

COUNTY GOVERNMENT OF KISUMU



COUNTY ASSEMBLY OF KISUMU

THE HANSARD

Official Report

SECOND ASSEMBLY – FIFTH SESSION

Thursday, 01st April, 2021

House met in the Main Chamber at 2:30 p.m.

(The Temporary Speaker (Hon. Seth Okumu) in the Chair)

PRAYERS

The Temporary Speaker (Hon. Okumu): Hon. Members. Pursuant to the provisions of County Assembly Standing Orders No. 32 (2), I want to request that the Serjeant-at-Arms rings the quorum bell for five minutes.

(Quorum bell rung for five minutes)

The Temporary Speaker (Hon. Okumu): The Minority Leader, could you please confirm if we have quorum.

Minority Leader (Hon. Oiko): Mr. Speaker, we don't have quorum. Thank you.

The Temporary Speaker (Hon. Okumu): Hon. Members, I want to request again that the Serjeant-at-Arms rings the quorum bell for further five minutes.

(Quorum bell rung for five minutes)

The Temporary Speaker (Hon. Okumu): Hon. Aslam Khan, could you please confirm if we have quorum?

Hon. Khan: Mr. Speaker, we now have quorum.

The Temporary Speaker (Hon. Okumu): Thank you. Mr. Clerk, kindly take us through the Order Paper of the day.

The Temporary Speaker (Hon. Okumu): Next order!!

COMMUNICATION FROM THE CHAIR

The Temporary Speaker (Hon. Okumu): Honourable Members, I have the following communication to make. I have received a letter written to the Clerk of the County Assembly of Kisumu from the County Secretary and the reference is the Revised National Capacity Building Framework for Devolved System of Government and the National Civic Education Framework.

Honourable Members, this letter requires Public Participation that is supposed to be held for two days. That is from 7th to 8th at Siala Resort and he is requesting the Speaker, the Clerk, the Leader of Majority, the Leader of Minority, the House Committee Chairpersons, CECMs, Chief Officers and National State actors, Private Sector Investors and faith-based organizations that they are invited to attend the forum on 8th April, 2021. While on the 7th April, 2021 it is the Chief Officers, Directors, focal persons, Sub County Administrators, grassroot, non-state actors, business community and local private sector operatives. Kindly purpose to attend from 8 a.m. to 4 p.m.

Honourable Members, my second communication is that we are going for the Easter Holiday and I want to remind all of us that we are still going through the Third Wave of the Corona Pandemic and I want to request that we take care of ourselves until we come back to the Assembly next week. Kindly observe and adhere to the COVID-19 containment and preventions measures. Thank you.

The Temporary Speaker (Hon. Okumu): Next order!

STATEMENTS

The Temporary Speaker (Hon. Okumu): Yes, Hon. David Arao.

Hon. Arao: Thank you Mr. Speaker, I want to speak on what I have observed this afternoon when I was walking into the Chambers.

The Temporary Speaker (Hon. Okumu): Under which Standing Order?

Hon. Arao: Standing Order No. 42.

The Temporary Speaker (Hon. Okumu): Please proceed Honourable Member.

Hon. Arao: Mr. Speaker, our House officers are doing a good job. They are sanitizing our chairs, microphones, the doors and everywhere in the Chambers. I want this to go into the records that I am pleased with the good work they are doing. Mr. Speaker, five County Assemblies have been closed and they are mindful of our health. Thank very much.

Finally, I want to say that today I walked to the other side where the Speaker's Office is and I have witnessed several changes. That is commendable. Let the same spirit be also exhibited in taking care of the welfare of the Members. Thank you.

The Temporary Speaker (Hon. Okumu): Thank you Hon. David Arao.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Maureen Otiang'.

Hon. Otiang': Thank you Mr. Speaker. I am rising on a Personal Statement. I am a woman in this Assembly. We were told that the washrooms are going to be opened for us after the renovations. To date they are still locked. There are no tissue papers in the toilets. We can't share the toilets with men because you know that it is hygienically to clean these toilets. I know the renovations are being done but we must remain comfortable as ladies in this Assembly. Mr. Speaker, direct that the washrooms be opened forthwith. Thank you.

The Temporary Speaker (Hon. Okumu): Thank you. We will liaise with the Clerk of County Assembly of Kisumu so that we establish whether the contractors are through with the renovations or not.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Samuel Dede.

Hon. Dede: Thank you Mr. Speaker. I rise on behalf of the Chair, Water, Environment and Natural Resources to give a response.

The Temporary Speaker (Hon. Okumu): Proceed.

Hon. Dede: Pursuant to the provisions of Standing Order No. 41 (2) (c), the Chairperson of Water, Environment and natural Resources was to give feedback on the Statement sought by Hon. Pamela Odhiambo on matters on Drainage System a long Sije-Carwash Road. The committee therefore wishes to report the following as per the Statement sought on the sought.

On Wednesday 7th April, 2021. The committee thus prays that this Honourable House resolves to allow the committee to present its finding on this enquiry as a Motion on Report of the Status of Sije- Carwash Road Drainage System so as not to limit debate on its findings and recommendations. Thank you Mr. Speaker and Honourable Members.

The Temporary Speaker (Hon. Okumu): Thank you Hon. Dede. I want to direct that the Statement you have raised today be taken to House Business Committee so that it is scheduled for discussion in the

Floor of the House, so that it comes as a Motion. We need a full report so that Members can participate and add on the recommendations that you brought. That's my ruling on your Statement.

The Temporary Speaker (Hon. Okumu): Next Order Madam Clerk!

MOTION

BUDGET AND APPROPRIATIONS COMMITTEE REPORT ON ITS CONSIDERATION OF THE
KISUMU COUNTY FISCAL STRATEGY PAPER (CFSP) 2021/20222

BY

HON. STEVE OWITI

CHAIRPERSON

The Temporary Speaker (Hon. Okumu): Hon. Owiti

Hon. Owiti: Thank you Mr. Speaker, Sir.

BACKGROUND INFORMATION

INTRODUCTION

Mr. Speaker sir and Hon Members of the Second Assembly, The Kisumu County Fiscal Strategy Paper (KCFSP), for FY 2021/2022 was committed to my Committee and the Sectoral Committees in accordance to standing order No. 208. This follows its laying in the House on 2nd March, 2021.

The KCFSP is an integral part in the budget making process. It back pedals the budget estimates as it lays the foundation by which the proposed budget estimates will hinge on. It identifies the broad strategic priorities and policy goals that will guide the county in preparing the budget for Financial Year 2021/2022. It also highlights the resource envelope or financial resources that will be required to implement the identified priorities.

The CFSP links the County Government with the National Objectives captured in its annual Budget Policy Statement, Vision 2030 and the Agenda Four. Its preparation relates broad strategic priorities and policy goals that always guide a County in Budget Preparation.

Mr. Speaker sir and Hon Members, It's very important to note that, as we prepare this policy document, the Country or County is bogged down by the COVID 19 Pandemic especially the third wave which have

adverse effects on our Economy. The re-organization/beautification of the Kisumu City which has left most business enterprises demolished and this will equally affect our own source revenue (OSR).

As a County we have had many challenges regarding budgetary implementation. The County is bedeviled by perpetual pending bills, incomplete projects, crisis in the Health sector and ballooned wage bills. It is against this backdrop, that the Executive and the Assembly have had consultative meetings. My Committee held consultative meetings with the CECM of Finance and Economic Planning and its Directorate of budget between 9th to 13th March, 2021 in Eldoret and a Pre-Budget conference held on Monday 15th March, 2021 held at Grand Royal Swiss in Kisumu. During these meetings, it was agreed that matters of perpetual pending bills, incomplete projects, crisis in the Health sector and ballooned wage bills must be given priorities while making the forth coming budget.

The CFSP for financial year 2021/2022 proposes a total budget of Kshs. 10.4 billion which is a drop from the approved budget for FY 2020/2021 which had a total of 12.78 billion representing 18% drop. Further, it is also mind boggling how the County will raise Kshs. 1.63 billion despite the challenges mentioned here above and given the fact the County had not collected beyond Kshs. 800 million in FY 2018/2019 and FY 2019/2020 as contained in the CBROP for FY 2019/2020.

The County Fiscal Strategy Paper covers the following:

1. The legal basis for the fiscal strategy paper; and fiscal responsibility principles for the government;
2. A review of sector performance for the previous financial year 2019/2020 and budget implementation for the first half of the current financial year (2020/2021).
3. The recent economic developments and policy outlook thus providing the economic context for the 2021/22 budget.
4. The budget framework that will support growth over the medium term, while continuing to pursue seamless resource flows and management.
5. The resource envelope and spending priorities for the proposed 2021/2022 budget. (i.e. expenditure ceilings)

Finally, Mr. Speaker sir and Hon Members, this is the last policy document and/or budget estimates that will be fully implemented by this second Assembly, it is our constitutional duty to ensure that we put the (i_s) and join the (t_s) to ensure that we accomplish/ fulfill our promises to the electorates.

THE COMPOSITION AND MANDATE OF THE KISUMU COUNTY BUDGET AND APPROPRIATIONS COMMITTEE.

The Committee as currently constituted comprises the following Hon Members;

Committee Members

1. Hon. Steve Owiti - Chairperson
2. Hon. Aslam Khan - Vice Chairperson

3. Hon. Kenneth Onyango - Member
4. Hon. Joachim Oketch - Member
5. Hon. Benny Pete Oiko - Member
6. Hon. Jacktone Ojwang' - Member
7. Hon. Beatrice Odongo - Member
8. Hon. Seth Okumu - Member
9. Hon. Nancy Owiti - Member
10. Hon. Vincent Jagongo - Member
11. Hon. Paul Okiri - Member
12. Hon. Seth Kanga - Member
13. Hon. Joseph Olale - Member
14. Hon. Maurine Otiang' - Member
15. Hon. Johnson Guya - Member

Secretariat

1. Peter Anditi - Senior Clerk Assistant
2. Isaac Omollo - Committee Clerk
3. Zablon Otiende - Hansard
4. William Ogada - Serjeant-at-Arms

Mandate of the Committee

The County Budget and Appropriation derives its mandate from the provision of County Assembly Standing Orders No 189 (3) which states as follows;

- (a) Investigate, inquire into and report on all matters related to coordination, control and monitoring of the County budget;
- (b) Discuss and review the estimates and make recommendations to the County Assembly;
- (c) Examine the County Budget Policy Statement presented to the County Assembly;
- (d) Examine Bills related to the County Government budget, including Appropriations Bills; and;
- (e) Evaluate tax estimates, economic and budgetary policies and programs with direct budget outlays.

COMMITTEE MEETINGS

The Committee held five special meetings deliberating on the document, we also conducted public participation on Tuesday, 23rd March, 2021 and retreated to write the report.

The Committee while interrogating the Kisumu County Fiscal Strategy Paper FY 2021/2022 was guided by the following TORs:

- a) Ascertain whether the document presented before the Assembly adhered to the provision of section 117 of the PFM Act, 2012 and the Standing Order No. 208 and whether it was aligned to National Objectives and the Budget Policy Statement.
- b) Performance. Are our revenue estimates realistic?
- c) Projections Are the projections of the total budget (revenue, expenditure and deficit) for the coming financial year.
- d) Priorities. The priorities in the budget. Examine the budgets for each sector to see if the narrative and the numbers match.
- e) Ceilings. This gives us information about the maximum amount of funds going to each sector.

Acknowledgement

The Committee would like to take this opportunity to applaud the Office of the Speaker and that of the Clerk for the invaluable support accorded to us by providing conducive atmosphere and slotting adequate time to ensure that the Committee executes its mandate and that this document is analyzed and presented to the House on time.

Further, the Committee would wish to convey its gratitude to the Members of the Committee who took time out of their busy schedule to honor committee sitting to offer valuable input on this report.

Finally, the Technical staff who worked tirelessly to ensure that logistics were put in place and final report is produced.

The Committee during its Committee sittings adhered to the WHO COVID-19 Containment Measures.

Thank you.

FISCAL RESPONSIBILITY AND LEGAL FRAMEWORKS FOR PREPARING THE CFSP

The Committee was guided by the Provisions of section 107 of the PFM Act, 2012 and regulation no 25(1) of the Public Finance Management (County Government) Regulations, 2015 and Standing Order No. 208 of the Kisumu County Assembly Standing Orders to ensure that the proposed CFSP met the required legal threshold.

