango): Thank you Mr. Speaker. I think that the information that the Chair has given is quite appropriate and apt. There is a lot of determination from the Department of Education to ensure that the Bursaries are given to students. Yesterday, we did have a session here with the CEC Member for Education and he gave us the assurance that indeed the cheques are being written. I want to confirm that indeed the cheques are being done because I happen to have been at the Department of Education and had a chat with the Chief Officer who assured me that the cheques are going to be done. I support that we give the Chairperson one week that he has asked for so that when he ultimately brings the comprehensive report, then he will be telling the House that the cheques have been disbursed and the students are in school.

Mr. Speaker, I want to say that for the remainder of the students, those that are in Form 1, 2, and 3, we are still not very sure when they will resume but I want to assure this House that when and if they resume, their cheques will also be done so that the issue of bursaries can be dealt with once and for all. I want to plead with Members that we are not going to have the normal term dates because this time around we are aware that even the Form Four students may finish their cycle of education probably by May or June. The Form One, Two and Three may finish their cycle probably in September. So it is a very abnormal situation and it is very important that Members understand so that they don't become emotional about the whole issue of bursaries. The Form Four students just went to school about three weeks ago and today, as the Chair has said, cheques are being prepared for those who have resumed University Education. Even for those of us who have suggested that some students be taken for driving schools, the cheques are also being done. So, I want to say that it is a splendid job that has been done by the Chairperson ECD, Adult Education and Vocational Training and the information given is quite okay, thank you.

The Temporary Speaker (Hon. Okumu): Thank you Hon. Members. A motion has been moved by the Chairperson ECD, Adult Education and Vocational Training Committee on a the report on Disbursement of Scholarship Funds for the FY 2018/2019 and FY 2019/2020, requesting that they be given more time to proceed with the report and bring a comprehensive one week later and this is seconded by the Hon. Leader of Majority. Now I want to propose that we open that report for debate.

The Temporary Speaker (Hon. Okumu): Hon. Steve Owiti.

Hon. Steve: Thank you Mr. Speaker. I want to say that even though our Leader of Majority would not want a lot of emotions on the issue of Bursaries and Scholarships, however, back in the village there are students like those in form ones who were sponsored and were joining their secondary schools for the first time. Despite the outbreak of Corona Virus Disease 2019 (COVID) that disrupted their learning, we have heard issues on how the bursaries were mismanaged. But, having listened to the progress report given by the Hon. Chairperson of ECD, Adult Education and Vocational Training, I want to support that they be given more time so that they give back a comprehensive report so that they deal with this matter once and for all.

Mr. Speaker, I think in their report, we shall not only be expecting to get what has transpired but we would also want to get serious recommendations on how best we need to improve on the management of our Bursaries and Scholarships. This is an area that we believe that will be able to transform the lives of the many bright and needy students who are coming from our wards and really need the financial assistance. Otherwise Mr. Speaker and Hon. Members I support the report given and I also support that the Committee be given more time so that when they come back to the floor, we shall be hearing of how many checks have truly and honestly been disbursed to the various institutions of learning. I support.

The Temporary Speaker (Hon. Okumu): Yes Hon. Pete

Leader of Minority (Hon. Oiko): Thank you Mr. Speaker. This progress report tabled by the Chairperson of ECD, Adult Education and Vocational Training Committee, is a very emotive and we cannot assume that. When the announcement was made by the National Government that form four, University and college students were to report back, we expected the Department of Education to act swiftly. They did not have to wait for the committee to summon them for explanation and that is the simple truth and as we are talking, records have been read in this House. We cannot challenge since we do not have the counter record. There is information on the ground stating that the list for form four students be prepared. This is because the list that has been submitted to the Department of Education from the year 2014 has been missing. The forms for the students include; their names, admission numbers and the amount. However, there are no indications as to whether those students are in form one, form two, form three, or form four.

As we are talking, the Ward Administrators have been instructed to extract the list of form four students and submit.

(Loud consultation)

Leader of Minority (Hon. Oiko): Mr. Speaker, I am simply saying the truth.

The Leader of Majority (Hon. Onyango): Point of Order!

The Temporary Speaker (Hon. Okumu): What is your Point of Order Leader of Majority?

The Leader of Majority (Hon. Onyango): Mr. Speaker, you know that the Chairperson of ECD, Adult Education and Vocational Training Committee...

The Temporary Speaker (Hon. Okumu): What is your point of order?

The Leader of Majority (Hon. Onyango): Standing Order No. 89, Responsibility for Statement of Fact.

The Temporary Speaker (Hon. Okumu): Proceed.

Leader of Majority (Hon. Onyango): Mr. Speaker the Chairperson of ECD, Adult Education and Vocational Training Committee has given an assurance that checks are being written. The Leader of Majority who represents government business in this House has also given the assurance and the Leader of Minority is disputing. Can he table the evidence to prove that indeed what we are saying is not true? To prove that there is information that the Ward Administrators are seeking out there. Because the information we are giving this House is the truth and is from the Government side of the House, thank you.

Leader of Minority (Hon. Oiko): Thank you Mr. Speaker...

