

## COUNTY GOVERNMENT OF KISUMU



### COUNTY ASSEMBLY OF KISUMU

### **THE HANSARD**

#### *Official Report*

#### SECOND ASSEMBLY – FIFTH SESSION

Thursday, 18<sup>th</sup> November, 2021

House met in the Main Chamber at 2:30 p.m.

(The Temporary Speaker (Hon. Seth Okumu) in the Chair)

### PRAYERS

**The Temporary Speaker** (Hon. Okumu): Good afternoon Hon. Members. I want to refer us to the provisions of our Standing order No. 32 (2) which touches on quorum and I want to request the Serjeant-at-Arms rings the quorum bell for five minutes.

*(Quorum bell rung for five minutes)*

**The Temporary Speaker** (Hon. Okumu): Hon. Members, I want to request under Standing Order No. 32 (2) that the Serjeant-at-Arms to ring the quorum bell for further five minutes.

*(Quorum bell rung for five minutes)*

**The Temporary Speaker** (Hon. Okumu): The Majority Leader, can you confirm if we have quorum.

**Leader of Majority** (Hon. Onyango): Thank you Mr. Speaker. We have the quorum.

**The Temporary Speaker** (Hon. Okumu): Thank you. Mr. Clerk, please take us through the Order Paper of the day.

**The Temporary Speaker** (Hon. Okumu): Next order!!

### COMMUNICATION FROM THE CHAIR

**The Temporary Speaker** (Hon. Okumu): Honourable Members, I have the following communication to make. There will be a Public Participation tomorrow 19<sup>th</sup> November, 2021 on the Kisumu County Environmental Health and Sanitation Bill, 2021, starting 9 a.m. at all the Sub-Counties. These are the venues and respective caucus chairpersons who will be coordinating these activities from various Sub-counties.

| S/No. | Sub County     | Venue                     | Caucus Chair         |
|-------|----------------|---------------------------|----------------------|
| 1.    | Kisumu West    | Ojola Community Hall      | Hon. Vincent Jagongo |
| 2.    | Kisumu East    | Ragumo Community Hall     | Hon. Steve Owiti     |
| 3.    | Kisumu Central | Grace Onyango Social Hall | Hon. David Arao      |
| 4.    | Seme           | Kombewa Huduma Center     | Hon. Seth Okumu      |
| 5.    | Nyando         | Ahero Multipurpose Hall   | Hon. John Atieno     |
| 6.    | Muhoroni       | Nyang'oma Community Hall  | Hon. Vitalis Otura   |
| 7.    | Nyakach        | Pap Onditi Hall           | Hon. Rashid Miruka   |

Honourable Members, all the County Caucus Chairpersons are required to organize their area venues and all the Members are required to be at their respective counties. Honourable Members, make sure that you attend the public participation on the Kisumu County Environmental Health and Sanitation Bill, 2021. Thank you.

**The Temporary Speaker** (Hon. Okumu): Next order!

### PAPER LAID

PUBLIC WORKS, ROADS AND TRANSPORT COMMITTEE REPORT ON THE  
BENCHMARKING EXERCISE WITH SISTER COMMITTEE OF MOMBASA COUNTY  
ASSEMBLY

BY

HON. SETH KANGA

## CHAIRPERSON, PUBLIC WORKS, ROADS AND TRANSPORT COMMITTEE

**The Temporary Speaker** (Hon. Okumu): Hon. Maureen Otiang.

**Hon. Otiang'**: Thank you Mr. Speaker. Allow me to lay this Paper on behalf of Hon. Seth Kanga.

**The Temporary Speaker** (Hon. Okumu): Please proceed.

**Hon. Otiang'**: Thank you Mr. Speaker. Pursuant to the provisions of the Kisumu County Assembly Standing Order No. 182 (6), I wish to table today Thursday 18<sup>th</sup> November, 2021, a motion from Public Works, Roads and Transport Committee report on the Benchmarking Exercise with sister committee of Mombasa County Assembly. Thank you.

*(Hon. Otiang lays the paper before the House for consideration)*

**The Temporary Speaker** (Hon. Okumu): Honourable Members, I wish to acknowledge the receipt of a report from Public Works, Roads and Transport Committee on its Benchmarking Exercise with sister committee of Mombasa County Assembly. I want to direct that the House Business Committee to consider scheduling this report for debate in the House.

**The Temporary Speaker** (Hon. Okumu): Next order!

**NOTICE OF MOTION**

PUBLIC WORKS, ROADS AND TRANSPORT COMMITTEE REPORT ON THE  
BENCHMARKING EXERCISE WITH SISTER COMMITTEE OF MOMBASA COUNTY  
ASSEMBLY

BY

HON. SETH KANGA

## CHAIRPERSON, PUBLIC WORKS, ROADS AND TRANSPORT COMMITTEE

**The Temporary Speaker** (Hon. Okumu): Hon. Otiang'.

**Hon. Otiang'**: Thank you Mr. Speaker. Pursuant to the provisions of the Kisumu County Assembly Standing Order No. 45, I wish to give a notice of motion on Public Works, Roads and Transport Committee report on the Benchmarking Exercise with sister committee of Mombasa County Assembly. Thank you.

**The Temporary Speaker** (Hon. Okumu): Thank you. Next order!

**STATEMENTS**

**The Temporary Speaker** (Hon. Okumu): Hon. Roy Samo.

**Hon. Samo:** Thank you Mr. Speaker. We have information as Orange Democratic Movement (ODM) Party that there is a big function on 9<sup>th</sup> December, 2021 where our party leader is likely to announce if he is going for the Kenya's top seat. The Majority Leader has always conveyed to us such information very late. The Assembly has also not been in a position to facilitate some of us to travel to attend such functions. I would request that if the Honourable Leader of Majority doesn't have that information, then, I convey that information that we shall be converging in Nairobi where we shall have "Azimio la Umoja" meeting. Therefore, it will be in order for us to be facilitated by this House to the function.

Mr. Speaker, it has also been communicated here that we shall be meeting in Ragumo Community Hall for the public participation. Ragumo has become a challenge to us because Kajulu is a bit far from the venue. I want to advise that we make the venues rotational for full participation by the residents of this county. Thank you, Mr. Speaker.

**The Temporary Speaker** (Hon. Okumu): We have noted those concerns.

**The Temporary Speaker** (Hon. Okumu): What is Hon. Leader of Majority?

**Leader of Majority** (Hon. Onyango): Thank you Mr. Speaker. I rise under Standing Order No. 41 (1) (d). I have two issues that are more or less the same on what the Honourable Member has raised.

Mr. Speaker, we do know that we shall have public participation in our respective Sub Counties. Ideally, it will be very difficult to have a central place because it may not work well with other Wards but given the importance of exercise we will be undertaking tomorrow, I want to urge my colleagues that, let us try to have some fair representation so that this important Bill can be looked at by a diverse section of our people.

Mr. Speaker, two days ago we did also hold a public participation on the Kisumu County Finance Bill, 2021 and the attendance wasn't that appealing. That is why it is imperative that we try to mobilize our people because public participation is actually embedded in our Constitution. We have seen here in Kenya that a lot of issues were struck at the Judiciary because proper public participation did not take place.

Two, indeed we shall have ODM delegated meeting at the Bomas of Kenya but I don't want to respond to rumours because the party usually communicate and when that official communication comes, I will give it to the Members because it will be in the due course. Of course, Hon. Roy Samo I am the bonafide Spokesperson of the party in this House. Therefore, you cannot purport to have the information that I do not have. That is rumours. Thank you, Mr. Speaker.

**The Temporary Speaker** (Hon. Okumu): Next order!

**MOTION****THE BUDGET AND APPROPRIATIONS COMMITTEE REPORT ON ITS  
CONSIDERATION ON KISUMU COUNTY ANNUAL DEVELOPMENT PLAN FISCAL  
YEAR 2022/2023****BY****HON. STEVE OWITI****CHAIRPERSON, BUDGET AND APPROPRIATIONS COMMITTEE****The Temporary Speaker** (Hon. Okumu): What is it Hon. Aslam Khan?**Hon. Khan:** Thank you Mr. Speaker. Allow me to present this report on behalf of the Chairperson, Hon. Steve Owiti.**The Temporary Speaker** (Hon. Okumu): Please proceed.**Hon. Khan:** Mr. Speaker Sir and Hon. Members. Mr. Speaker Sir and Hon. Members. The proposed Kisumu County Annual Development Plan FY 2022/2023 was submitted to the Assembly by CECM. Finance and Economic Planning pursuant to section 126 (3) of the PFM Act, 2012 (see annex i). The ADP was laid on the floor of the House on Wednesday, 6<sup>th</sup> October, 2021 at 14:30 PM by the leader of Majority and accordingly committed to my Committee for onward processing.