The Committees Observations are as follows;

S/NO	Fiscal Responsibility	Compliance by the Executive	Committee Recommendations
1	Expenditure on wages and benefits and benefits for the public officers shall not exceed thirty five (35%)	-Personnel Emoluments will be 42% (see pg. 60) on the CFSP book. The Executive is in breach of provisions of the law	-The CECM for Finance and Economic Planning must submit to the House a tabulation showing total wages and other benefits for all public officers in the County -The County must freeze any further recruitment for the County Staffs to manage the optimal wages level required by law. -The executive must adhere to provisions of the law regarding wage bill
2	Debt- the regulations capped a County Public debt to twenty (20%) of the County Government total Revenue at any point	The County stock of debt is currently at Kshs. 2,621,421,192.93 which translates to 25.14% of the Total County Revenue (see pg. 61) The County debt include;	-The County debt be described as provided by the Constitution and the PFM Act -The Executive shall maintain and comply with the law by having a sustainable debt level

		<p>-Pending bills – Kshs.1,407,701,455</p> <p>-Unremitted retention- Kshs. 70,426,518.25</p> <p>-Outstanding gratuity- Kshs. 365,000,000.00</p> <p>-Outstanding medallion- Kshs. 5,400,000.00</p> <p>-Unremitted Lap fund- Kshs. 206,794,398.81</p> <p>-Unremitted KRA- Kshs. 31,239,288.97</p> <p>-Unremitted NSSF-Kshs. 288,000,000.00</p> <p>-Legal Fees and Court Decree- Kshs.246,859,533.90</p> <p>The County is in breach of law</p>	<p>-The County Assembly to approve the County Debt Level</p> <p>-Pending Bills report detailing the arrangement of all the County Pending bills be submitted to the Assembly for Verification and Adoption</p>
3	A minimum of thirty (30%) of the Counties budget expenditure shall be allocated to the Development expenditure	<p>The Executive budget on the development expenditure will be at 30% (see pg. 60 of the CFSP book)</p> <p>The Executive complied by this provision of the law</p>	<p>A detailed comprehensive report on all the incomplete projects be availed to the County Assembly for verification and approval</p> <p>The Executive to prepare a realistic Budget Estimates especially the OSR.</p>
Legal Basis/Requirements of the CFSP Preparation			

4	The CFSP be submitted to the Assembly by 28 th , February each year	The CECM for Finance and Economic Planning submitted vide a letter reference KC/FIN/COUNTY ASSEMBLY VOL. III/118 Dated 26 th February, 2021 the CFSP to the assembly (see annex i)	The Executive should avoid submitting such timeline documents on the deadline dates This makes it difficult for the Assembly to adequately process and approve the document within the Assembly timeline
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The CFSP is prepared pursuant to PFM Act, 2012 Section 117 which stipulates that;

- (1) The County Treasury shall prepare and submit to the County Executive Committee the County Fiscal Strategy Paper for approval and the County Treasury shall submit the approved Fiscal Strategy Paper to the county assembly, by the 28th February of each year.
- (2) The County Treasury shall align its County Fiscal Strategy Paper with the national objectives in the Budget Policy Statement.
- (3) In preparing the County Fiscal Strategy Paper, the County Treasury shall specify the broad strategic priorities and policy goals that will guide the county government in preparing its budget for the coming financial year and over the medium term.
- (4) The County Treasury shall include in its County Fiscal Strategy Paper the financial outlook with respect to county government revenues, expenditures and borrowing for the coming financial year and over the medium term.
- (5) In preparing the County Fiscal Strategy Paper, the County Treasury shall seek and take into account the views of—
 - (a) the Commission on Revenue Allocation;
 - (b) the public;
 - (c) any interested persons or groups; and
 - (d) any other forum that is established by legislation.
- (6) Not later than fourteen days after submitting the County Fiscal Strategy Paper to the County Assembly, the County Assembly shall consider and may adopt it with or without amendments.
- (7) The County Treasury shall consider any recommendations made by the County Assembly when finalizing the budget proposal for the financial year concerned.
- (8) The County Treasury shall publish and publicize the County Fiscal Strategy

Paper within seven days after it has been submitted to the County Assembly.

II. Compliance with the provision of Standing Orders No. 208

Presentation of County Fiscal Strategy Paper

208.(1) The County Treasury shall submit the County Fiscal Strategy Paper approved by the County Executive Committee in accordance with section 117 of the Public Finance Management Act, 2012, to the County Assembly, by 28th February of each year.

(2) The County Fiscal Strategy Paper submitted under paragraph (1) shall –

- (a) have been aligned with the national objectives in the Budget Policy Statement;
- (b) specify the broad strategic priorities and policy goals that will guide the County Government in preparing its budget for the coming financial year and over the medium term;
- (c) include the financial outlook with respect to County Government revenues, expenditures and borrowing for the coming financial year and over the medium term; and
- (d) have taken into account the views of the Commission on Revenue Allocation; the public; any interested persons or groups; and any other forum that is established by legislation.

(3) Upon being laid before the County Assembly, the County Fiscal Strategy Paper shall be deemed to have been committed to each Sectoral Committee without question put, for each such Committee to deliberate upon according to their respective mandates and make recommendations to the Budget and Appropriations Committee.

(4) In addition to deliberating on the County Fiscal Strategy Paper, the Budget and Appropriations Committee shall consult each Sectoral Committee and compile a report containing its recommendations on the Strategy Paper and lay the report on the Table of the County Assembly for consideration.

(5) The report prepared by the Budget and Appropriations Committee pursuant to paragraph (4) shall include a schedule of ceiling of resources recommended for both the County Assembly and County Executive.

(6) The approval by the County Assembly of the Motion on the report of the Budget and Appropriations Committee on the County Fiscal Strategy Paper shall constitute the County Assembly Resolution setting forth the total overall projected revenue, the fixed ceilings for both the County Assembly and the County Executive and where necessary, the total sums for each Vote and the allocations to individual programmes for the fiscal year in question.

(7) The County Assembly shall consider and may adopt the County Fiscal Strategy Paper with or without amendments not later than fourteen days after its submission under paragraph (1).

- (8) The County Treasury shall consider any recommendations made by the County Assembly when finalizing the budget proposal for the financial year concerned.

The County Government must ensure that the principles of fiscal responsibility is adhered to as stipulated in the provisions section 107 of the PFM Act, 2012 which is to ensure the transparent and prudence use of public resources.

107. County Treasury to enforce fiscal responsibility principles

(1) A County Treasury shall manage its public finances in accordance with the principles of fiscal responsibility set out in subsection (2), and shall not exceed the limits stated in the regulations.

(2) In managing the county government's public finances, the County Treasury shall enforce the following fiscal responsibility principles—

(a) the county government's recurrent expenditure shall not exceed the county government's total revenue;

(b) over the medium term a minimum of thirty percent of the county government's budget shall be allocated to the development expenditure;

(c) the county government's expenditure on wages and benefits for its public officers shall not exceed a percentage of the county government's total revenue as prescribed by the County Executive member for finance in regulations and approved by the County Assembly;

(d) over the medium term, the government's borrowings shall be used only for the purpose of financing development expenditure and not for recurrent expenditure;

(e) the county debt shall be maintained at a sustainable level as approved by county assembly;

(f) the fiscal risks shall be managed prudently; and

(g) a reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be made in the future.

(3) For the purposes of subsection (2)(d), short term borrowing shall be restricted to management of cash flows and shall not exceed five percent of the most recent audited county government revenue.

(4) Every county government shall ensure that its level of debt at any particular time does not exceed a percentage of its annual revenue specified in respect of each financial year by a resolution of the county assembly.

(5) The regulations may add to the list of fiscal responsibility principles set out in subsection (2).

SECTOR ANALYSIS OF PERFORMANCE, PROJECTION AND PRIORITIES REVIEW FOR FY 2021/2022.

The Executive in Chapter 2 of the KCFSP pages 15-34 presents sectors priorities for its ten (10) Departments, County Assembly, Public Service Board and the Kisumu City which are earmarked for execution during the FY 2021/2022.

The following is summary of sector priorities, Committee Observations and Recommendations.

Sector/Department	Sector Priorities	Committee Observations	Recommendations
Agriculture, Irrigation, Livestock and Fisheries	Mboya Valley and Nyamthoe flagship projects,	The Committee was not convinced that there is any achievement at all as reported for Mboha Valley and Nyamthoi Flagship projects	The Sectoral Committee of Agriculture, Livestock and Fisheries to conduct a study tour on this two projects and bring a report to the House
	Planning and Coordination Services- Drafting of bills for legislation.		
	Development of Human Resources- Recruitment of Staffs.	Recruitment of Staffs is not a function of this Department but a Function of Kisumu County Service Board	Staff recruitment is function of the CPSB hence a Misplaced priority and should be removed
	Promotion of Soil and Water conservation and Management- Laying of soil and water conservation structures; Promotion of farm forestry by distributing fruit tree seedlings;		

	Management of Agriculture Advisory services-Dissemination of agricultural extension messages and technologies through Demonstrations, Field days, Exhibitions, Farm visits, ASK shows.		
	Enhancement of extension services-Dissemination of agricultural extension messages and technologies thro Demonstrations, Field days, Exhibitions, Farm visits, ASK shows		
	Development of crop value chains- Clean planting materials to be procured and distributed (Rice, Vegetables, Cotton, Sorghum, cassava, Maize and Beans, Fodder seeds) in Kobura,North Nyakach,Kolwa East,East Kano Wawidhi,Ombeyi,Nyalenda B,West Nyakach,Central Nyakach,Awasi Onjiko,Kajulu,West Kisumu,North West Kisumu,West Seme,East Seme,Masogo Nyangoma;	Development of Crop and Livestock Value Chains should be a cross-cutting issue in all the rural wards	The priority on development of value chains to include all the rural wards and peri-urban wards.
	Development of Livestock value chains- Procurement and distribution of Livestock for farmers in Miwani, Masogo Nyang'oma, North Seme, Awasi Onjiko, Manyatta B, Kajulu,		

	Migosi, Kaloleni Shaurimoyo, Market milimani and Kondele Wards.		
	Development of fisheries value chains- Procurement and distribution of fish feeds, cages, Fingerlings Countywide.		
	Development of Agriculture Mechanization- Procurement of tractors and implements for farmers within the County		
	Pests and Diseases-Procurement of vaccines, acaricides and insecticides		
	Agriculture Credit Access- Establishment of a fund to offer affordable credit for Agricultural Development.	Procurement of certified seeds, fertilizers and other farm inputs and distributing them to farmers have previously failed. In most cases seeds were given to farmers' way after planting seasons.	The Sectoral Committee of Agriculture, Livestock and Fisheries to bring a report regarding the previous occurrences on the same
	Agriculture input Access- Procurement of bull semen, liquid nitrogen and synchronizing Hormone;		

	Fertilizer subsidy.		
	Promotion of Agribusiness-Construction of Agricultural resource center in Chemelil, Renovation of Maseno ATC; Construction of livestock Cattle dips; Purchase of incubation units(incubators) and poultry management equipment	No evidence that the priorities are linked to the CIDP II No evidence of strategic plan for the Department for easy monitoring of performance/a chieivement of goals or targets	Evidence be provided linking the priorities to the CIDP The Department to submit their strategic plan through the sectoral committee to the House. No new priorities/Projects should be undertaken before completion of the previous projects All pending bills within the Departments be cleared
	Promotion of Value Addition-Construction of Dairy processing and training plant in South East Nyakach Ward.		
Finance and Economic Planning	Implementation of the Valuation Roll	-No evidence that the priorities are linked to the CIDP II	-Evidence be provided linking the priorities to the CIDP
	Enhance community participation in project management by developing Kisumu County Public Participation Policy for focal guidelines	-No evidence of strategic plan for the Department for easy monitoring of	-The Department to submit their strategic plan through the sectoral committee to the House.
	completion of Sub-County planning and documentation		

	centers as well as conducting a prerequisite survey of relevant stakeholders and a constantly updated database of citizens and all probable Public Participation participants	performance/a chievement of goals or targets	-No new priorities/Projects should be undertaken before completion of the previous projects
	Conduct a baseline survey to provide data (statistics) to be used in formulation of evidence-based policies.		-All pending bills within the Departments be cleared
Business, Operatives and Marketing	Co- and Market Development-Emphasis will be on Construction of modern markets, stalls market sheds and market offices; Murraming, fencing, gating and renovations; Construction of modern toilets and ablution blocks in markets;	-No evidence that the priorities are linked to the CIDP II No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets	Renovation/improvement of modern markets should target all major market centers within the County
	Business Development-the department intends to focus on construction of additional boda-boda sheds to develop this business sector and enhance revenue collection.		-There is need for equitable distribution of projects in all the wards within the County
	Trade Fund-Emphasis will be put on giving traders and entrepreneurs' loans which will be made easily accessible to support their businesses.		-No new priorities/Projects should be undertaken before completion of the previous projects. Every Department
	Capacity building-Training of traders and entrepreneurs to enhance their knowledge on		

	business.		to provide
	Trade fairs and exhibitions- Organizing and attending trade fairs and exhibitions for traders and entrepreneurs across the County.		inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	MSEs Data Bank-Developing a comprehensive data bank for all MSEs in the County.		-Evidence be provided linking the priorities to the CIDP
	Verifications of weighing and measuring equipment- Verifications of weighing and measuring equipment used for trade in all the sub counties.		-The Department to submit their strategic plan through the sectoral committee to the House.
	Inspections and enforcement- Inspections and enforcement in relation to Weights & Measures Act and Trade Descriptions Act.		-All pending bills within the Departments be cleared
	Public education-Training and educating the general public from Kisumu county on business standards required.		
	Mobile Verification Unit- Procurement of a mobile verification unit.		
	Business Clinic Centre-A One Stop Centre offering business support services and linkages to the ecosystem in the whole County.		
	Construction and operationalization of a secure centre for collection and storage		

	of bananas at Chulaimbo.		
	Purchase and distribution of the hatcheries to women and youth groups in business in Muhoroni/Koru, Kajulu, Railways and Migosi Ward.		
	Construction & operationalization of cassava and arrowroot processing plants in Masogo/Nyang'oma and Ahero Ward		
	Fruit processing plants-Setting up and operationalization of fruit processing plants in Chemelil and Kajulu Wards.		
	Construction and fencing of coffee drying beds-Constructing coffee drying beds and fencing of Soko Kahawa milling in S.E. Nyakach Ward.		
	Provision of value addition machineries-Provision of grain driers and cold storage rooms to MSEs in agribusiness (Awasi Onjiko, Kobura & Ahero Ward)		
	Construction of fish processing plant-Construction of fish processing plant along the lake at Obange Beach in Kabonyo/Kanyagwal Ward.		
	Construction of a ginnery-Setting up and operationalizing of a		

	ginnery plant in Kobura Ward.		
	Carwash machines-Provision of carwash machines to youth and women groups in Railways Ward. Solar Panel and Lamps-Provision of Solar Panel and Lamps for Small Scale Traders in Kaloleni Shaurimoyo Ward.		
	Establishment of a business innovation & Incubation Centre-Establishment & Operationalization of business innovation & incubation centre in Dunga, Nyalenda B Ward.		
	Fish market expansion and equipping-Provision of cold room and expansion of Fish Market within Market Milimani Ward.		
Physical Planning, Lands, Housing and Urban Development	Land bank -Purchase of parcels of land for implementation of development projects within the County.	-No evidence that the priorities are linked to the CIDP II	-There is need for equitable distribution of projects in all the wards within the County
	Advisory Plans, Surveying & Mapping for Markets-Survey of Public lands/markets	-No evidence of strategic plan for the Department	No new priorities/Projects should be undertaken before completion of the previous projects.
	Repossession and Recovery of grabbed public land-Repossession and Recovery of grabbed public land County wide.	for easy monitoring of performance/a chievement of	Every Department to provide
	Local Physical Development & Land Use Plans-Preparation of		

