COUNTY GOVERNMENT OF KISUMU

COUNTY ASSEMBLY OF KISUMU

THE HANSARD

Official Report

THIRD ASSEMBLY – FOURTH SESSION

Thursday, 11th September, 2025

House met in the Main Chamber at 02:30 p.m.

(The Temporary Speaker (Hon. Emily Oginga) in the Chair)

PRAYERS

The Temporary Speaker (Hon. Oginga, Nominated Member): Honourable members, I would like to draw you attention to the provisions of Orders No. 32 (2) of the Kisumu County Assembly Standing Orders and direct that the quorum bell to be rung for the first five minutes.

(Quorum bell rung for the first minutes)

The Temporary Speaker (Hon. Oginga, Nominated Member): Honourable members, I can see the Deputy Leader of Majority present in the House. Honourable Lumumba Owade, can you please confirm if we have quorum in the House?

The Deputy Leader of Majority (Hon. Lumumba, MCA, South East Nyakach): Madam Speaker, I can confirm we have the quorum.

The Temporary Speaker (Hon. Oginga, Nominated Member): Thank you Honourable member. Clerk, ca please take us through the Order Paper for the day.

The Temporary Speaker (Hon. Oginga, Nominated Member): Next order!!

COMMUNICATION FROM THE CHAIR

(Visiting Delegation from Obwolo Secondary School in Kisumu East Sub-County)

The Temporary Speaker (Hon. Oginga, Nominated Member): Honourable members, as you can see in our public gallery joining us today, are the teachers and students of Obwolo Secondary School in Kisumu East Sub-County. I guess that is Kajulu Ward, represented by Honourable Benson Adega. These students are accompanied by the following teachers. That is Mr. Fredrick Omondi, Madam Eslyn Nam, Mr. Jeremiah Okumu.

Your presence here today is a testament to the school's commitment to nurturing a new generation of informed and engaged citizens. It is crucial for our youth to understand the inner workings of our democratic institutions.

Your direct observation of our legislative session is invaluable, and we hope that your visit to this August House today will be both educational and inspiring. We encourage you to follow the proceedings closely and learn about the roles and responsibilities of the county assembly in representing the people, formulating laws, and providing oversight of the county government. And I welcome you.

Therefore, Honourable members, as per our tradition, I would like to invite a few members to say a word of encouragement to our guests. So, I'll give one gentleman and one lady. So, I'll give preference to a Member from Kisumu East sub-county.

The Temporary Speaker (Hon. Oginga, Nominated Member): Honourable Peter Obaso.

Hon. Obaso (Nominated Member): Thank you Madam Speaker. Let me start by welcoming students and teachers from all secondary schools in this County Assembly. Feel welcome, and we welcome you here. Secondly, Madam Speaker, I just wish to tell the students that education is the greatest equalizer. It can open doors that no money, no politician, no politics can open.

So, take your studies seriously. Not only books that will take you far, but also your character. And that will be determined by the respect you have, the integrity, and such. Your character also determines a lot about you. Just as much as you put much work in your studies, put much work also in your character. With those few remarks, I welcome you. Feel free. Thank you.

The Temporary Speaker (Hon. Oginga, Nominated Member): Thank you, Honourable Peter Obaso. That is a special elected Member for the County Assembly. I would equally like to call upon Honourable Carren Ajwang' Odhiambo, who is also the Elected Member for Kaloleni Shaurimoyo Ward within Kisumu Central Sub-County.

Hon. Carren (MCA, Kaloleni/Shaurimoyo): Thank you Madam Speaker, for the opportunity. I also take this opportunity to welcome the students and teachers from Obwolo Secondary School. I am Carren Odhiambo, Member of County Assembly representing Kaloleni Shaurimoyo Ward within Kisumu Central. In this Honourable House, we are 48 Members, 35 elected, and the remaining are specially elected, which means they are nominated.

Our major roles are Legislation, Representation, and Oversight. So, my advice to you is that now that you have the opportunity, take your work seriously. Be obedient to your teachers, plus your guardians, to your parents, and know God as the only person who can direct you. He is the only person who can direct your steps, hands, and whatever you are doing. That way, you will excel in life.

I was once a teenager like you. I passed through primary school, secondary school, and now, I am a Member of County Assembly. I see you as future leaders. As such, I charge you to take your work seriously. Thank you and feel most welcome to the County Assembly of Kisumu.

The Temporary Speaker (Hon. Oginga, Nominated Member): Thank you. I would like to give this opportunity to a Member of the House leadership.

The Temporary Speaker (Hon. Oginga, Nominated Member): Yes, the Deputy Leader of Majority.

The Deputy Leader of Majority (Hon Lumumba, South East Nyakach): Thank you, Madam Speaker. To our guests, my name is Honourable Lumumba Owade. I am a Member of the County Assembly representing South East Nyakach Ward and the Deputy Leader of Majority in this House.

Allow me, first of all, to welcome the students and the staff of Obwolo Secondary. That name is not foreign in this town. It is a school which enjoys close proximity with this town. I also know that Obwolo secondary has produced people of integrity. One of them is a Member of this County Assembly. The students that have come here are also aspiring to be something in the future. That is the reason why you are in school.