The Proposed Kisumu Annual Development Plan FY 2022-2023 will mark a fifth year of the implementation of the Second Generation County Integrated Development Plan (CIDP) FY 2018/2022. It provides a roadmap for the implementation of County Projects, programs and initiatives that will help in achieving the Governor's 10 point Agenda as listed below;

1. Revitalize agriculture for food security and agribusiness;
2. Ensure a healthy population living in a clean environment;
3. Build modern physical infrastructure;
4. Promote skills development and innovation;
5. Conserve the environment while opening the Kisumu lakefront for business;
6. Provide decent housing in inclusive towns, semi-urban centres and villages;
7. Promote sports, culture and the arts;
8. Promote industrialization and a vibrant service sector, supported by sustainable energy sources and information and communication technologies;
9. Promote tourism driven by culture and heritage as well as new products;
10. Deepen the structures of devolved governance and strengthen revenue generation and accountability in use of public funds.

The ADP is also Cognizant of supporting county development planning towards recovery from COVID-19, the funding of FY 2022-23 programs will be guided by the strategies identified in the Kisumu County COVID-19 Social Economic Re-Engineering Recovery Strategy 2020/21-2022/23 which was approved by this Honorable House, clearly outlining the areas of focus for sustainable social economic growth of the county.

To this end Hon. Speaker Sir and Members, the strategy identified six (6) pillars: Boosting private sector activity; Policy, legislation and institutional reforms; Strengthening County government's preparedness and response to pandemic and disasters; Enhancing ICT capacity for business continuity; and Human capital development

Annual Development Plan Linkage with CIDP II (2018-2022)

The KCADP is linked to the Second CIDP, Vision 2030, SDGs and the Agenda Four of the Government of Kenya.

The Key Thematic Areas for the CADP 2022/2023

- Boost private sector activity  
Enhance Policy, legislation and institutional reforms;
- Strengthen County government's preparedness and response to pandemic and disasters;
- Enhance ICT capacity for business continuity and human capital development.

#### COMMITTEE MANDATE

The Budget and Appropriations Committee is bestowed with the mandate as enshrined in the County Assembly Standing Order No. 189 (3) as below;

- a) Investigate, inquire into and report on all matters related to coordination, control and monitoring of the County budget;
- b) discuss and review the estimates and make recommendations to the County Assembly;
- c) examine the County Budget Policy Statement presented to the County Assembly;
- d) examine Bills related to the County Government budget, including Appropriations Bills; and
- e) evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays.

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**COMPOSITION OF THE COMMITTEE**

The Budget and Appropriations Committee is constituted as follows;

- |                          |   |                  |
|--------------------------|---|------------------|
| 1. Hon. Steve Owiti      | - | Chairperson      |
| 2. Hon. Aslam Khan       | - | Vice Chairperson |
| 3. Hon. Kenneth Onyango  | - | Member           |
| 4. Hon. Joachim Oketch   | - | Member           |
| 5. Hon. Jacktone Ojwang' | - | Member           |
| 6. Hon. Benny Pete       | - | Member           |
| 7. Hon. Paul Okiri       | - | Member           |
| 8. Hon. Vincent Jagongo  | - | Member           |
| 9. Hon. Seth Kanga       | - | Member           |
| 10. Hon. Joseph Olale    | - | Member           |
| 11. Hon. Maurine Otiang' | - | Member           |
| 12. Hon. Beatrice Odongo | - | Member           |
| 13. Hon. Seth Okumu      | - | Member           |
| 14. Hon. Nancy Owiti     | - | Member           |
| 15. Hon. Johnson Guya    | - | Member           |

Technical Staff include;

- |                   |   |                         |
|-------------------|---|-------------------------|
| 1. Peter Anditi   | - | Principal Clerk         |
| 2. Isaac Omollo   | - | Clerk Assistant         |
| 3. Zablon Otiende | - | Senior Hansard Reporter |
| 4. William Ogada  | - | Serjeant-at-Arms        |

**Committee Sitting**

Mr. Speaker Sir and Hon. Members. To exhaustively Scrutinize, Review and Examine the Proposed Kisumu County Annual Development Plan FY 2022/2023, the CBAC held 5 (five) sittings. This gave members a noble opportunity to grasp the Content of the document and give the good recommendations contained herein.

**ACKNOWLEDGMENT**

Mr. Speaker Sir and Hon. Members. Foremost we are grateful to the Office of the Speaker and the Clerk for the invaluable support accorded to us. This was evidenced through the adequate slots for the Committee meeting, funding the public participation and facilitating the Committee for a report writing by being part of the general oversight Committee which was conducted from 20<sup>th</sup> October, 2021 to 27<sup>th</sup> October, 2021 in Nairobi.



Special thanks to Members of the Committee who throughout the process supported its activities to this far. The Member of the Public who thronged the Grace Onyango Social Hall on Monday, 18<sup>th</sup> October, 2021 to air their views on how best to improve this County, ensuring that their Sub-counties and electoral Ward's concerns are captured and taken into consideration.

Finally, I applaud our Technical staff who worked tirelessly to ensure that logistics were put in place, venue identified and collation of memoranda from the public and this final report is produced.

Mr. Speaker and Hon. Members, the Committee in its endeavors observed strict compliance to the MOH Protocols on containing COVID 19.

Mr. Speaker Sir and Hon. Members, it is therefore my pleasant duty and privilege, on behalf of the County Budget and Appropriations Committee to table this report and recommend that this House adopts the recommendations therein.

#### COMPLIANCE BY EXECUTIVE TO THE LEGAL FRAMEWORKS AND OTHER RELEVANT PROVISIONS OF THE LAW IN PREPARATION OF THE PROPOSED KCADP FY 2022/2023.

Mr. Speaker Sir and Hon. Members, in preparing the County Annual Development Plan the Executive was guided by the provisions of Article 220 (2) of the Constitution of Kenya 2010, Section 126 of the PFM Act, 2012 and Section 104 (1) of the County Government Act, 2012.

*Provisions of Article 220(2) National legislation shall prescribe—*

- (a) the structure of the development plans and budgets of counties;*
- (b) when the plans and budgets of the counties shall be tabled in the county assemblies; and*
- (c) the form and manner of consultation between the national government and county governments in the process of preparing plans and budgets.*

*Provisions of Section 126 (County government to prepare development plan)*

*(1) Every county government shall prepare a development plan in accordance with Article 220(2) of the Constitution, that includes—*

- (a) strategic priorities for the medium term that reflect the county government's priorities and plans;*
- (b) a description of how the county government is responding to changes in the financial and economic environment;*
- (c) programmes to be delivered with details for each programme of—*
  - (i) the strategic priorities to which the programme will contribute;*
  - (ii) the services or goods to be provided;*
  - (iii) measurable indicators of performance where feasible; and*
  - (iv) the budget allocated to the programme;*



- (d) payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid;
- (e) a description of significant capital developments;
- (f) a detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible;
- (g) a summary budget in the format required by regulations; and
- (h) such other matters as may be required by the Constitution or this Act.
- (2) The County Executive Committee member responsible for planning shall prepare the development plan in accordance with the format prescribed by regulations.
- (3) The County Executive Committee member responsible for planning shall, not later than the 1st September in each year, submit the development plan to the county assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury.
- (4) The County Executive Committee member responsible for planning shall publish and publicise the annual development plan within seven days after its submission to the county assembly.

*Provisions of Section 104 (1) Obligation to plan by the county*

(1) A county government shall plan for the county and no public funds shall be appropriated outside a planning framework developed by the county executive committee and approved by the county assembly.

*Public Participation*

*Provision of Article 119 read together with 196 of the Constitution of Kenya, 2010, section 87 of the County Government Act, 2012 and section 125 of the Public Finance Management Act, 2012.*

COMPLIANCE MATRIX

| S/NO | LEGAL REQUIREMENT  | Article/Section                    | Compliant(√)<br>Noncompliant<br>(×) | Remarks  |
|------|--|------------------------------------|-------------------------------------|--|
| 1    | Every county government shall prepare a development plan in accordance with Article 220(2) of the Constitution | Article 220(2) of the Constitution | √                                   | The stipulated provisions was adhered to.                          |
| 2    | The County Executive Committee member responsible for planning shall, not later than the 1st                   | Section 126 (3)                    | *                                   | The document was laid before the House on 6 <sup>th</sup> October, |

|    |   |  |                    |  |
|----|---|--|--------------------|--|
|    | September in each year, submit the development plan to the county assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury. |  |                    | 2021. This was way beyond the stipulated timelines.  |
| 3. | Conducting Public Participation in the Budget Making Process (KCADP FY 2022/2023)   | Article 119, 196 of the Constitution of Kenya 2010, Section 87 of the County Government Act 2012, Section 125 of the PFM Act, 2012 | √                  | The County Executive conducted public participation in the 70 wards of Kisumu County                     |
| 4. | Consideration of Submissions from Members of the Public   | Article 119, 196 of the Constitution of Kenya 2010, Section 87 of the County Government Act 2012, Section 125 of the PFM Act, 2012 | Partial Compliance | There was an outcry that most of the Submissions from Members of the Public were not captured in the ADP |

#### LEGAL FRAMEWORK UNDERPINNING PUBLIC PARTICIPATIONS

Mr. Speaker Sir and Hon. Members, my Committee in liaison with the Office of the Clerk Conducted Public Participation on this significant Budgetary Document.