	Physical Development Plans (Planning of Awasi, Pap Onditi, Dago, Akieyi) and Spatial Planning of the entire County.	goals or targets	inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	Development Control-Establish e-construction permit and Authentication as well as approval of unapproved developments County wide.		
	Land Information Management System-Establish LIMS		-Evidence be provided linking the priorities to the CIDP -The Department to submit their strategic plan through the sectoral committee to the House. -All pending bills within the Departments be cleared
	Urban Infrastructure-Acquisition and mapping of service reserves for water and sewer lines in Nyalenda A and Railways Wards, Construction of Sewer and waterlines in Kondele Ward.	-Urban Infrastructure – Acquisition and mapping of service reserves for water and	-The priority on Urban infrastructure be transferred to City and be funded by KSIP

		sewer lines in Nyalenda A and Railways Wards, Construction of Sewer and waterlines in Kondele Ward. This is a function of the City and should be funded by the KISIP	
	Establishment of Towns-Set up town management boards in Maseno, Ahero, Muhoroni, Kombewa and Katito.		
	Housing-Construction of affordable houses and Renovation of Institutional Houses within the County.		
Water, Environment, Natural Resources and Climate Change.	<i>Under Afforestation, landscape re-vegetation, conservation and beatification of public spaces</i>	-No evidence that the priorities are linked to the CIDP II	-There is need for equitable distribution of projects in all the wards within the County
	Under Noise and air pollution sub-sector, the department intends to; Carry out noise and air pollution control education and surveillance in all wards and Purchase and calibrate 4 noise meters and air pollution meters.	-No evidence of strategic plan for the Department for easy	-No new priorities/Projects should be undertaken before

	<p>Under Enforcement Environment safeguard and governance Processes sub-sector, the department intends to; Sensitize stakeholders on safeguards and establish safeguard information system at county level, Strengthen ESIA activities within county projects and forest resources conservation, carry out environmental education for conservation and sustainable development, development of County Environment Action Plan (CEAP 2020-20250).</p>	<p>monitoring of performance/a chieivement of goals or targets</p>	<p>completion of the previous projects. Every Department to provide inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates</p>
	<p>Under Mining resources management and efficient development sub-sector, the department intends to develop an inventory of minerals within Kisumu County.</p>		<p>-Evidence be provided linking the priorities to the CIDP</p> <p>-The Department to submit their strategic plan through the sectoral committee to the House.</p> <p>-All pending bills within the Departments be cleared</p>
	<p>Under Water sub-sector, the department intends to; Rehabilitate and expand (Maseno-Kombewa, Kisumu Rural and Nyakach)</p>		

	<p>water supplies which will provide clean and safe water for the citizens to prevent water-borne diseases such as cholera and bilharzia , focus on community mobilization in Koru-Soin Dam, purchase water bowsers, employ digital GIS mapping of rural water supply system to inform planning and development, consider pipeline extension in Urban, Peri Urban and Rural areas, protect and rehabilitate viable water springs, rehabilitate stalled boreholes and pipeline extensions, drill and equip new boreholes, promote of rain water harvesting systems at institutions, increase water storage capacity in rural areas through supply and installation of plastic storage tanks to institutions and CBOs through development and connections of 5No. of 600cubic meters water storage tanks in (Seme; Kiboswa; Muhoroni and Nyakach) , desilt existing water pans, formulate of WASH(Policies, regulations, strategies, standards guidelines), development of new</p>		
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	<p>surface water treatment and distributions works abstracting water from river Awach in Seme Sub-County with capacity of benefiting over 3000 people, development of new surface water treatment and distributions works abstracting water from river Nyando supplying residents of (Muhoroni, Awasi and parts of Nyando) with safe water for drinking and domestic use.</p>		
Health and Sanitation	<p>Development of the Kisumu Health Sector Strategic and Investment Plan III- Development of the Strategic Plan</p>	-No evidence that the priorities are linked to the CIDP II	-Emphasis should be put on the purchase and distribution of drugs in all health facilities
	Development of Quality Assurance and Standards Manual-Development of Quality Assurance and Standards Manual	-No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets	-There is need for equitable distribution of projects in all the wards within the County
	Annual Work Plan Review-Review of the Annual Work Plan of the previous year 2020/2021		-No new priorities/Projects should be undertaken before completion of the previous projects. Every Department
	NHIF contributions for the Indigent & Vulnerable economically disadvantaged bottom 30% of the Kisumu population; Department's contribution for the indigent		

	vulnerable economically disadvantaged bottom 30% of the Kisumu population		to provide inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	Formation of Quality Improvement Teams in public Hospitals and health facilities-Formation and functionalization of Quality Improvement Teams		
	Formation and functionalization of Medicines and Therapeutic Committees (MTC) in public Hospitals and health facilities-Formation and functionalization of the Medicines and Therapeutic Committees (MTC)		-Evidence be provided linking the priorities to the CIDP
	Dissemination of ISO standards for selected facilities-Dissemination and supervision of ISO standards in all hospitals. Improvement of the Human Resources for Health Complement-Recruitment and deployment of various cadre personnel		-The Department to submit their strategic plan through the sectoral committee to the House.
	Institutionalization of the HRIS in selected Sub County Institutions-Training of selected HRIS Focal persons		-All pending bills within the Departments be cleared
	Institutionalize Occupational Hazard Safety practices in public hospitals-Compliance with OSH Act 2007		
	Health Infrastructure-Acquisition of Title Deeds for Public Health Facilities; Drawing of facility master plans.		

	Cross Cutting Issues including Climate Change-Completion of stalled Health Facility projects; Facilities adopting Green Energy in operations;		
	Health Promotion and Advocacy-Public Health Promotion and Advocacy.		
	Environmental Health and Sanitation-Sensitization, triggering and certification on Open Defecation Free villages; Behavior change communication sessions; Development of Standard Operating Manual for Safe Fecal Sludge disposal; Construction and usage of toilet/latrine facilities in health facilities; Establishment, training and functionalization of Food Quality and Standards Control Committee; Review and approvals of Building Plans; Establishment and functionalization of Waste Management Central Coordination Units.		
	Nutrition Services-Procurement of Anthropometric equipment; Establishment of Breastfeeding Resource Centers; Establishment of Model Demonstration Kitchen Gardens; Operation Research on County Nutrition.		
	Community Health Services-Development of Community Health Operation Plan;		

	Payment of Stipends to Community health Volunteers; Functionalization of community units		
	Emergency Preparedness and Response-Development of Standard Operating Manual (SOM) on Referral; Development of the Health Facility Emergency Preparedness and Response Plan;		
	JOOTRH Services-Multi-phasic construction of the Cancer centre; Multi-phasic Refurbishments of the hospital buildings.		
	KCRH Services-Multi-phasic refurbishment of the hospital buildings.		
	County and Sub-County Hospital Services-Procurement and Commissioning of X-ray Machine for Muhoroni County Hospital; Construction and commissioning of a Mortuary at Muhoroni County Hospital; Procurement and commissioning of X-ray Machine for Ahero County Hospital; Construction of Mortuary at Kombewa County Hospital; Construction and commissioning of Operating Theatre at Nyakach County Hospital; Construction and commissioning of a Mortuary at Nyakach County Hospital;		

	Tuberculosis-Collation, compilation and Synthesis of all TB information for the County		
	Reproductive Health Services-Conducting operation research on maternal health services; Conducting operation research on adolescent health services;		
	Non-Communicable Disease Control Services-Conducting Cervical Cancer and other cancer screening in public health facilities; Establishment of a cancer registry with TOR; Refurbishment of the KCRH Mental and Psychological Health Unit; Establishment and functionalization of the DOHS Psychological Support Unit for civil servants;		
	HIV & AIDS-Collation, compilation and Synthesis of all HIV&AIDS information for the County; Conducting review of the strategic plan; Conducting operation research and preparing a report;		
	Malaria-Collation, compilation and Synthesis of all Malaria information for the County;		
County Public Service Board	Strengthening the Institutional	-No evidence that the	-Evidence be provided linking

	<p>Capacity of the Board</p> <p>b) Strengthening the County Public Service for Improved Service Delivery</p> <p>c) Enhancing Productivity of the County Public Service</p> <p>d) Promoting an Enabling Policy Environment</p> <p>e) Enhancing Public Participation and Information Sharing</p> <p>f) Promoting Public Service Values and Best Management Practices in the County.</p> <p>g) Promoting Effective Working Relationships with County and Relevant National Government Organs.</p>	<p>priorities are linked to the CIDP II</p> <p>-No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets</p>	<p>the priorities to the CIDP</p> <p>-The Department to submit their strategic plan through the sectoral committee to the House.</p> <p>-All pending bills within the Departments be cleared</p>
City of Kisumu	Modernize 10 markets within the city	Modernization of 10markets to be equitably distributed to cover wards making City	-There is need for equitable distribution of projects in all the wards within the County
	Designate, pave and mark all street parking spaces within Kisumu City		
	Upgrade Jua-kali sheds within the City		
	Installation of additional storm water drainage facilities within		

	the city		
	Opening/improving of road and public infrastructure in informal settlements		Opening/improving of roads in informal settlements to be funded by KISIP
	Development and implementation of solid waste within the City wards		
	Beautification of open spaces, round-about and waste land management.	Beautification of open spaces, roundabouts and waste land management which are currently being implemented by city through KUSP projects should not be a City priority in the next Financial year.	-Beautification of open spaces, roundabouts and waste land management be removed from City priority
	Modernize Kosawo Social Centre	-The City does not operate with the strategic plan which is a violation of the Urban Areas and	-The City to submit its strategic plan to this Committee for adoption by the House. -There is need for equitable
	Improvement of Water, sanitation and hygiene services provision within the city wards		
	Renovation of Slaughter house Fencing of Mamboleo Cemetery		

	Installation of traffic lights within the Kisumu City CBD	Cities Act, 2011	distribution of projects in all the wards within the County
	Installation of surveillance cameras within the City.	-The City should	
	Installation of storm water drainage facilities within the city	realign/clean their priorities to avoid duplication/m	-No new priorities/Projects should be undertaken before completion of the previous projects.
	Installation of traffic lights within the City	ultiplication	Every Department to provide inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	Develop cycle foot path and souks within the City	-No evidence that the priorities are linked to the CIDP II	
	Construction of 3 satellite bus parks within the City		
	Open/improve road and public infrastructure in informal settlements		-Evidence be provided linking the priorities to the CIDP -The Department to submit their strategic plan through the sectoral committee to the House.

			-All pending bills within the Departments be cleared
	Modernize 5 recreational parks within the City.	-Clarity be provided for modernization of five recreational parks within the city as a number of parks are currently being renovated through the KUSP projects.	-The City Board to provide clarification for modernization of five recreational parks
	Monthly clean-up exercise within the City Wards.		
	Improvement of Water, sanitation and hygiene services provision-Provision of clean Water, sanitation and hygiene services		
	Vector and Vermin control services- Procurement of		

	fumigation machines, Fumigation, Indoor residual spraying, laticiding and screening of buildings		
County Assembly	Construct an ultra-modern County Assembly building	-No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets	-The Department to submit their strategic plan through this Committee to the House. -All pending bills within the Departments be cleared
Tourism, Culture, Arts and Sports	Cultural Infrastructural Development-Fencing, Gate and Equipping of Angogo art Centre; Construction of theatre hall within Boya Village; Construction of Raila Peace monument in Kondele; Construction of Okore Kogonda Shrine Memorial resource centre; Construction of Abindu Caves and heritage site.	-No evidence that the priorities are linked to the CIDP II -No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets	-There is need for equitable distribution of projects in all the wards within the County -No new priorities/Projects should be undertaken before completion of the previous projects. Every Department to provide inventory of all the incomplete projects and
	Intangible Cultural Heritage Mapping-Developing a data base of select ICH items		
	Artistic talent development-County Music and Cultural Festivals; One day of each month for artistic shows;		

	Sports and talent Development Programs-Provision of assorted sports gears and equipment; Inter wards Sports Competitions; Kenya inter County Sports and cultural association games (KICOSCA); KYSA GAMES; Establishment of sports Academies		submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	Sports facilities Development-Construction of International Sports center complete with sports academy in Kisumu Central Sub-County; Completion of Ogada Stadium; Upgrading of Lwala Kadawa Football pitch; Fencing and Equipping of Nyany football pitch in Chemelil; Construction of Muhoroni Stadium; Renovation of Kenya-RE football pitch in Migosi Ward; Improvement of Sports field at Nyamarimba in South West Nyakach Ward		-Evidence be provided linking the priorities to the CIDP -The Department to submit their strategic plan through the sectoral committee to the House. -All pending bills within the Departments be cleared
	Tourism Marketing and Development-Improvement of Equator Crossing in North West Kisumu Ward; Improvement of Migele Attraction Site in North West Seme Village; fabrication of Public Seats at Dunga in Nyalenda B ward		
	MICE management and development-Coordination of Participation by the Executive and County assembly; Organizing of exhibition to market Kisumu as a MICE		

	destination; Development of a County MICE App to avail Key information online; Entry points signages, airport, taxi branding; Construction of a 10,000-capacity convention centre.		
Roads, Transport and Public Works	Periodic/routine maintenance of existing earth/gravel roads.	No evidence that the priorities are linked to the CIDP II	-There is need for equitable distribution of projects in all the wards within the County
	Improvement of selected county roads to Bitumen standards.		
	Construction of foot bridges.	No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets	-No new priorities/Projects should be undertaken before completion of the previous projects. Every Department to provide inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	Purchase of roads construction machinery to be used for opening of new roads.		
	Initiating implementation of the Kisumu County Roads Maintenance Teams, with the support of the Village Councils.		
	Preparation of the county transport policy to streamline operations of all county vehicles and public transport.		-Evidence be provided linking