The Temporary Speaker (Hon. Okumu): Order Leader of Minority!! A member has raised a concern that you either prove that the information from out there being sought from the Ward Administrators. If you do not do that, under Standing Order No. 89, then you withdraw and apologize.

Leader of Minority (Hon. Oiko): Thank you Mr. Speaker. My apology for facts on the ground would have no way. It is common facts in this Kisumu County...

The Temporary Speaker (Hon. Okumu): Order Hon. Member! So, do you have facts to prove that there is information outside there for the Ward Administrators to give information about form fours? Do you need to be given time so that you bring that information?

Leader of Minority (Hon. Oiko): Mr. Speaker, with due respect to this Assembly, that is a simple truth even the Hon. Members knows it. They know that that record is being worked on. But, we know that the Department of Education is struggling to write the cheques.

But, this has been an omission in the past. The Ward Administrators were yesterday caught off guard, when they got that instruction.

The Temporary Speaker (Hon. Okumu): Hon. Member, you will not escape the speaker's point of order. It is either you withdraw. If you do not have the proof that the Ward Administrators have been instructed to get the list, then just withdraw and apologize. But, if you have a proof, then you can table it before the floor of the House then the Leader of Majority and the Chairperson of ECD, Adult Education and Vocational Training Committee shall have been...

Do you have such things like a letter, a message or an email instructing the ward administrators that they should get that information?

Leader of Minority (Hon. Oiko): Mr. Speaker I said that a mere withdrawal of statement of facts does not help but if that is what will suffice now, let it be that I withdraw.

The Temporary Speaker (Hon. Okumu): And apologize

Leader of Minority (Hon. Oiko): The common fact is known in this County is that the Bursaries and Scholarships are paid in the month of April that is on second term of the schools. When our children go to school, they go with letters. Mr. Speaker, it is even incumbent upon us to deal harshly with the department so that our children open schools with cheques, not this idea of letters. At times they get frustrated when they go with letters and are sent away. In that case they come back to us and these are common facts well known to us. If the department is seriously working on it, we shall appreciate.

We hope that before the children are sent away from schools, the cheques will be ready. Thank you, Mr. Speaker.

The Temporary Speaker (Hon. Okumu): Yes Hon. Rashid Miruka

Hon. Rashid: Thank you Mr. Speaker and the Hon. Members. I rise to support what was echoed by the able Chairperson of ECD, Adult Education and Vocational Training Committee and seconded by the Leader of Majority. I happen to be a member of the committee and what has been shared here concerning the Bursaries and Scholarships, are true and I own it. I believe that the issue of bursaries has been very contentious, but, we have reached at the level that let us believe that we have started and are also handling it and we are in the right direction.

The other time when it was tabled here, it could not go through because we did not have the information that was expected from us. Today I am happy to say in this plenary that the Department of Education committed that they have started the process of working on the cheques so that they can be delivered to schools.

As we stand here, it is only the form fours that are in schools. We have also heard the Chairperson stating that the cheques for all the form fours will be sent to schools. Let us own that idea.

Mr. Speaker, you have also been informed that the cheques for those who are pursuing driving courses will be written. I believe that, one will serve us for the time being. In addition, you have also been told that those who are in Universities shall also get their cheques. I tend to believe that, that is good enough. Because, those who have already reported, have issues regarding school fees and will be paid.

Mr. Speaker, I want to generally plead with you that as we were told the other time that a total of Kshs 102 million was already in the County Treasury for School Fees and from it, the Kshs 68 million will be paid for the driving courses, university and form four students and part of the scholarship. That is a good idea.

So, let us give the Department of Education and the line Committee ample time for a specified time that would be decided by the speaker that we bring the rest of the information regarding that. As at now, that will settle the score that has been bedeviling us in as much as the issue of Bursaries and Scholarships are concerned. Thank you very much and I support.

The Temporary Speaker (Hon. Okumu): Yes Hon. Philemon.

Hon. Philemon: Thank you Hon. Speaker for giving me this opportunity. I want to support the extension of time but, I would request that it be done within a very limited time. However, I was not very much impressed with the level of information that they were able to provide considering that this has been a very contentious issue for a while. To me, I have always felt that feeling of a ping pong game of trying to find a way in which bursaries could have been avoided.

Mr. Speaker, I want to emphasize here that the most sustainable programme in this county which has also had impact on the people is Education. The rest of the things sometimes implementation can be so wanting that you even regret and as at now I believe that settles the score that had been disturbing us in the issues of Bursaries and Scholarship is concerned. Thank you.

The Temporary Speaker (Hon. Seth Okumu): Yes Hon. Muga.

Hon. Muga: Mr. Speaker, I would like request the mover to reply.

The Temporary Speaker (Hon. Seth Okumu): Yes Hon. Arao.