The Clerk of the County Assembly pursuant to the provisions of Article 119 read together with 196 of the Constitution of Kenya, sections 87, 104 and 115 of the County Government Act, 2012, notified the general public vide an advertisement in Daily Nation on 13<sup>th</sup> October, 2021 (see annex ii). In the notice, the Clerk invited the General Public, Civil Society/Interested Groups, professionals and other relevant stakeholder to submit their oral or written memoranda to the Select Committee of County Budget and Appropriations during the public participation exercise that was conducted on Monday, 18<sup>th</sup> October, 2021 at the Mama Grace Onyango Social Hall as from 09:00 a.m.

**COMMITTEE'S REVIEW, ANALYSIS/INTERROGATION/FINDINGS, OBSERVATIONS AND RECOMMENDATIONS ON THE KCADP FY 2022/2023**

Mr. Speaker Sir and Hon. Members. It is my humble pleasure and privilege to present to this Honorable House the Committee's analysis, findings, observations and recommendations on the proposed KCADP FY 2022/2023.

**1.0) THE PROPOSED KCADP FY 2022/2023 HAS FIVE CHAPTERS WHICH IS AS SUMMARIZED BELOW;**

- I. Chapter One - Overview of the County;
- II. Chapter Two - Departmental Review of the Implementation of the Previous KCADP FY 2020/2021;
- III. Chapter Three - County's Strategic Priorities, Programs and Projects for the FY 2022/2023;
- IV. Chapter Four - Resource Allocations; and
- V. Chapter Five - Kisumu County Monitoring and Evaluation System.

**OVERVIEW OF THE COUNTY**

Mr. Speaker and Hon. Members. Chapter one of the document, gives the background information on the socio-economic and infrastructural status that has a bearing on the development of the County. The chapter provides description of the County in terms of the location, size, demographic profiles as well as the administrative and political units. In addition, it provides information on linkage between ADP and other planning documents as well as preparation process of the ADP.

Mr. Speaker Sir and Hon. Members. The population of the County according to the 2019 Population and Housing Census was 1,155,574 persons with a total of 560,942 (translating to 48.5% and 594,609 (51.5%) are male and female respectively. Whereas the intersex population was 23 persons. According to the Census, Nyando Sub-county registered the highest population growth at 7% whereas, Muhoroni and Nyakach had 1% each. The average household size is 3.8% compared to the National Average which is 3.9% with Nyando and Nyakach having sizes of 4.2% each with Kisumu Central being lowest being 3.3%

**Population Density and Distribution**

According to 2019 Kenya Population and Housing Census stands at 554 per sq. kilometer against the national average of 82 per sq. kilometer. The most densely populated Sub-County as per the 2019 Kenya Population and Housing Census is Kisumu Central at 4,737 persons per square km while Muhoroni Sub-County is the least at 234 persons per square km. By end of the plan period, it is projected that Kisumu Central Sub-County population density would be 4,836 persons per

square km while Muhoroni Sub-County will grow to 239 persons per square km given an annual population growth rate of 2.2%.

*Population Density and Distribution by Sub-County/Constituency for 2021,2022 and 2023*

| Sub County | Area<br>in Km <sup>2</sup> | 2021       |         | 2022       |         | 2023       |         |
|------------|----------------------------|------------|---------|------------|---------|------------|---------|
|            |                            | Population | Density | Population | Density | Population | Density |
| KISUMU     | 141.6                      | 230938     | 1631    | 236074.9   | 1667    | 241326.1   | 1704    |
| EAST       |                            |            |         |            |         |            |         |
| KISUMU     | 36.8                       | 181978.5   | 4945    | 186026.3   | 5055    | 190164.3   | 5168    |
| CENTRAL    |                            |            |         |            |         |            |         |
| KISUMU     | 209                        | 180594.9   | 864     | 184612     | 883     | 188718.5   | 903     |
| WEST       |                            |            |         |            |         |            |         |
| SEME       | 267.7                      | 127139.9   | 475     | 129967.9   | 485     | 132858.9   | 496     |
| MUHORONI   | 657.5                      | 161048.5   | 245     | 164630.8   | 250     | 168292.8   | 256     |
| NYANDO     | 446.1                      | 168773     | 378     | 172527.2   | 387     | 176364.8   | 395     |
| NYAKACH    | 326.7                      | 157081.7   | 481     | 160575.8   | 492     | 164147.7   | 502     |

Mr. Speaker and Hon. Members. Kisumu County has 7 (Seven) Sub-counties namely Kisumu East, Kisumu West, Kisumu Central, Muhoroni, Nyando, Nyakach and Seme. The County has a total of 35 electoral Wards. Below is a summary of Administrative and Political Units within Kisumu County.

*Administrative and Political Units*

| Constituency/Sub-Counties | Population<br>(2019 Kenya<br>Population and<br>Housing Census) | Area in<br>Sq. Km | County Assembly Wards   |
|---------------------------|--|-------------------|---|
| Kisumu East               | 220,997  | 141.6             | Kajulu; Kolwa East; Manyatta B; Nyalenda A; Kolwa Central                       |
| Kisumu West               | 172,821  | 209.0             | South West Kisumu; Central Kisumu; Kisumu North; West Kisumu; North West Kisumu |
| Kisumu Central            | 174,145  | 36.8              | Railways; Migosi; Shauri/Moyo Kaloleni; Market Milimani; Kondele; Nyalenda B    |

|          |         |       |  |
|----------|---------|-------|--|
| Seme     | 121,667 | 267.7 | West Seme; Central Seme; East Seme; North Seme                                       |
| Nyando   | 161,548 | 446.1 | East Kano/Wawidhi; Awasi/Onjiko; Ahero; Kabonyo/Kanyagwal; Kobura                    |
| Muhoroni | 154,116 | 657.5 | Miwani; Ombeyi; Masogo /Nyang'oma; Chemelil; Muhoroni Koru                           |
| Nyakach  | 150,320 | 326.7 | South West Nyakach; North Nyakach; Central Nyakach; West Nyakach; South East Nyakach |

### Findings and Observations

Mr. Speaker Sir and Hon. Members,

1. It is the findings of the Committee that, statistic from the 2019 Kenya Population Census Report were not taken into consideration while developing Sector Priorities.

### The Committee's Recommendations

1. THAT, the County Executive and the County Assembly should consider formulating a Bill that will address equitable distribution of resources which is hinged on statistical information.

## 2.0 REVIEW OF THE IMPLEMENTATION OF THE PREVIOUS KCADP FY 2020/2021 Background Information.

Mr. Speaker Sir and Hon. Members. The County Executive presented highlights of the implementation status of the previous KCADP FY 2020/2021 in Chapter two of the document covering pages (Page 11-82 of the proposed KCADP FY 2022/2023). It also presents key achievements, challenges, lessons learnt and recommendations.

Some of the key challenges, lessons learnt and recommendations are summarized here below;

### DEPARTMENTAL ANALYSIS OF IMPLEMENTATION STATUS OF PROJECTS OF THE PREVIOUS ADP (2020/2021 FY)

| DEPARTMENT              | AGRICULTURE, LIVESTOCK, IRRIGATION AND FISHERIES |                          |                 |                                     |
|-------------------------|--|--------------------------|-----------------|-------------------------------------|
| PROJECT NAME            | LOCATION   | OBJECTIVES               | OUTPUT          | COMMITTEE RECOMMENDATIONS           |
| Purchase of Fertilizers | Masogo/Nyangoma                                  | To increase agricultural | Urea fertilizer | The Department to provide a list of |

|   |             |  |   |  |
|---|-------------|--|---|--|
|   |             | productivity in targeted smallholder communities   | purchased and distributed   | beneficiaries and quantities distributed   |
| Agriculture Sector Development Support Project II | County wide | To increase agricultural productivity and enhance resilience to climate change risks in targeted smallholder communities | 3 priority value chains ie Cotton, Fish and Local poultry developed | The CECM, Agriculture to provide justification for the priority three value Chains developed by a budgetary allocation of Kshs. 12,735,414 for FY 2020/2021 in the County and where they the specific were implemented |
| Rehabilitation of training facility building      | MASENO ATC  | To develop an Agricultural incubation centre   | Maseno ATC renovated  | The CECM Agriculture to explain why Kshs.10,000,000 allocated for Renovating the ATC was not utilized  |
| Purchase of Rice Mill                             | County wide | Increase value addition and agribusinesses   | Tender awarded but the mill yet to                                  | The CECM Agriculture to explain why Kshs.30,000,000 allocated for Purchase of Rice Mill was not expended   |

| DEPARTMENT                            | CITY OF KISUMU      |                              |                              |  |
|---------------------------------------|---------------------|------------------------------|------------------------------|--|
| PROJECT NAME                          | LOCATION            | OBJECTIVES                   | OUTPUT                       | COMMITTEE RECOMMENDATIONS  |
| Improvement of Kaloleni Social Centre | Kaloleni/Shaurimoyo | To improve social facilities | Better facilities for social | The City Manager to explain why the status of implementation of this project is at 22% with an |

|  |  |  |  |                                 |
|--|--|--|--|---------------------------------|
|  |  |  |  | allocation Kshs.<br>155,846,960 |
|--|--|--|--|---------------------------------|

### CHALLENGES EXPERIENCED DURING IMPLEMENTATION OF THE PREVIOUS ADP (2020/2021 FY)

The year 2020-2021 was unique year for most of the governments, institutions, organizations in Kenya and the year 2020 in particular, the outbreak of the global pandemic Covid-19 derailed implementation of projects, disrupted lives and businesses. Most institutions and governments shifted focus to mitigating the effects of and the spread of the disease.