			<p>the priorities to the CIDP</p> <p>-The Department to submit their strategic plan through the sectoral committee to the House.</p> <p>-All pending bills within the Departments be cleared</p>
Energy and Industrialization	Construction of Regional Bio-energy Training Centre-Masogo-Nyang'oma Regional Bio-Energy Training Centre Phase III of construction;	-No evidence that the priorities are linked to the CIDP II	-There is need for equitable distribution of projects in all the wards within the County
	Community Solar Integrated power box installation- Kit Mikayi Solar Minigrid in Central Seme Ward	-No evidence of strategic plan for the Department for easy monitoring of performance/a chievement of goals or targets	-No new priorities/Projects should be undertaken before completion of the previous projects. Every Department to provide inventory of all the incomplete projects and submit them to their line sectoral committees for
	<p>Solar flood/ street lights for powering markets, streets, schools and health facilities-</p> <p>Solar lights at Kogalo evacuation centre in Ombeyi ward; Solar lights at Lela water project in Kobura Ward; Installation of streetlights along Odongo Chief- Kobondo access road in Nyalenda A ward; Installation of streetlights from</p>		

	<p>KERA to ASENGO water project in Railways Ward; Installation of streetlights from Obunga to Ogendo road in Railways ward; Installation of street lights from Ezra Gumbe - Railway line in Migosi ward; Installation of Street light at Lolwe Ring Road in Migosi ward; Installation of solar lights at Kilo Junction in Nyalenda B ward; Installation of solar lights at Oboch markets in Nyalenda B.</p>		<p>verification and approval by the House before the submission of budget estimates</p> <p>-Evidence be provided linking the priorities to the CIDP</p> <p>-The Department to submit their strategic plan through the sectoral committee to the House.</p> <p>-All pending bills within the Departments be cleared</p>
	<p>Promotion of Energy Conservation Cook Stoves-Promotion of Ethanol stoves</p>		
	<p>Biogas plants in Schools, Vocational Training Centers and Villages-Installation of biogas plants in 10 Vocational Training Centers</p>		
	<p>Promotion of Biomass Fuels-Installation of briquettes production plant in Dunga Nyalenda B ward.</p>		
	<p>Operation Nyagile Out-700 Solar Lanterns for households and traders in Central Nyakach, Chemelil, Kaloleni Shaurimoyo wards;</p>		
	<p>Towards 100% Renewable Energy in Cities and Regions for Climate Change</p> <p>Mitigation- Develop a</p>		

	community wide 100% RE strategy and action plan; Increase local awareness and stakeholder's engagement; Assess local RE potential; Develop local bankable projects and explore access to finance implementation		
	Industrial development and business incubation-Establishment of innovation centre in Western Unit Nyalenda B ward;		
	Development of cottages industries-Tomatoes and Peanut processing plant in Central Nyakach ward; Construction of a Cotton Ginnery in Kobura ward; Establishment of a Soap processing plant in Nyalenda B ward;		
	Special Economic Zone-Establishment of SEZ Administrative office block in Miwani; Development of SEZ Master plan for Miwani;		
	Construction of 1 CIDC Blocks-Establishment of innovation centre		
	Energy regulation-Issuance of Licenses to Retail Petroleum Stations and LPG Business; Inspection of the Retail Petroleum Stations and LPG businesses;		
	Promotion of Access to and Adoption of LPG-Awareness		

	creation; Capacity Building and training; Sensitization drives		
Education ICT and Human Capacity Development	Improvement of hardware and software/system-County Wide Departmental Boardrooms and Sub County Office.	-No evidence that the priorities are linked to the CIDP II	-There is need for equitable distribution of projects in all the wards within the County
	Connectivity to county offices, County and Sub-County Health facilities.	-No evidence of strategic plan for the Department	-No new priorities/Projects should be undertaken before completion of the previous projects. Every Department to provide inventory of all the incomplete projects and submit them to their line sectoral committees for verification and approval by the House before the submission of budget estimates
	Equipping of ICT/Resource centre in Kogony, Korando, Lower East Seme, Lolwe, Nyangoma, Sondu, Holo Ngege, Nyamaroka, Arise&Shine, Kodonga	for easy monitoring of performance/a chievement of goals or targets	
	Digital Literacy Program-Training of youth and setting up of ICT hubs		
	Development of ICT Policies/SOP/Strategic Plan Countywide		
	Equipping Ahero PWD Empowerment & Rehabilitation Centre		
	Support of UN International Days/Events; Formulation, Review & Dissemination of Policies on Youth &PWD Mainstreaming; Motorbikes; Vehicle for the Directorate of Gender, Youth & Social Services		-Evidence be provided linking the priorities to the CIDP -The Department to submit their strategic plan
	Gender & Social Development Personnel-Employment of Ward		

	Gender & Social Development Officers;		through the sectoral committee to the House.
	PWDs; Huts of hope for the Elderly; Social Protection Action Plan for widows and the elderly; Complimentary cash transfers for OVCs headed households and the aged not reached by the National Government; sanitary towels/pampers for the Elderly and PWDs; Sanitary Towels to school going girls and those living with Disabilities.		-All pending bills within the Departments be cleared
	Social Infrastructure Development & Management-Equipping Tiengre Rescue Centre; Equipping of Kiboswa Resource centre; Completion and equipping of Kasawino Community hall; Equipping Arina Community hall; Completion and equipping of Kiboswa community hall; Completion of Nyahera resource centre; Equipping and furnishing at Marera resource centre.		
	Gender and Women empowerment-Mentorship & life skills for the girl child; Formation review & dissemination of policies on social protection and children protection; Social Economic Empowerment.		

	Feeding programmes- Preprimary feeding programmes in Kisumu county;		
	Child care and Development- Training parents on childcare skills;		
	VTCs Infrastructure Development- Rehabilitation/Renovation of the Existing Vocational Training Centers; Completion of New VTCs; Construction of Administrative blocks in VTCs; Construction of Modern Workshops; Establishment of 7 Model VTCs (partnership with GOK);		
	Registration of ECDE centers- Registering unregistered ECDE centers		
	Separation fund for ECDE teachers-Payment of gratuity for contracted ECDE teachers from 2015 to 2022		
	Preprimary Creative Activities- Conducting Preprimary creative activities from zone sub county and county levels in Kisumu county		
	Monitoring and Evaluation- School and Teacher assessment		
	Upgrading of staff-Upgrading of ECDE teachers from job group		

	G to H		
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The Committee observed the following;

The Committee further observed that the County has not developed the County sectoral plan as provided for in section 119(1) of the County Governments Act. This will help in having a coordinated approach in development identification, formulation and implementation.

The Committee Further Recommends that priorities be given to;

1. Clearing of any outstanding Pending Bills once approved by the Assembly.
2. Completion of all the incomplete projects once verified and approved by the Assembly.
3. Provision of pharmaceuticals and non-pharmaceuticals commodities to Health Facilities.
4. Allocation for Bursaries and Scholarships.
5. Freezing of Recruitment of Staff to achieve the 35% Wage bill rule.
6. Grassroots projects etc.

RESOURCE ENVELOPE AND CRITERIA FOR RESOURCE ALLOCATION AND PROPOSED BUDGET CEILINGS

In the document under review, the Executive presented a resource envelope for the FY 2021/2022 of Kshs. Ten Billion four hundred and twenty five million, seven hundred and seventy seven thousand and nine hundred and eighty six (Kshs. 10,425,771,986).

The resource envelope is broken down as follows;

RESOURCE ENVELOPE FOR FY 2021/2022

ITEM	Projected Estimate (Kshs.)	Percentage estimates (%)
Opening Balance		
Equitable Share	7,386,713,978	
DANIDA	19,440,000	
KDSP(World Bank)	45,000,000	
Universal Health Care	-	
Level 5 conditional Grant (reducing)	369,017,341	
Conditional allocation-development of youth polytechnics	45,349,894	
EU Water Tower protection and Climate Change Mitigation and Adaptation Programme	-	
World bank grant –for transforming health systems	57,625,645	
Sweden-Agricultural Sector Development Support Programs (ASDSP) II + Balance c/f in 2017/2018	20,686,151	
IDA World Bank Kenya Urban support Programs (KUSP)	-	
IDA (World Bank)-Kenya Climate Smart Agriculture Project (KCSAP)	278,639,836	
Kenya Urban Support Projects KUSP-Urban Institutional Grants	-	
Conditional Allocation For compensation for user fee forgone	21,299,489	
Conditional allocations for road maintenance fuel levy Fund	203,758,538	
COVID 19 Fund	159,820,000	
EU Grant for Instrument of Devolution advise & Support (IDEAS)	-	

GRANTS	348,241,101	
Total Share of National Revenue	8,795,771,973	84.4
Locally collected Revenue	0	
Main Revenue Streams	0	
Market Fees	98,172,790	
Parking Fees	103,550,761	
Bus Park	134,663,500	
Boda-boda self-regulation	9,149,000	
Land Rates	573,603,994	
Land Rates	573,603,994	
Single Business Permits	218,226,649	
Building Plans	30,000,000	
Liquor Licenses	-	
Sign Board promotion etc.	92,672,500	
Public Health	-	
Cesses – Others	11,898,100	
Sundry	32,900	
Subtotal for main revenue streams	1,314,583,513	
Health	264,533,100	
Agriculture, mechanization and training	16,050,000	
Commerce, Trade and Tourism	1,872,500	
Industrialization / Cooperatives	74,900	
Educ. Sports, Social services etc.	8,560,000	
Physical planning /Public works	3,210,000	
Water	10,700,000	
Roads, Public Works Equipment Hire & Supervision	1,000,000	
Energy and Mining	2,461,000	
Green Energy and Mining	4,815,000	
Environment (Pollution Administrative & Restoration charges)	2,140,000	
Total Revenue from other sources	315,416,500	
Gross Locally Collected Revenue	1,630,000,013	15.6
Grand Total	10,425,771,986	100

The Committee Observation and Findings

That;

1. Total share of National Revenue Account for the FY 2021/2022 is 84.4%.
2. Locally Collected Revenue Account for FY 2021/2022 is 15.6%
3. The Proposed Locally Collected Revenue of Kshs. 1,630,000,013 is not realistic.

The Committee further noted a decrease in the resource envelope that's from Kshs. 12,780,355,751 in the FY 2020/2021 to Kshs. 10,425,771,986 for FY 2021/2022, however, the proposed resource envelope excludes the opening balances.

Committee Recommendations

The CECM for Finance and Economic Planning to present to the House the Revenue Raising Measures the executive intends to put in place to realize the targeted Own Source Revenue.

PROPOSED SECTOR CEILINGS FOR FY 2021/2022

The ceilings are based on sector priorities and the proposed budget for ADP FY 2021/2022. The departmental allocations are inclusive of conditional grants.

Analysis of Sector Ceilings shows that the department of Health and Sanitation has the highest percentage allocation of 35.6% followed by Finance and Economic Planning at 19.4%.

The departments of Lands, Housing, Physical Planning and Urban development; Energy and Industrialization; and Kisumu Public Service Board has the lowest percentage allocations of 1.2%, 1.1% and 0.6 % respectively.