Hon. Pst. Arao: Mr. Speaker mine would be very brief to appreciate the Members who were very positive to give me an extension with my committee so that we give a report that will be received with happiness by the Members. Mr. Speaker I can see the light at the end of the tunnel and I would ask that you give us more time so that by next week, I will ensure that these cheques are done and we can see how they will be delivered to the learning institutions. Those that are not in school; the 102 million that we were given which is at the Treasury will take care of this one and some money will be left to take care of those who will join school immediately. I know and I want to appreciate Members on more pressure that we have put to the County Executive that have at least been heard. I would like to urge that we continue this way because as Members have agreed that this is what our people need the most. Thank you.

The Temporary Speaker (Hon. Okumu): Thank you. Before I put a question I want to request the Chairperson of Education Committee to hand over the report that you are reading and the figures. Hon. Chairperson, I want to request that next time before any report is read before this

House then, you need to have it signed by Members of the Committee before it is read in this House.

Otherwise, Hon. Members have debated on your report and I therefore want to put a question on the adoption of the report from the Committee of ECD and Vocational Training on the Disbursement of Bursary and Scholarship Funds Program for the FY 2018/2019 and 2019/2020 has been presented as a progress report by the Chairperson of ECD and Vocational Training and also requesting for extension of time to come with a complete report.

(Question put and agreed to)

The Temporary Speaker (Hon. Seth Okumu): The report is hereby adopted and I direct that the Chairperson of ECD and Vocational Training report back with a comprehensive report by 11th November 2020.

The Temporary Speaker (Hon. Okumu): Next Order!

MOTION

ADJOURNMENT FOR SHORT RECESS PURSUANT TO GAZETTE NOTICE NO. 2324,
READ TOGETHER WITH STANDING ORDERS NO. 26 (3)

BY

LEADER OF MAJORITY

The Temporary Speaker (Hon. Seth Okumu): Yes Leader of Majority.

The Leader of Majority (Hon. Kenneth Onyango): Thank you. Mr. Speaker, aware that pursuant to the Kisumu County Assembly Standing Orders No. 26(3) on a day when the County Assembly is scheduled to adjourn to a day other than the next normal sitting day in accordance to the County Assembly calendar, the Leader of the Majority Party or the Leader of the Minority Party or another Member of the County Assembly Business Committee shall move a Motion of adjournment which shall be debated for not more than three hours after which the County Assembly shall adjourn without question put.

Further aware to the Kisumu County Assembly Standing Orders No. 25 (4) a period of three months shall not intervene between the last sitting of the County Assembly in one Session. Mr. Speaker noting that pursuant to the Kenya Gazette Notice No. 2324 of 30th March 2020, the Assembly gazetted its Annual Calendar which was a Resolution of the House that the Short recess was to start from Friday 30th October 2020 to Monday 9th November 2020.

Deeply concerned that the pandemic is still with us and it is the right time that Members can engage their constituents to promote healthy hygiene and to embrace the BBI report for posterity.

This Assembly now urges Members to proceed on a Short Recess as it was adopted in our Annual Calendar.

Mr. Speaker, basically this summarizes what this is all about but other than that you had communicated earlier on that we shall have a retreat with the Executive from 3rd to 6th November 2020 and I have already communicated that information on our WhatsApp group. We urge all Members to attend that retreat because I believe the engagements that shall come from there would help us to move forward. I also want to urge Members that we must ensure that the health protocols are observed because there is a general spike in the COVID-19 cases in this County. It is the responsibility of each and every one of us to ensure that we are safe not just for ourselves but for our family, our constituents, for our friends and we are safe for everybody that we constantly interact with. With those remarks I ask Hon. Arao to second.

The Temporary Speaker (Hon. Seth Okumu): Yes Hon. Arao.

Hon. Pst. Arao: I second.

The Temporary Speaker (Hon. Seth Okumu): Thank you. A Motion on Adjournment for Short Recess pursuant to Gazette Notice no. 2324, read together with Standing Orders no. 26 (3) has been moved by the Leader of Majority and seconded by Hon. Arao and I want to propose that we open the motion for debate.

The Temporary Speaker (Hon. Seth Okumu): Yes Hon. Pete.

The Leader of Minority (Hon. Pete): Thank you Mr. Speaker I call upon the mover to reply.

The Temporary Speaker (Hon. Seth Okumu): Yes Leader of Majority.

The Leader of Majority (Hon. Kenneth Onyango): Thank you Mr. Speaker. I want to thank the Members because the mood of the House is that we go on recess. Thank you.

ADJOURNMENT

The Temporary Speaker (Hon. Seth Okumu): Thank you Hon. Members. Pursuant to the provisions of our Standing Orders No. 26 (3), the House stands adjourned until 10th November 2020 at 2.30 p.m.

(House rose at 4.45 p.m.)

Addendum

Hansard Reporters

<i>Zablon Otiende</i>	-	<i>Reporter - In-charge</i>
<i>Patrick Okoyo</i>	-	<i>Reporter</i>
<i>Edward Odanga</i>	-	<i>Reporter</i>
<i>Dennis Ogolla</i>	-	<i>Reporter</i>
<i>Fanuel Okode</i>	-	<i>Reporter</i>
<i>Jacklyne Otieno</i>	-	<i>Reporter</i>
<i>Jesca Otieno</i>	-	<i>Reporter</i>