County government of Kisumu experienced a number of challenges listed below:

#### Challenges faced during the implementation of the ADP FY 2020/2021

- Delays in Disbursement of Funds - Delays in release of funds from the exchequer has resulted in delays in the County meeting its financial obligations.
- Inadequate budget allocation; Delay in making and approval of supplementary budget; and constrained/lean fiscal space.
- Outbreak of global pandemic COVID 19 and floods disasters hampered funding of identified priorities, due to diversion of funds to mitigation, control, humanitarian aid and containment of the two disasters, occasioned by non-budgetary allocation for disaster preparedness.
- Reduced own source revenue due to closure of businesses occasioned by global pandemic Covid 19.
- Inadequate technical staff e.g. engineers, land valuers, extension officers, specialized health workers etc.
- Land disputes and prolonged court cases that delay the commencement of projects
- Erratic weather patterns affecting road construction and implementation of agricultural and other programs.
- Lack of equipment for instance environmental monitoring vehicle; natural resource surveillance vehicle; modern refuse trucks; dozers and excavator for dumpsite management; and a designated dumpsite among others hamper operations in the sector.
- Variations of project costs and BQ, which is beyond acceptable limits, affects project



completion rates.

- Too much centralization of administrative functions undermined effective delivery of service in the sectors e.g. Stationery, Fuel, Maintenance of Motor vehicle, Provision of contracted guard services, hire of casual labour among others.

#### LESSONS LEARNT AND RECOMMENDATIONS

- Frequent updating of County statistics and macro-economic indicators for better forecasting and plan implementation.
- Strengthen linkage between policy, planning and budget.
- There is need for involvement of all stakeholders in project identification, implementation information sharing;
- There is need for continuous review and adherence to county plans, laws and policies to facilitate smooth implementation of county programs;
- There is need to build capacity of technical involved in implementation of county projects
- Focus on resource mobilization through establishment of strategic partnerships with other agencies especially private sector;
- Collaboration between county departments and lead agencies to ensure smooth implementation of projects and programs;
- Strengthening monitoring and evaluation of projects to ensure their sustainability and completion;
- Succession planning for the human resources will ensure continuity of services.

#### Committee's Finding and Observations

Mr. Speaker Sir and Hon. Members,

1. THAT, due to constraint of time, human resource (technical capacity) the Committee could not exhaustively verify the previous implementation of the KCADP for the FY 2020/2021 with the actuals on the ground.
2. Amorphous/moribund/skeleton structure on the Kisumu County Monitoring and Evaluation System.
3. The Committee was not convinced with the narratives adduced that the County has Inadequate technical staff e.g. engineers, land valuers, extension officers, specialized

health workers because it is in the public domain through the Office of the County Controller of Budget that the County has a high Personnel Emolument Ration than the recommended 35% in the PFM Act (Regulation).

4. The Committee noted that, the outbreak of COVID-19 Pandemic, low own source revenue collection and inadequate budgetary allocation partially affected the implementation of the previous KCADP.

#### Committee's Recommendations

Mr. Speaker and Hon. Members,

1. THAT, the Sectoral Committees, Implementation Committee, General Oversight Committee to review, investigate, analyze and verify implementation status of Projects indicated in the Chapter II of the KCADP FY 2020/2021 and cause a report and recommendation to this House.
2. THAT, the County Executive to URGENTLY present to the Assembly a County Monitoring and Evaluation System Structure and the Annual Procurement Plan.
3. THAT, the CEC Member for Finance and Economic Planning to appear before the General Oversight Committee to explain to the House his failure to implement County Assembly Resolutions on Automating Revenue Collections and to proposed Revenue Raising Measures draft Bills.
4. THAT, the Sectoral Committee of Labour and Social Welfare to investigate, analyze and bring a report to the House on the County Executive Human Resource on the Skills and Competency Report. This report should also indicate why the County has violated the 35% Personnel Employment Rule as prescribed in the PFM Regulations.
5. THAT, the County Executive to submit names of Village Administrators and Village Councils as envisaged in the Kisumu County Administration (Village Administrators and Village Councils) Act, 2019 to the Assembly for Approval. This will facilitate and improve project supervision at the Village Units.
6. The County Director of Monitoring and Evaluation be invited to the Assembly to shed more light on the Status of Implementation of Projects for the Previous FY 2020/2021

COUNTY STRATEGIC PRIORITIES, PROGRAMMES AND PROJECTS FY 2022/2023  
(Page 84-258)

Mr. Speaker Sir and Hon. Members. This are summarized in chapter three of the ADP FY 2022/2023 and provides a summary of planned projects and programs by the County

government, and indicates the overall resource requirement in the ADP

This Strategic Programs and Projects were generated from the CIDP (II) of Kisumu County and priorities from Members of the Public collected during Participation conducted by County Executive of Kisumu (See notice for public participation Annex iii)

**PUBLIC PARTICIPATION CONDUCTED BY THE COUNTY ASSEMBLY OF KISUMU ON THE ADP FY 2022/2023**

Mr. Speaker Sir and Hon. Members, The County Assembly through the Budget Committee in compliance with the provisions of Article 196 of the Constitution of Kenya, 2010, section 87 of the County Government Act, 2012, section 207 of the Public Finance Management Act, 2012 and County Assembly Standing Orders No. 123 conducted Public Participation on the Proposed KCADP FY 2022/2023 to validate the project proposals contained in the Document. This event took place at Mama Grace Onyango Social Hall on Monday, 18<sup>th</sup> October, 2021 starting at 09:00 a.m.

Members of the Public, interested groups drawn from the 35 Wards presented their views and proposals as summarized here below;

| S/N<br>O | SUB-<br>COUNTY | WARD | ATTEND<br>ANCE | SUBMISSIONS BY MEMBERS OF THE PUBLIC DURING PUBLIC PARTICIPATION CONDUCTED BY THE ASSEMBLY   |
|----------|----------------|------|----------------|--|
| 1.       | COUNTY<br>WIDE |      |                | <p>Education</p> <ul style="list-style-type: none"> <li>-That the estimated cost for digital literacy estimated at Kshs. 35M be increased to Kshs. 100M with a target of 4000 youths.</li> <li>- That the Estimated cost of Kshs. 28M for the pre-feeding program be increased to Kshs. 300M with a target of Kshs. 750,000.</li> <li>- That estimated cost of Kshs. 3M for Psychological Support be increased to Kshs. 70 M with a target of 20,000</li> <li>- Mama Ngina Childcare Rehabilitation center not well managed and the children are malnourished</li> </ul> |

|    |             |       |  |  |
|----|-------------|-------|--|--|
|    |             |       |  | <p>-Increased allocation for Economic Justice for Women, Youth and PWD</p> <p>-10% of the Budget be allocated to gender mainstreaming and 1 % per sector</p> <p>-</p> <p>Health</p> <p>-Mental Health facilities be downscaled to sub-counties</p> <p>-That Kitchen Garden Demonstration be allocated 7M</p> <p>Culture and Sports</p> <p>-Suggestion for Mr. and Miss. Disability Kisumu</p>  |
| 2. | KISUMU WEST |       |  |  |
| i. |             | NORTH |  | <p>HEALTH</p> <p>-Construction of Dago Thim Dispensary</p> <p>-Construction of Thim Bonde Dispensary</p> <p>City</p> <p>Construction of Kiboswa Safaricom Ring road</p> <p>CULTURE AND SPORTS</p> <p>-Completion of Ogallo Stadium</p> <p>-Improvement of Abindu Cage</p> <p>WATER AND ENVIRONMENT</p> <p>-Construction of Kajojiko Springs</p> <p>ROADS</p> <p>-Opening, Grading and Murraming of Mamboleo-Yadhrateng School Road</p> |

|    |             |             |  |  |
|----|-------------|-------------|--|--|
|    |             |             |  | <ul style="list-style-type: none"> <li>- Opening, Grading and Murraming Kochola Stage-Tangi Kadidi Road</li> <li>- Opening, Grading and Murraming Kogindo Prof-Okudo Amol Road</li> <li>- Improvement of Kombok CIALA Radhrateng Road</li> <li>Improvement of Kombomk-Dago Thim-Mamboleo Road</li> <li>EDUCATION</li> <li>-Construction of Ogaga ECD</li> <li>-Construction of Sidika ECD</li> <li>TRADE</li> <li>-Construction of Shades at Kiboswa Market and Dago</li> <li>- Improvement of Mamboleo Market Centre</li> </ul> |
| 2. | KISUMU EAST |             |  |  |
|    |             | MANYATT A B |  | <ul style="list-style-type: none"> <li>TRADE</li> <li>Construction of BodaBoda at Baraka</li> <li>Boda Boda Shade at Mbeme Junction</li> <li>Boda Boda Shade at Gudka</li> <li>Car Wash Machine at Kaego Auji</li> <li>Solar Lamps</li> <li>EDUCATION</li> <li>Chairs for Women Groups</li> <li>Economic Empowerment</li> <li>TOURISM CULTURE AND SPORTS</li> <li>Purchase of Sports Gears</li> </ul>  |