Department	Personnel	Grant/Flags	Development	Totals	Percentage
Agriculture,Irrigation, Livestock and Fisheries	183,029,016	21,360,872	494,294,772	698,684,660	6.7
The County Assembly	330,781,680	371,139,814	100,000,000	801,921,494	7.7
City of Kisumu	247,426,84	75,609,6	105,275,000	428,311,461	4.1
County Public Service Board	29,919,530	28,270,583	0	58,190,113	0.6
Education, Human Resource Development and ICT	359,291,976	235,000,000	225,349,894	819,641,870	7.9
Office of the Governor and County Administration	285,181,736	267,102,952	50,000,000	602,284,688	5.8
Health Services	2,847,285,39	717,382,4	150,400,000	3,715,067,871	35.6
Energy and Industrialization	19,237,834	19,595,027	80,650,000	119,482,861	1.1
Tourism, Culture, Arts and Sports	27,750,263	32,158,502	87,000,000	146,908,765	1.4

Roads, Transport and Public Works	54,862,017	145,489,048	303,758,538	504,109,603	4.8
Lands, Housing, Physical Planning and Urban Development	33,172,176	18,575,623	70,650,000	122,397,799	1.2
Business, Cooperatives and Markets	52,165,657	18,575,623	90,743,317	161,484,597	1.5
Finance and Economic Planning	307,665,215	469,003,579	1,248,241,101	2,024,909,895	19.4
Water, Environment and Natural Resources	77,478,377	23,528,959	121,368,974	222,376,310	2.1
Totals	4,855,247,718	2,442,792,672	3,127,731,596	10,425,771,986	100

ANALYSIS OF THE CFSP

COMPARATIVE ANALYSIS OF THE CFSP CEILING FY 2021/202 AGAINST THE CBROP
PROPOSED CEILINGS FY 2021/2022

No.	Sector Working Groups	CFSP Proposed Ceiling F/Y 2020/2021 (millions)	CBROP Proposed CSFP Ceilings (Kshs) (millions)	Variations Kshs (millions)
1	Agriculture, Livestock and Fisheries	698.6	712.88	14.28
2	Finance and Economic Planning	2000.02	544.32	(1,455.70)
3	Business, Cooperatives and Marketing	276.9	186.41	(90.49)
4	Physical Planning, Lands, Housing and Urban Development	122.3	405.76	283.46
5	Water, Environment and Natural Resources and Climate Change	222.3	494.75	272.45
6	Health and Sanitation	3635.3	3,926.12	290.82
7	County Public Service Board	58.1	77.11	19.01
8	City of Kisumu	428.3	1,118.23	689.93
9	County Assembly	801.9	747.25	(54.65)
10	Tourism, Culture, Arts and Sports	146.9	424.01	277.11
11	Roads, Transport and Public Works	504.1	68.83	(435.27)
12	Energy and Industrialization	119.4	374.44	255.04
13	Education, ICT and HC Development	819.4	655.88	(163.52)
14	Office of the Governor and Administration	0	611.93	611.93
	Totals	9833.52	10,347.92	514.40

ANALYSIS OF DEVELOPMENT EXPENDITURE FOR FY 2019/2020

No.	Sector Working Groups	Approved Development Allocation FY 2019/2020 (Millions)	Absorption Rate (Kshs) (Million)	Absorption Rate %
1	Agriculture, Livestock and Fisheries	167.36	116.03	69.30
2	Finance and Economic Planning	156.75	45.70	90.20
3	Business, Cooperatives and Marketing	156.75	45.70	29.20
4	Physical Planning, Lands, Housing and Urban Development	90.23	47.38	52.50
5	Water, Environment and Natural Resources and Climate Change	228.44	117.22	51.30
6	Health and Sanitation	234.55	125.32	53.40
7	County Public Service Board	58.10		
8	City of Kisumu	635.73	58.53	9.20
9	County Assembly	20.00	12.20	61.00
10	Tourism, Culture, Arts and Sports	35.50	4.11	11.60
11	Roads, Transport and Public Works	455.91	193.87	42.50
12	Energy and Industrialization	71.30	9.89	13.90
13	Education, ICT and HC Development	225.64	88.84	39.40
14	Office of the Governor and Administration	34.00	-	-
	Totals	2,570.26	864.79	523.50

ANALYSIS OF RECURRENT EXPENDITURE FOR FY 2019/2020

No.	Sector Working Groups	Approved Recurrent Allocation FY 2019/2020 (Millions)	Absorption Rate (Kshs) (Millions)	Absorption Rate %
1	Agriculture, Livestock and Fisheries	237.73	220.14	94.60
2	Finance and Economic Planning	1,570.45	1,149.60	73.20
3	Business, Cooperatives and Marketing	31.47	19.33	61.40
4	Physical Planning, Lands, Housing and Urban Development	25.45	21.82	85.70
5	Water, Environment and Natural Resources and Climate Change	78.15	46.56	59.60
6	Health and Sanitation	3,569.18	3,180.19	89.10
7	County Public Service Board	47.53	31.31	65.80
8	City of Kisumu	620.50	566.63	91.30
9	County Assembly	696.92	695.59	99.80
10	Tourism, Culture, Arts and Sports	104.56	58.15	55.60
11	Roads, Transport and Public Works	176.53	114.23	64.70
12	Energy and Industrialization	51.41	25.13	48.90
13	Education, ICT and HC Development	401.59	172.49	43.00
14	Office of the Governor and Administration	517.76	439.68	84.90
	Totals	8,129.23	6,740.85	1,017.60

Comparison of Own Source Revenue for 2019/2020 and 2020/2021 (Ksh Million)

	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
2020/2021	138,562,499	127,477,743		
2019/2020	162,025,980	199,638,909	300,021,642	142,701,141
Deviation	23,463,481	72,161,166		
% Deviation	14.5	36.1		

Comparison of own source revenue trends by quarter from FY 2016/2017 all the way to FY2020/2021. Own Source Revenue Performance by Quarter 2016/2017-2020/2021 (Ksh Million)

	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
2020/2021	138,562,499	127,477,743		
2019/2020	162,025,980	199,638,909	300,021,642	142,701,141
2018/2019	198,041,719	166,030,377	398,383,908	250,260,634
2017/2018	123,459,153	120,240,443	338,727,430	292,462,025
2016/2017	211,209,760	241,557,388	322,504,795	206,311,009

There has been general reduction of own source revenue over this period as can be seen.

DEBTS/PENDING BILLS FOR THE LAST THREE FINANCIAL YEARS

The Executive through the CECM for Finance and Economic Planning presented to the assembly a County debt portfolio of Kshs. 2,621,421,192.93 covering the following; the period from 2017/2018-2018/2019 and 2019/2020.

This is summarized as indicated in the table.

DEBT CATEGORY	2017/2018	2018/2019	2019/2020	GRAND TOTAL
Development	0	406,844,202.00	549,403,173.00	956,287,376.00
Recurrent	187,191,641.00	0	264,262,437.00	451,454,079.00
Unremitted Retention	46,604,527.87.00	0	23,821,990.38	70,426,518.25
Outstanding Gratuity			365,000,000.00	365,000,000.00
Outstanding Medallion			5,400,000.00	5,400,000.00
Unremitted LAPFUND			206,794,398.81	206,794,398.81
Unremitted KRA			31,239,288.97	31,239,288.97
Unremitted NSSF			288,000,000.00	288,000,000.00
Legal Fees & Court Decrees		246,859,533.90	0	246,859,533.90
Total	233,796,168.87	653,703,735.90	1,733,921,288.1	2,621,421,192.93

COMMITTEE OBSERVATIONS

That, the County debt include;

1. Unremitted retention totaling to Kshs. 70,426,518.25- The Committee was baffled on why the Executive could not remit payment after retention.
2. The Committee was also held a back and failed to understand why the Executive ignored or refused to pay;
 - a. Outstanding gratuity for FY 2019/2020 of Kshs. 365,000,000.00
 - b. Outstanding medallion for FY 2019/2020 of Kshs. 5,400,000.00
 - c. Unremitted Lap fund for FY 2019/2020 of Kshs. 206,794,398.81
 - d. Unremitted KRA for FY 2019/2020 of Kshs. 31,239,288.97
 - e. Unremitted NSSF for FY 2019/2020 of Kshs. 288,000,000.00
 - f. Legal Fees and Court Decrees for FY 2018/2019 of Kshs. 246,859,533.90

COMMITTEE RECOMMENDATIONS

1. The CECM for Finance and Economic Planning to present to the Assembly a comprehensive report on the pending bills detailing the following;
 - a) Contract Number
 - b) Amount allocated for the Contract
 - c) Contractor
 - d) Scope of work and place (Ward)
 - e) Financial year it occurred
 - f) Reasons why it was not paid
 - g) Evidence of work done
 - h) Approved certificate of payment
 - i) Any payment made thereof,
 - j) Project Completion status

The Committee to verify the report once submitted and cause a report to be tabled before the House for deliberation.

2. The CECM for Finance and Economic Planning to be summoned to appear before the Committee on General Oversight to explain why deductions for
 - a. unremitted retention of Kshs. 70,426,518.25,
 - b. Outstanding gratuity for FY 2019/2020 of Kshs. 365,000,000.00
 - c. Outstanding medallion for FY 2019/2020 of Kshs. 5,400,000.00
 - d. Unremitted Lap fund for FY 2019/2020 of Kshs. 206,794,398.81
 - e. Unremitted KRA for FY 2019/2020 of Kshs. 31,239,288.97
 - f. Unremitted NSSF for FY 2019/2020 of Kshs. 288,000,000.00

- g. Legal Fees and Court Decrees for FY 2018/2019 of Kshs. 246,859,533.90 were made thereof and could not be submitted.
- 3. The Executive to prepare realistic Budget Estimates in order to avoid cash flow problems leading to Pending Bills.
- 4. The County should desist from short term borrowing to pay Recurrent Expenditure (salaries) which is against the law.
- 5. The Executive should invoke section 107(2) of the PFM Act, 2012 to borrow funds to finance development expenditure.

FISCAL PERFORMANCE BY COUNTY DEPARTMENTS

Kisumu County, Budget Performance by Department for FY 2019/2020

Department	Budget Allocation (Kshs Million)		Exchequer issues (Kshs Million)		Expenditure (Kshs Million)		Expenditure to Exchequer Issues (%)		Absorption Rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev
Office of the Governor and county Administration	517.76	34	506.4	7.18	439.68	-	86.8	-	84.9	-
Finance and Economic Planning	1570.45	1731.35	1007.8	783.86	1149.6	1560.67	114.1	200.8	73.2	90.2
Agriculture, Livestock, and Fisheries	237.73	167.36	227.37	152.85	220.14	116.03	96.8	78.9	94.6	69.3
Education, Human Resource Development &ICT	401.59	225.64	195.93	75.03	172.49	88.84	88	143.7	43	39.4
Tourism, Culture, Arts and sports	104.56	35.5	100.62	1.5	58.15	4.11	57.8	407.3	55.6	11.6
Physical planning, Lands, Housing & Urban level	25.45	90.23	18.93	47.38	21.82	47.38	115.3	100	85.7	52.5
Public works, Roads and Transport	176.53	455.91	168.72	261.04	114.23	193.87	67.7	78	64.7	42.5
Health Services	3,569.18	234.55	3,310.59	129.12	3,180.19	125.32	96.10	116.6	89.10	53.4
Water, Environment and Natural Resources	78.15	228.44	61.04	19.98	46.56	117.22	76.3	586.7	59.6	51.3
Business, Co-operatives and Markets	31.47	156.75	28.46	52.41	19.33	45.7	67.9	191.4	61.4	29.2

Energy and Industry	51.41	71.3	51.39	3.99	25.13	9.89	48.9	436.8	48.9	13.9
County Assembly	696.92	20	696.87	12.2	695.59	12.2	99.8	100	99.8	61
City of Kisumu	620.5	635.73	620.5	593.46	566.63	58.53	91.3	10.2	91.3	9.2
County Public Service Board	47.53	-	44.48	-	31.31	-	70.4	-	65.8	-
Total	8,129.21	4,086.75	7,039.11	2,140.00	6,740.83	2,379.77	95.80	117.80	82.90	58.20

Analysis of expenditure by department shows that the Department of Finance and Economic Planning recorded the highest absorption rate of development budget at 90.2 per cent while the Office of the Governor and County Administration did not report expenditure on development activities. The County Assembly had the highest percentage of recurrent expenditure to recurrent budget at 99.8 per cent while the Department of Education Human Resource Development and ICT had the lowest at 43 per cent

SUBMISSIONS BY SECTORAL COMMITTEES ON THEIR ANALYSIS OF THE DOCUMENT PURSUANT TO STANDING ORDER 208(3)

Mr. Speaker sir and Hon Members, it's regrettable that only two Sectoral Committees submitted their reports to the Committee as requested.

The submissions are as herein attached.

COMMITTEE ON PUBLIC WORKS, ROADS AND TRANSPORT

During the special sitting held on Monday 22nd March, 2021 at 2:00pm at the assembly chambers, the committee members deliberated on the CFSP and made resolutions on the key priorities of the department in the FY 2021/2022 as follows:

1. Periodic and routine maintenance of existing earth/gravel roads

The committee unanimously resolved that this should be a key priority for the department to execute.

2. Improvement of selected county roads to bitumen standards.

The committee resolved that in the next financial year of 2021/2022, funds appropriated for the department should never be allocated to county roads for purposes of bitumen standardization.

Further the Members noted with concern that the matter in question will extremely affect other wards which would not have been selected for such an initiative.

3. Construction of Foot Bridges

The members recommended that this should be highly prioritized.

4. Purchase of roads construction machinery to be used for opening of new roads

The members strongly disallowed this priority stating that the department is unable to achieve this goal in the previous fiscal years. Money was appropriated for this program in FYs 2019/2020 & 2020/2021 yet up to date no machineries have been procured to that effect.

5. Initiating implementation of the Kisumu County Roads Maintenance Teams with the support of village councils

Members were of the opinion that it should never be a priority because initiation process was already done in FY 2020/2021, budget was done for the previous and current FYs, advertisements were done by the KCPSB and currently applications of the RMTs are ongoing.

6. Preparation of the county transport policy to streamline operations of all county vehicles

This was strongly disallowed by the members but instead suggested that the department should focus on implementing the existing Act of the Kisumu County Transport Act, 2019.

On issues of budget allocation of Kshs. 504.1 Million in FY 2021/2022 and the absorption rate of 42.5%, the department is to explain why it is unable to fully absorb the monies set aside for development.

COMMITTEE ON AGRICULTURE, LIVESTOCK AND FISHERIES

The Committee perused and discussed the CFSP focusing on line Departments' Priorities for the FY 2021/2022 and review of the sectors performance in the previous years.

Committee Observations and Recommendations on Review of the performance of Development Allocation in FY 2019/2020

SECTOR	Development Allocation (Kshs. Million)	Expenditure (Kshs. Million)	Absorption rate (%)
Agriculture, Livestock and Fisheries	167.36	116.03	69.3

The Committee recommends that CECM for Agriculture, Livestock and Irrigation be invited to explain why there was under absorption.

Committee observations and Recommendations on analysis of key sector priorities for FY 2021/2022

Under development of Human Resources

The committee recommends that the Department to provide a detailed list of all its staffs to the assembly to validate the need for employment prior to any further recruitments.

Under Development of Agriculture Mechanization

The CECM for Agriculture, Livestock and Fisheries and the County Attorney to present to the Assembly the Agriculture Mechanization Services bill for consideration before procurement of tractors and implements for effective management of the services.