|  |  |        |   |
|--|--|--------|---|
|  |  |        | Public Service Administration<br>ROADS<br>Otieno-Milenye Road<br>Adoyo-Ombee Road<br>Ondu-Dette Road<br>Panya-Kisera access road<br>Kaego-SDA Church access road<br>Omondi Owala Box-Culvert<br>Foot Bridge at Car-Wash<br>Nyambuya-Omer Road<br>Yalo-Ongo Road<br>Onduu-Dette Road<br>Mbeme Junction-Auji Road<br>Wambetha-Ogendo access road<br>Ominde-Oyoko access road<br>Walgudha-Wandiege access road<br>Wells Mbeye- St. Brigid access road<br>Miguna-Kisera access road<br>PUBLIC SERVICE ADMINISTRATION<br>Motor Cycles for Officers |
|  |  | KAJULU | CITY<br>Drainage at Kamenya<br>Drainage at Aredo<br>Drainage at Alango-Angira   |

|  |  |  |   |
|--|--|--|---|
|  |  |  | <p>ROADS</p> <p>Construction of Simboi-Bukna Road</p> <p>Construction of Osiepe- Ongadi Road</p> <p>Construction of Ongadi dispensary- Simboi Road</p> <p>Construction of Rae Okok Road</p> <p>Construction of Kianja-Aredo –Kachija Road</p> <p>AGRICULTURE</p> <p>Distribution of Seeds, Seedlings and Fertilizers</p> <p>Supply of Milk Cooling Plant</p> <p>Supply of Milking Machine</p> <p>WATER AND ENVIRONMENT</p> <p>Extension of Water Supply to Bukna and Ongadi areas</p> <p>Extension of Water Supply to Alango-Angira area</p> <p>Extension of Water Supply to Kadero Areas</p> <p>LAND, HOUSING AND PHYSICDAL PLANNING</p> <p>Purchase of Land for Kianja Dispensary</p> <p>Purchase of Land for Kianja TVET Expansion</p> <p>Purchase of Land for Ward Office</p> <p>TRADE AND ENERGY</p> <p>Floodlight at Guba</p> <p>Street light Project at Obwolo-Gita-Got Nyabondo Road</p> <p>EDUCATION</p> <p>Construction of ECD Classroom at Obwolo Primary</p> <p>Construction of ECD Classroom at Kianja Primary</p> |
|--|--|--|---|



|  |               |        |  |   |
|--|---------------|--------|--|---|
|  |               |        |  |   |
|  | MUHIOR<br>ONI |        |  |   |
|  |               | MIWANI |  | <p>AGRICULTURE, LIVESTOCK AND FISHERIES</p> <p>Construction of dykes along River Oroba</p> <p>Provision of atleast two veterinary officers in the ward</p> <p>Provision of cross-breed cows to selected registered groups in the ward</p> <p>Provision of subsidized seeds and fertilizers</p> <p>Construction of a Cattle Dip at Kabar Central Sub-Location</p> <p>ENVIRONMENT AND NATURAL RESOURCES,<br/>WATER AND IRRIGATION</p> <p>Planting of Trees and Waster Pan at Omuga Kabar East Sub-Location</p> <p>Drilling and Equipping of borehole at Omanyi Village in Kabar East Sub-Location</p> <p>Drilling and Equipping Borehole at Adegra Village in Kabar East</p> <p>HEALTH AND SANITATION</p> <p>Construction of Latrines and Gating at Miranga Dispensary</p> <p>Equipping of Laboratory and Maternity Wings at Nyakoko Dispensary</p> <p>Completion of Gari Dispensary</p> <p>EDUCATION AND HUMAN RESOURTCE<br/>DEVELOPMENT</p> <p>Construction of Minyange ECDE</p> <p>Construction of Kodhiambo ECDE twin Classroom</p> |

|  |  |        |   |
|--|--|--------|---|
|  |  |        | <p>Provision of atleast one ECDE teacher to each ECDE school in the Ward</p> <p>Construction of Amilo ECDE twin Classroom</p> <p><b>ROADS TRANSPORT AND PUBLIC WORKS</b></p> <p>Opening and Improvement of Amilo-Omanyi access road</p> <p>Opening and Improvement of Adegra-Omanyi access road</p> <p><b>BUSINESS, TRADE, ENERGY AND INDUSRTY</b></p> <p>Improvement and Modernization of Kibigori Kuoyo Market</p> <p>Installation of Floodlights at Oyuma Market</p> <p>Installation of Floodlights at Ogandi Market</p> <p>Installation of Floodlights at Konyango Market</p> <p><b>TOURISM, CULTURE, ARTS AND SPORTS</b></p> <p>Establishment of football academy in the ward</p> <p>Provision of Sports Equipment's to selected clubs</p> <p><b>PHYSICAL PLANNING AND LANDS</b></p> <p>Spatial Planning in all major markets in the ward</p> <p>Purchase of Land for Establishment of Football Academy in the ward</p> <p>Purchase of Land for the Construction of a vocational Training Center</p> |
|  |  | OMBEYI | <p><b>HEALTH</b></p> <p>Equipping Obumba Dispensary</p> <p>Completion of Bacho dispensary</p> <p>Equipping Bacho dispensary</p> <p>Equipping Ramula Male Ward</p> <p>Two door pit latrine at Bacho Dispensary</p>   |

|  |                   |  |  |   |
|--|-------------------|--|--|---|
|  |                   |  |  | <p>EDUCATION</p> <p>Construction of twin door workshop with complete administration, Story Hall and Boardroom</p> <p>Two ECD classroom at Kiliti Primary</p> <p>Two ECD classroom at Ombeyi Primary</p> <p>Two ECD classroom at Mitando Primary</p> <p>Two ECD classroom at Orenge Primary</p> <p>Two ECD classroom at Masara Primary</p> <p>Two Pit Latrines in all ECD Schools</p> <p>TRADE AND ENERGY</p> <p>Construction of Dry Floor at Kore</p> <p>Purchase and Installation of Drier at Kore</p> <p>Construction of Metallic Stalls around Ombeyi Market</p> <p>Construction of Cabro Pavement in Ombeyi Market</p> <p>Fencing and Gating Oyuma Market</p> <p>Fencing and Gating Yao Market</p> <p>Fencing and Gating Ayiecho Market</p> <p>Fencing and Gating Orenge Market</p> <p>Fencing and Gating Rutek (Odongo Oher) Market</p> <p>Floodlight Highmast at Oyuma Market</p> <p>Floodlight Highmast at Ayiecho Market</p> <p>Floodlight Highmast at Yao Market</p> <p>Construction of Market Shades and Stalls</p> |
|  | KISUMU<br>CENTRAL |  |  |   |

|  |  |                 |  |  |
|--|--|-----------------|--|--|
|  |  | MARKET MILIMANI |  | Purchase of PWD Wellness and Gym Equipment be allocated 30 M   |
|  |  | RAILWAYS WARD   |  | ROADS<br>Opening and Improvement of Kasarani-Sanctuary of Peace Church- Opija Boda Boda Base Access Road<br>Improvement of Public Works-Old Airport Road |

Committee Findings and observations.

1. Members of the Public adduced that most of their proposals were not captured in the Proposed KADP FY 2022/2023
2. That, Members of the Public submitted the above priorities for consideration in the ADP FY 2022/2023

Committee's Recommendations.

1. THAT, this House to approve the Kisumu County Annual Development Plan FY 2021/2022 with consideration of additional proposals derived from public participation conducted by the Assembly.
2. THAT , the County Executive to fully Decentralize Procurement, M&E and core/key departments to the decentralized Units to facilitate efficacy, effective and smooth implementation of County Priorities and Programs.

RESOURCE ALLOCATION

Mr. Speaker and Hon. Members. This chapter present a summary of the proposed budget by sector. It discusses the county resource allocation criteria, sources of revenue, proposed budget by sector, fiscal and economic environment and risks, assumptions and mitigation measures. Further, it describes the financial and economic environment and trends in growth and in equitable share. It highlights trends in revenue collections, estimated and actual revenue and the link between the budget and the planning process.