Committee Observations and Recommendations on the Proposed Sector Ceilings

SECTOR	Personnel Kshs.(Million)	Grant/Flags Kshs. Kshs.(Million)	Development Kshs.(Million)	Totals Kshs.(Million)	Percentage
Agriculture, Irrigation, Livestock and Fisheries	183,029,016	21,360,872	494,294,772	698,684,660	6.7

In the FY 2020/2021 the department got total allocation of KSHS. 749.5 million. This indicates a decrease in allocation of KSHS. 50.9 million translating to a decrease rate of 7.3%.

The Committee therefore recommends that the budgetary allocation for FY 2020/2021 be maintained for the FY 2021/2022 or be increased to effectively finance the Sector priorities.

Committee Observations

Through the provisions standing orders No. 208 (3) and a reminder through a statement raised on the floor of the House informing sectoral Committees to submit their recommendations on the CFSP to the CBAC most Committees did not oblige.

Committee Recommendations

The various Sectoral Committees should comply with the law and understand the essence of the CFSP.

PUBLIC PARTICIPATION

Public Hearings and Legal Provisions

In line with article 196 of the Constitution, section 8 (c) of the County Government Act, 2012, the PFM Act, 2012 section 131 (2) and the County Assembly Standing Orders 123 (2), the Clerk of

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the County Assembly placed an advertisement in the local media i.e. Star and Nation Newspapers dated Thursday, 18th March, 2021 (see annex ii) notifying the public of the Public Participation on the Kisumu County Fiscal Strategy Paper scheduled for Tuesday, 23rd March, 2021 for FY 2021/2022 at the County Assembly Headquarters as from 09:00 a.m. to 12:00noon.

This is to ensure that the wishes of the public are taken into account to facilitate transparency and accountability on matters public finances as stipulated in article 201 and 221 (5) of the Constitution of Kenya 2010.

S/NO	WARD	Participant	SUBMISSIONS BY MEMBERS OF THE PUBLIC DURING PUBLIC PARTICIPATION
1.	North Nyakach	Dickson Odhiambo	Agriculture to be prioritized in the next budget
2.	West Kisumu	Domnic Odhiambo	Kisumu West ward be incorporated in the Livestock distribution program Priority be given to incomplete projects such Yambo dispensary in succeeding budget Explanation be provided on sources of revenue recording nil collection e.g. Bodaboda sector.
3.	Muhoroni/Koru	Mr. Otieno	That the agriculture sector priorities to include Sugarcane farming. Explanation be provided on why road networks in sugarcane areas are poor yet CESS is duly collected for the improvement of Roads Incomplete Projects such as God Nyithindo polytechnic started in FY 2013-2014 be considered in the succeeding budget for completion

4.	Railways	Dickens Mbede	<p>Grants be provided to youths and women operating SMEs for empowerment.</p> <p>The next budget to prioritize construction of a cattle dip in the ward under the Livestock directorate</p> <p>Completion of incomplete projects such as Kudho ECD classroom be prioritized</p> <p>Those who encroached the road reserves and build structures on the roads be evicted.</p>
5.	Manyatta B	Philip Apunda	<p>Mechanism be put in place to ensure effective implementation of projects</p> <p>Incomplete projects especially roads be prioritized</p>
6.	North Kisumu	Mzee Jeremiah	<p>Proper design and improvement of Kiboswa Market access roads</p> <p>Improvement of Kiboswa Slaughter House</p> <p>Construction and Murraming of Kiboswa-Tigoi access Road</p> <p>Improvement of Abindu Tourism heritage to Modern Tourism standards</p> <p>Construction of a Stadium in Nyahera</p>
7.	Central Nyakach	Silvance	<p>Incorporation of Central Nyakch ward in development of Livestock Value Chains</p> <p>The County to identify institutions that can issue SMEs with loans at affordable interest rates</p>

			Improvement of water supply in lower parts of Nyakach through irrigation from Odino Falls The Assembly to develop legislations to address the plight of street urchins
8.	Nyalenda B	Jared	Major beaches to be provided with Fish Coolants Payment of Pending bills PMCs to be prioritized
9.	South East Nyakach	Fidel Ochieng	Naki dispensary to be upgraded to a County Hospital Improvement of Sondu Market Access Roads

CONCLUSION

THAT, Pursuant to the provision of Standing Order No. 208(7) and (8). The Assembly to consider adopting this report on the Kisumu County Fiscal Strategy Paper for FY 2021/2022 laid on the table of this Assembly and ensure proper implementation of the Recommendations contained herein.

I therefore ask Hon. Khan to second the adoption of this report.

The Temporary Speaker (Hon. Okumu): Hon. Khan

Hon. Khan: Thank you Mr. Speaker. Mr. Speaker, Sir, I rise to second the report from the Select committee on Budget and Appropriations on its consideration of the Kisumu County Fiscal Strategy Paper for FY 2021/2022.

I urge Honourable Members to adopt this report because it has enabled us to offer employment at 42 per cent. Looking at the Wage bill and the Own Source Revenue which is not collected should be scaled up to enable us meet Development targets in all the 35 Wards. It will also ensure that gratuity is paid on time.

Mr. Speaker, I am dismayed because when you go for clearance from KRA, I would be given because my contribution has not been disbursed. Just the other day, I was there and was shown that some monies had not been remitted.

Mr. Speaker, of essence, it is important to note the Court Decrees. If you look at that amount standing at approximately Kshs. 246. 5 million; that is about quarter billion Kenya Shillings. This is way too much and we are waiting for further litigations from mwananchi because of what is happening in this County. I therefore second the report. Thank you Mr. Speaker

The Temporary Speaker (Hon. Okumu): Thank you Honourable Member. The report from Select Committee on County Budget and Appropriations on its consideration of the Kisumu County Fiscal Strategy Paper for the FY 2021/2022 was tabled before this House, has been moved as a Motion by the Chair Hon. Owiti, seconded by the Vice Chair Hon. Khan. I now want to propose that we put a question that we open the report for debate.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Olwal

Hon. Olwal: Thank you so much Mr. Speaker. I want to give my views on the report especially that CFSP is a very important document to us as a County. The law requires that it be submitted to the House by 28th February of which the Honourable Chair has alluded that it was never received in time.

Secondly, I want to discuss this document in terms of 3Ps and one C. By 3 Ps I mean Performance, Priorities, Projections and lastly, the Ceilings.

Mr. Speaker, when you look deeper into the report of what CFSP should portray, it should pinpoint the Performance of Sectors. That is where we gauge the performance of Health vis-a-vis Agriculture, Education or Planning. If you interrogate the report deeply, you will find that in terms of performance, we have a Department called Finance. It is the least performing in terms of Own Source Revenue yet it has been awarded the highest ceiling.

Mr. Speaker, I am saying this based on recent Budget especially of the last half year performance that is from July-December quarterly reports that we have. Therefore, in terms of performance, it is the least performing yet has been awarded the highest ceiling. Again on performance, just by a glance of the CFSP a common mwananchi should be in a position to deduce our priorities

Our priority number one is revenue collection which we give Kshs. 2,000,000 vis-a-vie Education or Agriculture. Remember Budget making is a process. This document gives this department ceiling. To us, Revenue Collection is key. We use two billion shillings to collect seven hundred

million. If you look at the figures given on projections especially on Revenue Collection; it is a common practice that the projections should be reasonable.

Mr. Speaker, there is no way we can give a projection of close to 200 per cent to our Own Source Revenue. I believe that is quite unrealistic and something should be done about it. Mr. Speaker, after adopting this document, the figures allocated to each sector is final if all we are to follow the law, and will; inform the Budget Estimates.

Mr. Speaker, lastly, the CECM of Finance is charged with Fiscal Responsibility under the PFM Regulations, Section 107 of 2015. And, we are having a County where the wage bill, yearly, is above 35 per cent which is against the law. In this document, I have not seen a statement of Fiscal Risk as required by Section 21 of PFM Act, 2015 which should be submitted alongside this document by the CECM of Finance explaining why the 35 per cent is not met.

As a Representative of Kolwa Central, I'd say that we give this document the much attention it deserves. I would also urge Members to reject this report so that a substantive report be made to us that envisages our needs as a County and of those we represent. Thank you.

The Temporary Speaker (Hon. Okumu): Thank you Honourable Member. I just wanted to guide that if we reject or accept this report, it is enshrined Section 117 of the PFM Act, 2012. It also has a time frame from the 28th of February that you talked about. Therefore, as you debate and resolve, kindly take such into consideration. Remember the Budget Estimates is coming and this is a tool that guides the Budget Estimates. Please be guided. Thank you.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Samo

Hon Samo: Thank you Mr. Speaker. I may not want to belabor on what the Hon. Olwal has raised. I want to say that this document, honestly, does not capture the aspirations and the spirit of the County, if we want to move forward as a progressive County. I am aware that we are facing an election which is next year. The CFSP that was brought in this House should have been able to address issues at the Wards. I believe that, the priority given to Wards is not representative enough. If it is so that that's what is contained therein, then quite a number of Wards are going to lack projects by the next financial year.

Mr. Speaker, I believe that, the document should be taken back to the Executive so that they look into it so that we have a more meaningful document. Mr. Speaker, you have ably guided on the time frame. However, I would wish to request that if there is still time to look at it then that means we can take it and come up with a more comprehensive document.

Lastly, if you look at the kind of proposed budget as it is within the book; I was reading page 43 of it, you find that the Governance and Administration has zero allocation to that effect. Does this mean that if it is going to form part of the budget, the Governor isn't going to have any? Please guide me on that. The CEC Finance has apportioned himself the role of coming up with the kind of budget they want by putting a budget figure of Ksh.2,000,000,000 billion. I want to say that the Finance Department is an enabling department unlike this one in Kisumu, which is becoming an anchor department also involved in doing procurement duties of what they please.

You can sample budgets of counties such as those of Migori, Homabay, and Uasin Gishu, and you will find that the Finance Department has less than Kshs. 100,000,000 million because it is an enabling department to other departments. However, in Kisumu, the Finance department feel that money is centralized in their department, which should really be re-looked into and I ask the House to reject this report, thank you.

The Temporary Speaker (Hon. Okumu): Thank you Mr. Speaker, still on your submissions, I want to guide members based on Section 117(6) of the Public Finance Management Act, 2012, that; when the CSFP comes to the Assembly, then it is upon the Assembly to consider it, and they may adopt it with or without amendments.

Hon. Members, this is the time to bring those views and ideas that you feel should have been included in the CSFP by the Budget Committee. This will be in order when we will eventually take it to the Executive, and part 7 commands the Treasury at the Executive to consider the proposals that we made as an Assembly.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Benny Pete Oiko.

Leader of Minority (Hon. Oiko): Thank you Mr. Speaker, this is an important report to this county of Kisumu because it will reflect what will be in the Proposed Budget Estimates for FY 2021/2022 that is expected to be tabled before this House on 30th April, 2021. The picture being painted is of an already made decision in both Eldoret and at the Grand Swiss Hotel meetings. Therefore, if we pass this report in totality, then we shall not have projects for our wards. It is clear that the Finance Department doesn't listen to this Assembly, and we must not be lied to about incomplete projects in this county. This is a county where at the end of a Financial Year, you cannot get records of completed, incomplete and projects not commenced. We must assert our authority and tell the County Executive that we want projects for our wards.

(Feet thumping)

Mr. Speaker, on page 38 of this report, the Budget Committee further recommends that priority should be given to Pending Bills, once approved by the Assembly, yet these Pending Bills haven't

been brought to this Assembly for approval. Is the committee giving us a true picture or taking us in circles? Consequently, they say that; there is need for completion of Pending Projects, once approved by the Assembly, yet there are no records of these.

They talk about provision of pharmaceutical and non-pharmaceutical commodities to help the facilities. When we were at the Grand Swiss Hotel meeting, there was an idea given out of existence ten common simple drugs that should be supplied to hospitals and dispensaries but our county has failed to do that. Don't we have medical doctors who know all these? When the government isn't serious with executing their service to the people, it is proper to stop them. There is also the issue on allocation of Bursaries and Scholarships, and you heard the position as it was in the morning session. Reducing the Recruitment of Staff to achieve the wage bill rule, yet people are being appointed anyhow.

No one is talking about the grassroot projects. Hon. Members, passing this report will therefore mean the end of ward projects. Honorable members, however painful it is, we must just assert our authority and say that projects are recommended at the ward level through Public Participation. In the whole of this report, no sector was talking about Ward Projects.

Mr. Speaker, let me refer you to page 47 of the Committee report, there is the issue of Pending Bill; and we are being told that Kisumu County incurs Kshs. 246,000,000,000 billion and the one for Development and Recurrent for 2017/2018 and 2019/2020. All these Pending Bills are by-products of the Payroll. They are Statutory Deductions that were not remitted in time. This should not be so because when you look at the Budget of Kisumu County for example that of FY 2019/2020, money from the National Government as well as the Donor Funds were paid in full.

Mr. Speaker, the own source revenue had a deficit of Ksh.643,000,000 million yet they do not remit statutory deductions. Statutory Deductions attract interest, and penalty of a fine of up to 5%. These are things they are aware of but, they want to go back down with this so that we don't make any developments on the ground.

Mr. Speaker, the court cases attract a lot of money because people have vested interest in them. We must tell the Executive no to such mismanagement and we are not listening to nonsense anymore.

Mr. Speaker, if you look at page 49 of the report, we are informed that the Department of Finance and Economic Planning has an Absorption Rate 92%, which is a credit and excellent performance, but what does that department do? This is the Kshs. 1.5 billion that was allocated for Pending Bills. Honorable members, in the FY 2019/2020's Supplementary Budget, this Assembly approved Kshs. 1.5 billion for Pending Bills, but the records coming out is that that department only paid

Kshs. 592 million. The department of Finance should tell us where the deficit was taken because there is no need for allocating a lot of money to a department for nothing.