Below is the Proposed Budget by Sector for the ADP 6FY 2022/2023

| SECTOR/SUB-SECTOR NAME                   | Amount (Kshs. ("000")) | Percentage |
|--|------------------------|------------|
| County Assembly                          | 244.3                  | 2.38%      |
| County Public Service Board              | 35.0                   | 0.34%      |
| City Of Kisumu                           | 1400.1                 | 13.66%     |
| Finance And Economic Planning            | 1040.0                 | 10.15%     |
| Water, Environment And Natural Resources | 460.0                  | 4.49%      |
| Health & Sanitation                      | 824.2                  | 8.04%      |

|   |                  |            |
|---|------------------|------------|
| Tourism, Arts, Culture And Sports               | 490.5            | 4.79%      |
| Agriculture, Livestock, Fisheries And Marketing | 356.5            | 3.48%      |
| Trade, Energy And Industry                      | 1522.7           | 14.86%     |
| Lands, Housing And Physical Planning            | 34.6             | 0.34%      |
| Roads, Transport & Public Works                 | 1500.4           | 14.64%     |
| Education, ICT And Human Capacity Development   | 2034.8           | 19.86%     |
| Public Service Administration & Devolution      | 305.0            | 2.98%      |
| <b>TOTAL</b>                                    | <b>10248.147</b> | <b>100</b> |

The above proposed estimates will be financed by the County's Equitable Share, Conditional Grants and Own Source Revenue is summarized as hereunder;

Trend in Equitable Share;

Equitable share and County's Own Source Revenue

| FY        | Equitable Share (Kshs) | Gross Locally Collected Revenue (Kshs) |
|-----------|------------------------|--|
| 2013/2014 | 4,185,810,118          | 621,861,798                            |
| 2014/2015 | 5,200,000,000          | 970,900,000                            |
| 2015/2016 | 5,681,265,569          | 978,889,261                            |
| 2016/2017 | 6,130,158,037          | 1,004,043,906                          |
| 2017/2018 | 6,553,400,000          | 1,148,685,296                          |
| 2018/2019 | 6,908,000,000          | 1,012,716,638                          |
| 2019/2020 | 6,836,400,000          | 804,387,972                            |
| 2021/2022 | 8,026,139,240          | 1,984,000,003*                         |
| 2022/2023 | 8,668,230,379          | 2,142,720,014*                         |

Kisumu County's Total Share of Revenue Projections

| 2022/2023                    |               |
|------------------------------|---------------|
| Opening balance from CRF A/C |               |
| Equitable Share              | 8,668,230,379 |
| DANIDA                       | 16,358,760    |
| KDSP(WORLD BANK)             | 117,239,999   |

|  |                |
|--|----------------|
| IDA (World Bank)-Kenya Climate<br>Smart Agriculture Project(KCSAP)       | 420,837,875    |
| Sweden-Agricultural Sector<br>Development Support Programs(ASDP)+Balance | 53,816,311     |
| World Bank Grant for transforming<br>health system                       | 145,600,215    |
| EU-Ideas   | 37,910,337     |
| KISSIP   | 324,000,000    |
| Conditional Allocations-Development<br>of Youth Polytechnics             | 17,666,847     |
| IDA (World Bank) KUSP (UDG)  | 146,229,705    |
| IDA (World Bank) KUSP ( urban Institutional Grant)                       | 625,580        |
| SEACAP   | 7,698,726      |
| Conditional allocations for RMLF   | 137,834,635    |
| Level 5 conditional Grant  | 104,041,761    |
| Total Share of National Revenue  | 10,198,091,131 |
| Locally collected Revenue  |                |
| Main Revenue Streams   | -              |
| Market Fees  | 106,026,613    |
| Parking Fees   | 111,834,822    |
| Bus Park   | 145,436,580    |
| Boda Boda Self-regulation  | 9,880,920      |
| Rents  | 46,022,385     |
| Land Rates   | 673,492,314    |
| Single Business Permits  | 235,684,781    |
| Building Plans   | 32,400,000     |
| Liquor Licenses  | -              |
| Sign Board promotion etc.  | 100,086,300    |
| Sundry   | 35,532         |
| Cesses – Others  | 12,849,948     |
| Subtotal for main revenue streams  | 1,473,750,194  |
| Health   | 614,015,748    |
| Agriculture , mechanization and training                                 | 17,334,000     |

|   |                |
|---|----------------|
| Commerce, Trade and Tourism                         | 2,022,300      |
| Industrialization / Cooperatives                    | 80,892         |
| Sundry  | 35,532         |
| Cesses – Others                                     | 12,849,948     |
| Subtotal for main revenue streams                   | 1,473,750,194  |
| Health  | 614,015,748    |
| Agriculture , mechanization and training            | 17,334,000     |
| Commerce, Trade and Tourism                         | 2,022,300      |
| Industrialization / Cooperatives                    | 80,892         |
| Educ. Sports, Social services etc.                  | 9,244,800      |
| Physical planning /Public works                     | 3,466,800      |
| Water   | 11,556,000     |
| Roads, Public Works Equipment Hire & Supervision    | 1,080,000      |
| Energy and Mining                                   | 2,657,880      |
| Green Energy and Mining                             | 5,200,200      |
| Environment (Pollution Administrative & Restoration | 2,311,200      |
| Total Revenue from other sources                    | 668,969,820    |
| Gross Locally Collected Revenue                     | 2,142,720,014  |
| GRAND TOTAL   | 12,340,811,145 |

#### Committee's Findings and Observations

Mr. Speaker and Hon. Members,

1. THAT, the Planning and Budgeting projections does not accommodate Pending Bills which is a reality.
2. THAT, the proposed plan does not explain how a total of Kshs. 2,142,720,014 being Own Source Revenue will be realized (FY 2022/2023). This is against the backdrop of the Actual Receipt of Own Source Revenue for the FY 2020/2021 which is at Kshs 1,984,000,003.
3. THAT, the allocation to the Various Sectors for the period under review are not realistic and consistent with previous allocations to given to those Sectors.
4. That, the proposed sector allocations in KADP are not consistent with CARA trends.

#### Committee's Recommendations

Mr. Speaker and Hon. Members,



1. THAT, the Resource allocation per sector be amended to reflect the current trends as indicated in the CARA.
2. THAT, the CEC Member for Finance and Economic Planning to table before the House a Comprehensive Report on how the County is going to realize Kshs. 2,142,720,014 (Own Source Revenue).
3. THAT, the CEC Member for Finance and Economic Planning to appear before the Committee to explain how they arrived at the Sector Allocations.

#### Additional Recommendations

1. THAT, the County Assembly to AMEND its STANDING ORDERS to include processing of the CIDP, ADP and the CBROP. Also to be included in the amendments is provisions for sanctions and rewards for performing and non-performing accounting officers/AIE holders (Chief Officers).

#### CONCLUSION

Mr. Speaker and Hon. Members. THAT, pursuant to the provision of section 126 of the Public Finance Management Act, 2012 recommends;

*THAT, this House adopts the recommendations contained in the Report of the Select Committee on County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan FY 2022/2023. May I call upon Hon. Otiang' to second.*

**The Temporary Speaker** (Hon. Okumu): Yes, Hon. Maureen Otiang'

**Hon. Otiang'**: Thank you Mr. Speaker, I second the report. Thank you.

**The Temporary Speaker** (Hon. Okumu): Thank you Honourable Members. The Select Committee on Budget and Appropriations has brought us a motion, a Report on the Consideration of the Proposed Kisumu County Annual Development Plan for the FY 2022/2023. The motion was moved by Hon. Aslam Khan, on behalf of the Chairperson to the Committee, Hon. Steve Owiti, and seconded by Hon. Maureen Otiang'. I would want to propose that we open the report for debate.

**The Temporary Speaker** (Hon. Okumu): Yes, Hon. George Ogutu.

**Hon. Ogutu**: Thank you Mr. Speaker, it is quite commendable what the Select Committee on Budget and Appropriations have done. Mr. Speaker, going straight to the recommendations it is clear that they were diligent with their work. We are making a path for the County Government of Kisumu which will be constituted in the year 2022 and that which will run up to 2027. Mr. Speaker, the noticeable problem prior to that effect is that we are still in CIDP II, and some of the proposals which were contained in the CIDP I haven't been fully implemented. We need to make an impact before we vacate office because it's likely that some of us might not be reelected. Nevertheless, the recommendations of this Select Committee of Budget and Appropriations gives me pride in

both this Assembly and the House because the ones who will be coming into office next will appreciate the efforts that we have made.

Mr. Speaker, I managed to go through the document despite its voluminous nature and singled out West Nyakach Ward because as usual it is in order to ensure that one inspects their house first. While doing that, I noticed some discrepancies in some of the proposals that were made. Some names indicated in the document are non-existent, and this should be captured clearly on Hansard for prosperity especially for the one who would succeed me. Mr. Speaker and honourable members, I would like to refer you to the page with West Nyakach Ward, unfortunately you will have to flip pages manually because the document has no page numbers.

**The Temporary Speaker** (Hon. Okumu): Hon. Maureen Otiang' please consult in low tones.

**Hon. Ogutu:** Alternatively, if you can go through the document in order of Sub-Counties, which I believe makes West Nyakach in the list of the second Sub-county. Under Water and Environment and natural Resources, there is a place that they have written Digging of Boreholes at *Omwango* Primary School. I want to say that there is no '*Omwango*'. However, we have '*Onwang'o*' Primary School, and that should be clearly captured on Hansard. Consequently, slightly below that, there is the one of Pipeline Extension from Miriu to lower Kadiang'a and Nyong'ong'a. Mr. Speaker, this extension isn't from Miriu and should therefore read; Extension from Sangoro Gravity Water to lower Kadiang'a through Nyong'ong'a because lower Kadiang'a is further than Nyong'ong'a.