Mr. Speaker, the current FY 2020/2021's main budget, we allocated and approved a whooping Kshs. 305 million. Consequently, in the Approved Budget they increased this to Kshs. 413 million. This increase of Kshs. 108 million was for Pending Bills but are they paying them? The Executive must tell us why we have been allocating money for pending bills from FY 2017/2018 up to the current FY 2020/2021 in record of what they have paid and the deficit before making such a suicidal act of passing this document to the CEC Finance who won't listen to us.

(Feet thumping)

Mr. Speaker and Honorable Members, I want to tell you that last year during the Supplementary Budget Estimates, I saw something that made me realize that the Minister for Finance isn't one to be trusted. The Leader of Majority and the Speaker are siding with them and that will be the end of us because he won't listen to us.

(Feet thumping)

The Temporary Speaker (Hon. Okumu): Thank you Hon. Pete Oiko, once again I will continue to guide the House on the debate, that we have a report from the Select Committee of County Budget and Appropriation for its consideration for the Fiscal Strategy Paper (FSP) FY 2020/2021. This is what we are discussing as well as the recommendations thereon.

The Temporary Speaker (Hon. Okumu): As I give Hon. Gard Olima, I believe we will stick to that line.

Hon. Olima: Thank you Mr. Speaker, I want to totally concur with what the Hon. Pete Oiko has submitted while taking into consideration of your guidance. If this report was to be in this Assembly by February, the Assembly only had two weeks to adopt it with or without amendments but we are already late by about 4 weeks. Whatever, you are telling us therefore isn't anything to go by and allow us to do much to this document. This is the worst document to have ever been brought to this assembly by the County Budget and Appropriations Committee. There is a tendency by the Finance Department of keeping money in the department at the expense of paying contractors and suppliers.

Mr. Speaker, please refer to 46 of the report where we have the Pending Bills for the last three years, you will find out that, in FY 2017, we had only Kshs 233 million in form of pending bills. One year later, we added over Kshs 400 million as Pending Bills and we are in Kshs 633 million. A year later, we added Ksh1.1 billion in terms of Pending Bills. The following year, we added

Kshs 900 million. So a county where we found only Ksh233 million in Pending Bills, today we have added over Kshs 2 billion in Pending Bills.

Mr. Speaker, if we were to pass this report wholesomely the way Hon. Oiko was saying, then there is no need having this House. We would rather disband this House and we go home. As we look at these projects, you find that somebody who is retiring in this county cannot get gratuity. Somebody who is employed by this government cannot pay taxes. If you look at the report, you will find that we have outstanding Gratuity of Kshs 365 million. It is systematic that the Department of Finance has decided that they only pay net salaries but do not want to pay the gross.

If this report is what is going to guide the budget then I urge Hon. Members that we reject it - it is time barred already – we can amend it so that we can get the right report to guide us in Budget Making Process.

Mr. Speaker, on the issue of projects at the wards. It is very clear that this is a copy pasted report because from last year, South West Nyakach where I represent, South East Nyakach which is my neighbor and other wards neighboring Muhoroni and Kisumu West have been the leading beneficiaries of dairy cows. Today we are being given names like Shauri-moyo, Market Milimani to be given allocations for dairy farming. I really wonder. Dairy farming and Livestock Value Chain should be cross cutting across all rural wards. Yet the wards that are listed here are city wards. So, I believe that, the recommendations from this House Committee were copy pasted and the Chair was just given the report to read. If members of this House are serious, I urge that we reject this report so it can be looked at again. If they cannot do it at the committee level then we can handle it at the Committee of General Oversight so that we can get something that guide our Budget Estimates come June 2021. Thank you.

The Temporary Speaker (Hon. Okumu): Hon. Member I am still reminding you that when the CFSP comes to the Assembly, you adopt it with or without recommendations. We only have two options.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Eric Agolla.

Hon. Agolla: Thank you Mr. Speaker. This is one of the most important documents in this county and in our Constitution and PFM Act. Mr. Speaker, this is the guiding principle for the budget making process. When I read through the document, I want to say that we must stamp our authority as an Assembly and as the representative of the people because we took the oath to defend and uphold the Constitution. It is the reason as to why Constitution was drafted to help defend the rights of our vulnerable Kenyans.

Mr. Speaker, I am concerned with few points. If we cannot get money to take to our wards then, with due respect I want to say that as MCA of South West Kisumu, I will not be part of this report. I want to give you two examples why we have to come up with a people's document not an individual's document or for a clique of people who want to micromanage this county. We are aware and in my ward since I was elected, I haven't seen any development project from the Department of Finance. Yet this is the only department which is given a lot of money. The Operation and Maintenance (O&M) is taking a big chunk of the money. Will I go to the people of South West Kisumu and tell them that what I have brought you is O&M?

Mr. Speaker, I came to this session a bit late; I was in my ward handing over a project. On my way, I realized that an Agricultural Officer at the ward level came in a Tuk-tuk with four bags of fertilizer. He invited his friends in the ward and gave out the fertilizers...

The Temporary Speaker (Hon. Okumu): What is it Hon. Paul Okiri?

Hon. Okiri: Thank you Mr. Speaker. Every time I come to this House and raise very serious matters, sometimes people laugh them off and don't take them serious. This document is very clear – it will conform to what the budget requires. It is either this House passes this document the way it is or does recommendations because if a question could have been put on this document, the nays would have carried the day. But being that we are guided, I want to inform the House that as far as we talk about this document, let us put recommendations as part of this document. But if we give stories, this document will go without any recommendation. Thank you.

The Temporary Speaker (Hon. Okumu): Hon. Members, I hope Hon. Agolla is guided. I also want to say that we have all the rights as a House to amend the document as much as we want. That is why the document is brought before the House. I urge members to bring those amendments to the document as much as they want so that by the time we finish discussion, we are saying we have removed all monies from Finance we have taken to Health. So that the document that goes to the County Executive for implementation during their consideration of Budget Estimates changes many things that we are talking about. I want Hon. Agolla to finish his submission.

Hon. Agolla: We went to different schools with Hon. Paul Okiri. So I must embrace his understanding. But this is my position because I was elected to represent the people of South West Kisumu. We keep on piling money on departments and projects that don't impact and resonate with our people. We have given money to the Department of Agriculture; they are Procuring Seeds and Fertilizers which we don't see their impact. This is the point I am trying to drive home. That we should take money to the right departments under right vote heads. I believe that as I contribute the clerks are taking notes and the Chairperson Budget is taking notes.

So I want to advise Hon. Paul Okiri that you went out and just came in so you are confused. Just relax; I know where I am heading to.

(Applause)

The Temporary Speaker (Hon. Okumu): What is it Hon. Okiri? Make it short, Hon. Agolla wants to finish.

Hon. Okiri: Mr. Speaker, on my earlier remark, I did mention that sometimes I do give good pieces of advice which are not taken seriously. I am not saying that what Hon. Agolla is saying is wrong. But I am advising the House that, if there is something that you are not contented with, then you give recommendations. It is either A or B. But saying that I am confused is not Parliamentary. Hon. Agolla comes from a fishing area; he has eaten a lot of fish and he was sleeping when I was giving my submission.

But let me guide this House in a way that everyone will be happy. If we don't handle this document as guided then the County Executive will take advantage.

(Loud consultations)

The Temporary Speaker (Hon. Okumu): Order!! Order!! Hon. Samo. Please adhere to the rules of this House. You cannot be talking anytime you feel like talking. If everybody wants to talk the way you talk, then I believe that we will not have a House any more. Please hold your horses and let Hon. Okiri conclude with his submissions then, I will give you time to rise on your Point of Order and give your information, Thank you.

Hon. Okiri: Mr. Speaker, please let me say this, I am not in support of this report and it will come time that I will reject it, but, I know what procedures to follow to reject it, but I will not do it the way other Hon. Members are doing it. I don't want this document but I want a document that conforms with and resonates with the wishes of my people...

The Temporary Speaker (Hon. Okumu): Thank you Hon. Okiri. I believe that Hon. Agolla now stands guided. Hon. Agolla, please conclude with your submissions.

(Loud consultations)

The Temporary Speaker (Hon. Okumu): Order!! Order!! Hon. Samo. Order Hon. Member. You have asked to be informed and this is what I want to inform you, please resume your seat. I want to implore you to please allow Hon. Agolla to conclude.

Hon. Agolla: Thank you Mr. Speaker. The point I was trying to drive home is that, these points I am raising are all recommendations to the Budget Committee so that we come up with a document that resonates with the wishes of the people that we represent. I may not cite all the examples in this report but I was just giving one example.

Mr. Speaker, the other example that I wanted to raise is concerning to the Department of Trade. This Department has in the year under review proposed to ensure that there is a Fruit Processing Plant in Kajulu and Chemelil. These are projects that are categorized under the Flagship Projects. Mr. Speaker, I want to plead with the Select Committee to ensure that funds under these kind of projects be reallocated to Ward-based Projects so that we can see and feel the impact.

Mr. Speaker, I was consulting with Hon. Samo because he is the area representative of Kajulu, there are no fruits in Kajulu. Why do we prioritize the Procuring or Purchasing of Food Processing Plants? I have equally consulted with Hon. Otiang who is the representative of Chemelil, and there are no fruits grow there, those are predominantly Sugarcane growing areas and there is no need of placing this kind of projects in a budget and those are the issues that I am concerned about. So, we must amend this document to resonate the people that we represent and not individuals, cluster of people, or a group of people and we cannot pass it without amending it. Mr. Speaker, this is now a motion and not a Bill and the only way to amend it, is to cite these recommendations that we are citing here and I believe that the mover of the motion Hon. Chair is taking notes.

Mr. Speaker, I want to advise Hon. Okiri because I can now see him nodding his head that, I believe that he is now on the right track. Mr. Speaker, for the interest of time, please allow me to rest my case. Thank you.

(Laughters)

The Temporary Speaker (Hon. Okumu): Order!! Hon. Members. Order!! Hon. Okiri.

The Temporary Speaker (Hon. Okumu): Hon. Steve Owiti, you wanted to inform the House. What did you want to inform the House about?

Hon. Steve Owiti: Thank you Mr. Speaker. My information was that there was a document that was tabled in this House notably the Kisumu County Fiscal Strategy Paper with the proposals. As a Committee, we analyzed the document and made our recommendations. Mr. Speaker, I want to implore the Hon. Members of this House that, let them listen to each other so that we are able to make more recommendations in addition to what we had already made herein and I hope that we are able to pick them up clearly. If there is anything that we have omitted we need to mention it because it is our prerogative to mention it and approve that budget with proposals made here that

will ultimately be translated to the budget. So, I want to plead with Hon. Members and be made aware that this is a Policy Paper that cannot be implemented....

The Temporary Speaker (Hon. Okumu): Order!! Hon. Olwal, Hon. Steve is in a Point of Information. Please allow him to conclude then, when he is done, it is when you can inform him. Please resume your seat. Order Hon. Member!! We cannot have a House where you just talk whenever you like.

Hon. Steve Owiti: Thank you Mr. Speaker sir for protecting me. I believe that there is a spirit that Hon. Samo mention that I am yet to understand that spirit...

The Temporary Speaker (Hon. Okumu): What is it Hon. Olwal?

Hon. Olwal: On a Point of Order. Thank you Mr. Speaker. What is the need to reply as the mover of the motion? You as the mover will get chance to reply, why waste our precious time.

The Temporary Speaker (Hon. Okumu): Thank you Hon. Member, I believe that your information was well received.

The Temporary Speaker (Hon. Okumu): Hon. Leader of Minority, please be concise.

Leader of Minority (Hon. Oiko): On a Point of Information. Thank you Mr. Speaker. We are being informed that the Budget Estimate will come. Remember this, if the budget book is laid in this House, we are only allowed to alter one percent...

The Temporary Speaker (Hon. Okumu): Order!! Hon. Leader of Minority. We are not discussing the Budget Estimates, we are interrogating the Report on the County Fiscal Strategy Paper that was brought here by the Committee of Budget and Appropriations and you are allowed to amend it as much as possible. In that report I believe that Hon. Agolla mentioned it, which is a processing plant. If you feel that the project should be taken to your Ward, it is upon the House to decide to move that Fruit Processing Plant from Kajulu or South West Kisumu. It is the reason this report is brought here and that is why you are allowed to amend it. Hon. Members, in accordance with the provisions of the PFM Act, 2012, you either adopt it the way it is or you adopt it with amendments.

The Temporary Speaker (Hon. Okumu): Yes Hon. Ngeta.

Hon. Ngeta: Thank you Mr. Speaker. I am inclined to believe that we are not honest with each other. This is the first time the Budget Committee is bringing to this House such kind of dubious report and they propose amendments to be done. When we will take it back to the County

Executive, the same thing they presented to us will be implemented. Hon. Members, we must reject this Bill in its entirety...

The Temporary Speaker (Hon. Okumu): Order!! Hon. Members, for you information, this is not a Bill, it is a Policy Paper...

Hon. Ngeta: Mr. Speaker, I do understand and I want to inform you that I have been here in this House...

The Temporary Speaker (Hon. Okumu): Hon. Member, then what are you rejecting? Please do not mislead this House.

Hon. Ngeta: Mr. Speaker, please let us be honest with ourselves...

The Temporary Speaker (Hon. Okumu): Hon. Members, I totally agree with you but, we are not discussing a Bill...

Hon. Ngeta: Mr. Speaker, but the Chair is misleading the House.

The Temporary Speaker (Hon. Okumu): Yes Hon. Steve, Chair, Budget Committee.

Hon. Steve Owiti: Thank you Mr. Speaker sir. I believe that we should not in any way just rise and speak for the sake of speaking. We must be factual...

The Temporary Speaker (Hon. Okumu): Hon. Member, thank you. Hon. Members, my role as the Chair is to guide this Hon. House...

Hon. Steve Owiti: Hon. Ngeta, you cannot rise in the floor of the House and purport that a CSFP is a Bill, this is ignorance because CSFP is policy document.

(Laughters)

The Temporary Speaker (Hon. Okumu): Order!! Hon. Steve. Hon. Ngeta, I believe that you stand guided and we are not discussing a Bill, we are discussing a Report from the Committee of Budget and Appropriations on the Kisumu County Fiscal Strategy Paper FY 2021/2022. Please be guided.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Ojuok.

Hon. Ojuok: Thank you Mr. Speaker for according me this opportunity to contribute to the debate. I want to say here that, we as a House have committed suicide several times just from the first year since we were elected to this House and so far the Almighty God has help us but we cannot keep

on making the same mistakes year in year out. Mr. Speaker, this is the year that I refuse that we commit suicide again because no God is going to resurrect us.

(Applause)

Mr. Speaker, I can vividly recall last time when we were interrogating the Budget Estimates and I was pleading with the Chair of Budget and Appropriation to furnish us with a Report on the Pending Bills. I seriously pleaded because we were initially given a figure of Kshs 1.5 billion and the itemized things that were brought to this House was totaling to approximately Kshs 800 million. The Chair tried by all means to bring a report in this House so that it could pass. We know where we are and we are still talking of the same Pending Bills because today it is even badly mismanaged.

Mr. Speaker, I want to say that, I really plead with Hon. Okiri that, we have consistently approved these anomalies and it is with the same reason that our people are saying that we are not assisting this County in terms of Oversight.

Mr. Speaker, if you look at the recommendations made by the Budget Committee, in fact these recommendations should have not found its ways here. The recommendations made here is proof that that Executive has not adhered to the relevant laws on Fiscal Discipline even going further to not remitting the Statutory Deductions to relevant bodies.

Mr. Speaker, the Committee is the one that has peeled our eyes by informing us that, the Fiscal Discipline was not adhered to, they are not remitting deducted funds to the KRA and the Pending Bill amounts are soaring even higher and there is nothing that we are doing about this monster Pending Bills. It is the same Pending Bills that we have not been supplied with data that supports them. It is the same Pending Bills that somebody is telling me to sacrifice Ward-based Projects to commit funds to a Pending Bill that I have not been informed about on its details as to whether it exists or not. The same County Executive are telling us about the incomplete projects and the complete ones.

Mr. Speaker, I am aware how unfair especially in the last regime how projects were skewedly distributed in some wards and other had nothing to implement. Now I am being informed without adequate analysis of how these things were distributed that we cease development projects in Central Nyakach so that we focus on the those incomplete projects. Mr. Speaker, this is not going to happen.

Mr. Speaker, sometimes I even wonder. Because if I would rate the performance of the Executive, I would rate them at 25%. It has become so bad and you wonder if they even take time to look at whatever they are doing. This document that is given to us and we are aware that, the only time

we can amend this document the way we want, is now. Mr. Speaker, some of the items that we need to amend have been highlighted by the Budget Committee. Their only undoing is that they are asking us to pass it and give the Executive the leeway to do things.

Mr. Speaker, we are aware of situations where the Budget that was approved in this House and Hon. Leader of Minority alluded to it that, when you visit the County Offices, you get a totally different Budget Estimates from that which we approved in this House. So, you are telling us that, this time round, we give the Executive our recommendations and tell them to go and implement these amendments. Mr. Speaker, this is not going to happen. We will find ourselves in the Budget Estimates and now you cannot go back but change 1% only. I am telling you that, even if we all go to Lake Victoria and die, we reject this document because I don't want to know what is going to happen, whether this County is going to come down, let us reject the entire report.

Mr. Speaker, we are compelled to look at the timelines, then they corner us, and start threatening us. Mr. Speaker, we have died several times and by rejecting this document, it will not be the first time we are going to die. So, let us die, but I am not going to pass it and die. Mr. Speaker, we cannot be doing these kinds of things, because we are committing murder we are not executing anything, this cannot work.

Mr. Speaker, when we look at the recommendations made by the Budget Committee alone, from what the Leader of Minority was saying, somebody is not remitting Statutory Deductions. Mr. Speaker, take a look at the NSSF and KRA not remitted. We are all aware that if these monies are not remitted, what impact they can have in our County and they are doing nothing about it. The Executives brings to this House Pending Bills that have multiplied several times. Mr. Speaker, how many times have we requested that we be furnished with details of these Pending Bills? The other day a Petition was brought to this House regarding the same? Have we ever as a House been furnished with details of these Pending Bills, the same way that they have indicated in their report with details of unremitted Statutory Deductions. They must furnish this House with details of the same before they are considered for payment.

Mr. Speaker, the details as indicated in the report, let us be furnished with the same, we refer this report to the Committee of General Oversight we give our recommendations. Anything less than that, Hon. Okumu, you are the Speaker at the moment, please think of people of East Seme for once, not these people who are cartels doing most of these things. Thank you.

The Temporary Speaker (Hon. Okumu): Thank you for that insight Hon. Ojuok. Hon. Members, we are discussing a Report from the Committee of Budget and Appropriation on its consideration of the Kisumu County Fiscal Strategy Paper FY 2021/2022. Once more, please stand guided.

The Temporary Speaker (Hon. Okumu): Yes, Hon. Pamela Odhiambo.

Hon. Pamela Odhiambo: Thank you Mr. Speaker, I wish to call the mover to reply.

The Temporary Speaker (Hon. Seth Okumu): Yes Hon. Steve Owiti.

Hon. Steve Owiti: Thank you Mr. Speaker. I want to take this opportunity to thank all the Members for the robust and very active debate on the report that we did present on the Kisumu County Fiscal Strategy Paper for Fiscal Year 2021/2022. I want to start by replying to the concern that was raised by Hon. Olwal that in our report it was indicated that this report was not submitted on time. This document was submitted before 28th and in the report it is clearly indicated that we did receive it and it was committed to the Budget and Appropriations Committee after being tabled in the House on 02nd March, 2021.

Mr. Speaker, there are issues on performance list. I believe that we as a committee did take our time where we looked at the document; we looked at the proposals that were given to this Assembly and we have analyzed this document; highlighted the issues that were wanting with regards to Legal Provisions of the law. We have even mentioned the County Budget Review and Outlook Paper (CBROP) which also outlines the performance or the implementation of the projects we passed in the last financial year. I believe that in our recommendations if you were listening to me carefully, we even gave out the areas of priorities that the committee thought that they would want to be considered when the Budget proposals are made.

Mr. Speaker, there were issues that were raised about the fiscal statement that has been noted. There is also a recommendation that has been made that we reject the report on a basis and there is a spirit that is in the County now which is okay. I think it is the duty and the mandate of this House to accept, reject or adopt but take an action of the report that has been tabled by the Budget and Appropriations Committee.

Mr. Speaker, what I don't agree with is the indication that this report is hog-wash. I believe that the House Committee took its time, we combed through the report and if it was not for the interrogation and the analysis that we made... I have heard people contribute to this report and they are making recommendations based on the analysis that we made as a committee; then we are standing here telling this House that the committee did not.

Mr. Speaker, one of the recommendations in addition to what was given that I would also pick is; apart from taking the figures of the Pending Bills, if the pending bills are incurred or accrued by the department then, let them be maintained at those departments and they should be able to pay those pending bills. That is something that has been proposed here and I believe that should be captured. As we analyzed the report, we maintain so that we don't take the full figures that were mentioned about the pending bills to the Department of Finance because in essence it inflates the ceiling for the Finance Department which is not right. Let those figures go to the department where

those pending bills were incurred. I believe that is what had been proposed by a Member and I would say that we need to highlight it as very important.

Mr. Speaker, another recommendation that was issued which I believe is on the Ward-based Projects. In our recommendation we did not say that there will be no Ward-based Projects but we are saying that as a Select Committee we did make recommendation that new projects should not be considered before the old projects are completed so that if there is a ward that does not have Ward Projects then, you cannot say that their allocation should not be used but the ward based allocation will inform the ceiling. That means the proposals that were made by the CEC Member for Finance will not hold any water until those Ward-based Projects are factored in.

Mr. Speaker, when we look at it, the Ward-based Projects proposals were already made in the ADP which we as members of the County Assembly had already passed the ADP when we had highlighted every ward and every Member of the County Assembly was given an opportunity to liaise with their wards and give us the projects to consider. That amount that we want to commit to the ward will inform and I want to explain that as we look into that the figures that will be proposed, it will inform the ceiling. That means that the amendments that we are proposing here is that all the issues that have been raised here have to be taken into consideration. Mr. Speaker I believe that I have explained that the CFSP informs the ceilings and it is the duty of this House to recommend and those ceilings on the fact that we are saying that what informs the ceiling is the Ward-based Projects and the areas of priority. I believe that it is good to understand that this is a policy document and a policy guides.

The Temporary Speaker (Hon. Okumu): Order Hon. Olwal.

Hon. Steve Owiti: Thank you Mr. Speaker. I believe that, there is a move to intimidate me. There was the Road Maintenance that has also been mentioned here. Under road maintenance there was a proposal last year and I believe that Members said that in this financial year when the budgets will be proposed; when you look at the contracts whether they are contracted or Machine-based then I don't believe that the CFSP is supposed to address that. But I believe that it is a concern because one of the concerns that you were raising under this is the issue of the Pending Bills.

Mr. Speaker sir and the Hon. Members ,we as Members of this House as much as we want and we are taking into consideration the interests of our wards, in those wards also come SMEs; the contractors who have offered services to this County and have not been paid and some of them have even been auctioned by the banks. When we are talking about the Pending Bills, it is not personal interest and that we are asking; why are we not paying those people who are giving us services? In this financial year that has not yet ended there are projects which were advertised but did receive nil response. Why are people not responding to our adverts? It is because we are not

paying our contracts. As we move forward, we must also focus on how best to pay the Pending Bills. It is a fact that we agreed that Pending Bills need to be paid. If it is not, it is the management that we need to look at, let us make recommendations in addition to what we have made here. What is it that the Committee of Budget and Appropriations has not recommended? We have made our recommendations. Add us that point so that when the CFSP is amended then the final document will contain that.

Mr. Speaker, I believe that, I have also mentioned; there is the issue of our Own Source Revenue. As we deliberate on some of the matters raised herein we must also take cognizant of the fact that as a House Committee, we have recommended that the proposed Kshs 1.6 billion as our Own Source Revenue is not ideal and that is why we are saying that it needs to go down to a figure that is achievable. If as an Assembly we have only been able to realize Kshs 800 million. We have recommended to this Assembly that figure need to be reconsidered to a reasonable figure. We left it open to the Members having analyzed that our Own Source Revenue is part of the problem that we are having because we keep on accruing Pending Bills since we are not able to collect much as we have budgeted for. I believe that, as an Assembly it would only be prudent for us that we consider what we need to so as our Own Source Revenue. I did hear one of the Hon. Members explain to this House that we are spending Kshs 2 billion to collect Kshs 800 million which is not really the ideal situation. The Kshs 2 billion proposed here is even taking care of Pending Bills approved from other departments which other members have already explained need to be decentralized to those departments.

Mr. Speaker, as I respond and conclude, I want to believe that this Assembly from its inception in the Second Assembly when we were elected and came to this Assembly, we have always agreed that it is the duty of the Assembly to approve the Budget and the 1% narrative that is being peddled here is not here nor there because if we disagree with a Budget in totality we always disagree and reject it. So the issue that this document will in any way confine us to only approving the budget changed to 1% is not a fact. We are giving a recommendation that all those things that we want to be considered when making budget proposals needs to be included. Once the budget proposal will be given to us, we shall also analyze it and identify the loop-holes that are there so that the members are given an opportunity just like we did to this document.

Mr. Speaker, as I conclude, I want to urge the Members that let us be very objective. The Budget and Appropriations Committee is committed to its work and to discredit their work as a committee I think is within the rights of the Members but we must also remain focused on what we want to achieve as an Assembly. I ask the Members that we adopt the report with the recommendations herein and the others that the members have made on the floor. Thank you.

The Temporary Speaker (Hon. Okumu): What is your point of order Hon. Olwal?

Hon. Olwal: Mr. Speaker I want to move motion under Standing Orders No. 50 (b) that this debate be adjourned so that we get to read the report further and make substantive recommendations later on and I call upon Hon. Olima to second.

(Hon. Olima seconds by bowing)

The Temporary Speaker (Hon. Okumu): Thank you. A motion on adjournment of the County Assembly or of a debate has been moved under Standing Orders No. 50 (b) and I want to put a question on the adoption of the same.

(Question put and agreed to)

The Temporary Speaker (Hon. Okumu): The debate on the Report from Select Committee of Budget and Appropriation on its consideration on the Kisumu County Fiscal Strategy Paper FY 2021/2022 has been adjourned and we will request the House Business reschedule it as the first activity on the next day of our sitting.

The Temporary Speaker (Hon. Okumu): Next Order!

ADJOURNMENT

The Temporary Speaker (Hon. Okumu): There being no any other business to transact, the House stands adjourned to Tuesday 6th April 2021 at 2.30 p.m.

(House rose at 5.19 p.m.)

Addendum

Hansard Team

Zablon Otiende - *Senior Hansard Reporter (In-charge)*

Edward Odanga - *Reporter*

Fanuel Okode - *Reporter*

Patrick Okoyo - *Reporter*

Jesca Otieno - *Reporter*

Dennis Onyango - *Reporter*

Jacklyne Otieno - *Reporter*