Mr. Speaker, then, somewhere in the report, we have an Erection of Water Tank at Apondo Kasaye. I would categorically say that, we have a water tank there which was initially meant for Sangoro Gravity Water. I believe that, if at all there would be somebody who will be representing West Nyakach at the end of the year of 2022, then at least you will find that more appealing. You will not say that Hon. George Ogutu was here and was sleeping and did not see this erroneous naming of the project. With those few remarks, I beg to support this report, thank you.

**The Temporary Speaker** (Hon. Okumu): The Hon. Pamela Odhiambo MCA Manyatta B Ward.

**Hon. Pamela Odhiambo:** Thank you Mr. Speaker Sir. I stand here to support the report. In the meantime, I am requesting that some amendments to be done. I was in the public participation and I started with my ward. Projects that were captured during the Public participation exercise some have been left out. If I look at the Annual Development Plan (ADP) I only have two departments.

As an elected leader, I believe that, we have several departments in the County. My electorates always suggest that we have a project from all departments. I cannot have only two departments having a project in my ward leaving out the rest yet I am their representative. That is why I support the report with amendments.

Mr. Speaker, I even noted down what the community members mentioned and I forwarded them to the Clerk of the Budget and Appropriations Committee. However, I am unable to see the projects that I sent. Therefore, I support the report, but, with amendments, thank you.

**The Temporary Speaker** (Hon. Okumu): Hon. Maurine Otiang.

**Hon. Otiang:** Thank you Mr. Speaker Sir. I want to refer to page 21 (Resource Allocation), this is sector by sector. I am really saddened by the allocation per percentage. I am seeing; the City getting 13.6%, Trade, Energy and Industry 14.6%, Education, ICT, Human Capacity Building getting 19.8% respectively.

Mr. Speaker Sir, we have Health and Sanitation for the whole County getting 8%. I am really disturbed because the Health Sector is a major consumer of resources and for establishment which already exist like the City and I do not know why it should have more money allocation for it than Health.

Mr. Speaker Sir, I wish we get time to address this because in Kisumu County we still have a lot of challenges in the Health Sector. Mr. Speaker Sir, recently I lost my brother and one of the things that made us go for Medical Tourism to Uasin Gishu County was lack of basic equipments such as Radiotherapy. We do not have such facilities in Kisumu. So, by seeing an allocation of 8% being given to the Health Sector, to me that is something which we should really discuss.

The next item I am going to talk about is on my ward (Chemelil Tamu)...

*(Hon. Pamela Odhiambo consulting loudly)*

**The Temporary Speaker** (Hon. Okumu): What is it Hon. Pamela Odhiambo?

**Hon. Pamela Odhiambo:** Thank you Mr. Speaker. It is not in order for Hon. Maurine Otiang to complain about the 13% allocation that is going for the City. May be she does not know that there are several activities that have been taken back to the City which were previously in the County Government. Some functions have been devolved and I believe she should seek for a statement so that she can have more knowledge about it.

On the 13% allocation being taken to the City, I believe that the City needs more funding to enable it operate independently.

*(Hon. Ogutu is consulting loudly)*

**The Temporary Speaker** (Hon. Okumu): Hon. Members, please allow me to rule on Hon. Pamela Odhiambo's Point of Order.

*(Hon. Ogutu is consulting loudly)*

**The Temporary Speaker** (Hon. Okumu): Order!! Hon. Ogutu.

*(Hon. Ogutu is consulting loudly)*

**The Temporary Speaker** (Hon. Okumu): Hon. Ogutu, this is a House of rules. Just allow me to rule on Hon. Pamela's information.

**Hon. Ogutu:** There is something I want to add on it.

**The Temporary Speaker** (Hon. Okumu): Yeah, I have said that you will add but after I have ruled on it, thank you Hon. Member.

To the Hon. Member, I am struggling to allocate under which Standing Order you stood on to raise your point; whether it was on a Point of Information or was on a Point of Order. That one will help me know why you interrupted the submission of Hon. Maurine Otiang.

**Hon. Pamela Odhiambo:** Mr. Speaker, it was on a Point of Information.

**The Temporary Speaker** (Hon. Okumu): Thank you Hon. Member; because if you were on a Point of Information, then, I would have asked whom you wanted to inform and...

**Hon. Pamela Odhiambo:** Mr. Speaker, I was informing the House.

**The Temporary Speaker** (Hon. Okumu): Thank you. You have informed the House and now they will know how to give their submission. Otherwise, allow Hon. Maurine Otiang to proceed with her submission. To Hon. Ogutu, I know that you want to inform the House and it is here, you are going to do so but the Hon. Otiang' may forget some of her submissions.

**Hon. Ogutu:** But, Hon. Speaker, mine will also disappear.

**The Temporary Speaker** (Hon. Okumu): Then, kindly write it down.

**Hon. Otiang:** Thank you Mr. Speaker sir for your ruling. I however want to request Hon Pamela Odhiambo that this is a House of debate therefore she should not interrupt me when I am on my submission. That is what I am seeing and I submit that one also to the House for considerations. It is not about what you know or you do not. I know that Health Sector is paramount and we should all put our effort towards bettering our Health Sector.

Mr. Speaker sir, I therefore stand on my ground that we can debate as a House and resolve that allocation earmarked for the Health fund to be enhanced. Hon. Pamela Odhiambo is sitting here informing the House how the City and other sectors like Education need more funding yet, very soon she is going to retire from politics. She will spend most of her time in the village and if we don't get our priorities right, it will be a disservice to her and her constituents.

Mr. Speaker back to my submission in my ward, I can only see three departments represented which is a misrepresentation of facts. We also have other departments which we don't see here and we had actually allocated funds. Mr. Speaker, I am equally seeing a project which is strange

to me. There is the Establishment of Sweet Potatoes Processing Plant which has an allocation of Kshs 10 million. Mr. Speaker, I am not aware where that is coming from. Mr. Speaker I believe that you are aware that we are a sugarcane farming community. Mr. Speaker, in the report, I am also seeing the Completion of Asana Project Phase-II which is also misrepresented because we don't have any project by that name which has an allocation of Kshs 1.2 million.

So, Mr. Speaker, I am submitting that my ward, the projects listed for the proposed Annual Development Plan, for Chemelil/Tamu Ward is misrepresented and therefore some amendments should be undertaken. Thank you.

**The Temporary Speaker** (Hon. Okumu): Thank you Hon. Member. I wish you could have stated the adjustments, this is because the document that you are referring to emanated from the County Executive and was brought to the County Assembly and we took it for Public Participation and you should have taken lead to ensure that these changes you want are done. So, that by the time you are coming to the House and telling us remove projects that you have mentioned like the Establishment of Sweet Potatoes Processing Plant which has an allocation of Kshs 10 million and replace with some of the proposals the community made during the Public Participation that was conducted by the County Assembly.

So, Hon. Member, I don't believe that you want to react to that but I believe that would have been the best approach for you to now submit the projects that were raised by your community.

**Hon. Otiang'**: Mr. Speaker, like the Establishment of Sweet Potatoes Processing Plant, what the community proposed was a hatchery. Mr. Speaker, for the Water project, what the community had equally suggested was Quarry Water Project and that is what was presented during the Public Participation exercise. Mr. Speaker, the Drilling of Boreholes at Songo, was not also in Songo, this was to be done in Kopere Market. So, those are the Ward submissions. Thank you.

**The Temporary Speaker** (Hon. Okumu): Thank you Hon. Member.

**The Temporary Speaker** (Hon. Okumu): Yes Hon. Ogutu, you wanted to inform the House? Is it overtaken by events so that we move on?

**Hon. Ogutu**: Thank you Mr. Speaker. You are aware how sometimes things operate. I wanted to contribute on what Hon. Pamela Odhiambo had raised...

**The Temporary Speaker** (Hon. Okumu): Hon. Member, you wanted to inform the House?

**Hon. Ogutu**: Mr. Speaker that is what I wanted to inform the House about. In fact, the City of Kisumu has really messed wards which are coming from the Sub-counties. This is because the City is getting funds from various NGOs and this is proof that every corner of the City, there is tarmac. The wards coming from the peripheries...

**The Temporary Speaker** (Hon. Okumu): Hon. Member, you are Out of Order!! Hon. Member, there is no NGO that is tarmacking any roads within the City...

**Hon. Ogutu:** Mr. Speaker, it is the Word bank...

**The Temporary Speaker** (Hon. Okumu): Order!! Hon. Member. The information that you are giving this House is misleading...

**Hon. Ogutu:** Mr. Speaker, I have corrected my submissions.

**The Temporary Speaker** (Hon. Okumu): Hon. Member, I will not allow you to continue misleading this House.

**Hon. Ogutu:** Mr. Speaker, you know when...

**The Temporary Speaker** (Hon. Okumu): Order!! Hon. Member. I accorded you the opportunity to furnish this House with information but the information that you are giving the House is misleading that there are NGOs tarmacking roads within the City...

**Hon. Ogutu:** Mr. Speaker....

**The Temporary Speaker** (Hon. Okumu): Order!! Hon. Member. We are not supposed to exchange words and it's my time and I will give you chance. If I accord you an opportunity to give information, the info must be factual. If I see you misleading the House, I have the prerogative to stop you and tell you to go get the facts right before you continue submitting in this House. So, I want to allow you to continue presenting your submissions without misleading the House and withdraw that statement that there are NGOs tarmacking roads in Kisumu.

**Hon. Ogutu:** Thank you Mr. Speaker, I withdraw and apologize my statement that there are no NGOs tarmacking roads in Kisumu City, but we can replace it with the Word Bank Projects which I believe is KISSIP. I believe that is factual information to the House. Mr. Speaker, I seek your indulgence, is that correct?

*(Laughter by Hon. Ogutu)*

Mr. Speaker, having said that...

**The Temporary Speaker** (Hon. Okumu): Hon. Member, please summarize and conclude so that we can give other Hon. Members the opportunity to submit on the motion.

**Hon. Ogutu:** Thank you Mr. Speaker for amending my statement that is the reason you are seated in that chair. As a matter of fact, when the Budget making process is underway, the rural wards should be allocated more funds than the town wards because they are beneficiaries from different sources. That is my conclusion. Thank you.



**The Temporary Speaker** (Hon. Okumu): Thank you Hon. Members. We are deliberating a motion on the... Order!! Order!! Hon. Member, we are discussing a motion that has been brought to this House and it's a Report from the Select Committee of County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan FY 2022-2023. Hon. Members, I believe that you all know where we are?

**The Temporary Speaker** (Hon. Okumu): Otherwise, Hon. Pamela Odhiambo, what did you want to say and under which Standing Orders? I can recall that you had already contributed to this motion.

**Pamela Odhiambo:** Thank you Mr. Speaker, I had already contributed.

**The Temporary Speaker** (Hon. Okumu): So, which Standing Orders are you rising on?

**Pamela Odhiambo:** Thank you Mr. Speaker, I believe that you will direct me because you had just directed Hon. Otiang to amend before she left...

**The Temporary Speaker** (Hon. Okumu): Order!!Order!! Hon. Member.

**Pamela Odhiambo:** Mr. Speaker, you did not inform me to bring projects that were proposed in the Public Participation...

**The Temporary Speaker** (Hon. Okumu): Order!!Order!! Hon. Member.

**Hon. Otiang':** Mr. Speaker, in this House, there is no person known as Maureen, there is Hon. Maureen Otiang'.

**The Temporary Speaker** (Hon. Okumu): Order!!Order!! Hon. Members. The Serjeant-at-Arms, please take the microphone from Hon. Pamela Odhiambo.

*(Serjeant-at-Arms takes the microphone from Hon. Odhiambo as instructed)*

**The Temporary Speaker** (Hon. Okumu): Thank you Hon. Members. Hon. Pamela Odhiambo, I am giving you an opportunity to express yourself before the House and then you start a contest of talking. On that note, I want to give Hon. Otura to make his submissions on the KCADP for the FY 2022/2023.

**Hon. Otura:** Thank you Mr. Speaker...(Inaudible).

**The Temporary Speaker** (Hon. Okumu): Serjeant-at-Arms, could you please assist Hon. Otura with the microphone.

**Hon. Otura:** Thank you Mr. Speaker. It is a great opportunity to recognize that I am in and according me the time to give my submissions on the Propose Kisumu County Annual Development Plan FY 2022/2023. I want to be very particular because this document has what is



to go to the Wards likewise what is accorded priority in terms of Governor's Flagship Projects. On that note, I want to talk about Ombeyi ward.

Mr. Speaker from the report, I can see that there are proposed items under Ombeyi Ward. It is amusing that these proposal made, some of them did not emanate from our last Public Participation. The last forum highlighted other things, even though I would say that, all these projects listed herein equally belong to my wards and are pertinent but, from the Public participation aspect, there are projects that we gave priority to.

Mr. Speaker, my major concern is on roads, because it is about infrastructure that every other electorate would talk about. Mr. Speaker, they are listed here several of them. Funnily enough, I don't know whether this was a standard format for the Select Committee of Budget and Appropriations but I can only see allocation of Kshs 2 million. In fact, in roads there is no allocation. Mr. Speaker, under Trade and Energy....

**The Temporary Speaker** (Hon. Okumu): Order!! Hon. Member. The list that you are looking for is the list of project as originated from the County Executive to the Assembly as to what they got during public participation for Annual Development Projects. We were given an opportunity as an Assembly to go back with the documents in our wards and ascertain if that is what the people wanted. If that is not what they wanted then, you give based on your public participation that happened recently. So this has not originating from the Budget and Appropriations Committee. What the Budget and Appropriations Committee found out is also in the report from each and every ward and they have written additional information that they have got from the different wards. If you look at that document I can see; West Kisumu, Manyatta B, Kajulu, Miwani and Ombeyi. They have listed so many things from Ombeyi. So you can make that reference and the reference from the Executive.

**Hon. Otura:** Thank you Mr. Speaker. I am privy to all that information and my only concern is that when the department goes out for this public participation what do they bring which is substantively out of the public participation that they hold. It is ironical just to list something because you are a department and you have gone out for public participation without guiding the electorate. It is true that these are the things that they brought and in this report you can also see what we proposed. It is very clear that what is contained herein from the Budget and Appropriations Committee are what we intended to do. Why must the department mislead the people? We as elected MCAs have been consistently being blamed for not doing right things yet it is the department which goes ahead and promote these bad things that we also encounter on the ground. I was just say thing that everything they have listed belong to the ward and they are things to be done in the ward but were never given priority to the people in the ward.

Mr. Speaker I am happy that under this proposed KCADP from my submission are true and I would wish that they be implemented as such. I will not accept that this listing from the department be adopted. I believe that we must give window for amendment. I support the report and

congratulate the Budget and Appropriations Committee for coming up with this proposed appropriation.

**The Temporary Speaker** (Hon Okumu): Thank you. Hon. Ojuok.

**Hon. Ojuok:** Thank you Hon. Speaker. I want to support the presentation of the proposed KCADP report by the Budget and Appropriations Committee.

Mr. Speaker, I would just want to say that if you look at the report and the submissions that were received from the wards, I would say that in my ward it is not even 1/8 of those items that should be included and it is therefore important that those particular submissions guide the amendments to this particular report so that whatever final report that is produced from this report is something that is all inclusive and actually represents what was done in the wards during the public participation for the ADP. You know how important this report is and it will be very difficult to indicate some of those things when they are not appearing in this report. So, I would advise that we pass the report but include any other omission that the report could have in comparison to what was submitted in the wards. Thank you.

**The Temporary Speaker** (Hon. Okumu): Yes Hon. Ogaga.

**Hon. Ogaga:** I wish to call the mover to reply.

**The Temporary Speaker** (Hon. Okumu): Yes Hon. Khan.

**Hon. Khan:** Thank you Mr. Speaker. As it has been discussed in this House and the report that has been read here with the sentiments that have been expressed by the Hon. Members clear shows that majority of the items were discussed at the public participation and have not been fully factored in the report. I believe that they will come up with whatever they wanted in evidence to prove that this is what we discussed at the public participation. What I would want to advice especially Hon. Ogutu is about the labeling of the road which are there. I therefore beg to reply.

**The Temporary Speaker** (Hon. Seth Okumu): Thank you Hon. Members. A report from the Select Committee of Budget and Appropriations on its considerations of the Proposed Kisumu County Annual Development Plan for the FY 2022/2023 has been moved as a motion by Hon. Khan on behalf of the Chairperson Hon. Steve Owiti, seconded by Hon. Otiang' and debated by Hon. Members. I therefore want to put a question on the adoption of the same.

*(Question put and agreed to)*

**The Temporary Speaker** (Hon Okumu): The report from the Select Committee of Budget and Appropriations on its considerations of the proposed Kisumu County Annual Development Plan for the FY 2022/2023 has been adopted today Thursday, 18<sup>th</sup> November 2021 at 1600 hours.

Hon. Members, I therefore direct that this report be used by the County Executive to change its Kisumu County Annual Development Plan (ADP) for the FY 2021/2023 together with the amendments that have been proposed before the floor of the House. Thank you.

**The Temporary Speaker** (Hon Okumu): Next Order!

### **ADJOURNMENT**

**The Temporary Speaker** (Hon. Seth Okumu): There being no any other business to transact, the House stands adjourned to 23<sup>rd</sup> November 2021 at 2.30 p.m.

*(House rose at 4.05 p.m.)*

*Addendum*

**Hansard Team**

|                        |   |                              |
|------------------------|---|------------------------------|
| <i>Zablon Otiende</i>  | - | <i>Senior Hansard Report</i> |
| <i>Edward Odanga</i>   | - | <i>Reporter</i>              |
| <i>Fanuel Okode</i>    | - | <i>Reporter</i>              |
| <i>Patrick Okoyo</i>   | - | <i>Reporter</i>              |
| <i>Jesca Otieno</i>    | - | <i>Reporter</i>              |
| <i>Jacklyne Otieno</i> | - | <i>Reporter</i>              |
| <i>Valerie Achieng</i> | - | <i>Reporter</i>              |