I know that some of you would wish to be politicians in the future. This is a very good beginning. When I was a student, I also visited the National Assembly, and that is what inspired me, and made me participate or contest for the seat that occupy today. It is not that you are here for granted. I know this visit will make a change in some of you, and if you have that aspiration, please do not hesitate to pursue it. To your teachers, I thank you very much, because the way I look at these boys and girls, they look disciplined and very resilient.

I know that is an attribute that you teachers inculcated in them. I also thank the parents of these students that are struggling to ensure that they attend their lessons by paying their school fees on time. Allow me also to thank Kisumu County that also supported some of our students through Bursaries and Scholarships.

When you leave here, I would ask and urge all of you to continue being good ambassadors of your school and Kisumu County. Thank you, Madam Speaker and welcome, once again.

The Temporary Speaker (Hon Oginga, Nominated Member): With those few words of encouragement, please feel welcome.

The Temporary Speaker (Hon Oginga, Nominated Member): Next order!!

MOTION

ADOPTION OF THE REPORT OF IMPLEMENTATION COMMITTEE ON THE IMPLEMENTATION STATUS OF THE HOUSE RESOLUTION ON THE REPORT BY MEDICAL SERVICES, PUBLIC HEALTH AND SANITATION COMMITTEE ON THE STATUS OF LUMUMBA, KOMBEWA AND MUHORONI SUB-COUNTY HOSPITALS

BY

HON. JAMES OMOLLO, MCA, WEST NYAKACH

(CHAIRPERSON, COMMITTEE ON IMPLEMENTATION)

The Temporary Speaker (Hon Oginga, Nominated Member): Yes, Honourable James Omollo.

Hon Omollo (MCA, West Nyakach): Thank you, Madam Speaker. Madam Speaker, Honourable members, on 19th June, 2024, this Hon. House adopted the report of the Sectoral Committee on Medical Services, Public Health and Sanitation on the status of Lumumba, Kombewa and Muhoroni County Hospitals.

Consequently, in accordance with Article 185 of the Constitution of Kenya,2010, Section 8 and 9 of the County Governments Act, 2012 read together with Standing Orders No. 191, the resolutions made on the report stood committed to the Select Committee on Implementation to scrutinize, inquire into, investigate and report back on the Implementation Status.

Accordingly, the Committee convened a meeting on 24th March,2025 where it resolved to initiate the inquiry into the implementation status of House resolutions on the report. (see annex I, a copy of the letter written to the CECM Medical Services and the Minutes)

The Committee, further at its meeting held on 19th and 29th May,2025 resolved to issue reminders to the CEC Member for Medical Services, Public Health and Sanitation to submit response on the implementation status of house resolutions on the aforementioned report. (See Annex 2, a copy of reminder letters to the CECM Medical Services).

Pursuant to Standing Orders No.184 of the County Assembly Standing Orders and Article 153(4)(b) of the Constitution, the Committee on 10th June,2025 received a response from the department of Medical Services, Public Health and Sanitation, on the implementation of the County Assembly resolutions on the report by Medical Services, Public Health and Sanitation on the Status of Lumumba, Kombewa and Muhoroni County Hospitals.

The response was procedurally tabled before the Committee on Thursday, 26th June, 2025 where the Committee scrutinized it and resolved that the CECM Medical Services Public Health and Sanitation to submit additional information on the areas which were not responded with evidence. (See Annex 3, a copy of the letter written to the department of Medical Health requesting for additional information).

Madam Speaker, Honourable members, the Committee, subsequently convened a meeting on 3rd July,2025 where it scrutinized the additional information and resolved to conduct a site visit to Lumumba, Muhoroni and Kombewa County Hospitals to ascertain the information received in regards to the implementation of House resolutions on report stated herein. (See Annex 4, the program for the site visit)

This report therefore is a compilation of the responses received in regards to the Implementation Status of the House Resolution on the report by the Committee Medical Services, Public Health and Sanitation on the Status of Lumumba, Muhoroni and Kombewa County Hospitals.

Pursuant to the provision of Standing Orders No.182, it is therefore my duty and privilege, on behalf of the Committee on Implementation to present to this Hon. House, the report of the Committee on its consideration of the implementation status of house resolutions on the report by the Committee Medical Services, Public Health and Sanitation on the Status of Lumumba, Muhoroni and Kombewa County Hospitals and urge this Hon. House to adopt it.

Preface

Establishment and Mandate of the Committee

Madam Speaker, Honourable members,

1. The Select Committee on Implementation is established Pursuant to the provisions of Standing Orders No. 191 of the County Assembly of Kisumu.

2. The Committee is mandated to scrutinize the resolutions of the County Assembly (including adopted Committee reports), Petitions and the undertakings given by the County Executive Committee and examine whether or not such decisions and undertakings have been implemented, where implemented, the extent to which they have been implemented; and whether such implementation has taken place within the minimum time necessary.

3. The mandate of the Committee is further enhanced by Standing Orders 184 that provides that within 60 days of a resolution of the County Assembly or adoption of a report of a select Committee, the relevant member of the County Executive Committee under whose portfolio the implementation of the resolution fall shall provide a report to the relevant committee of the County Assembly in accordance with Article 153(4)(b) of the Constitution.

Members of the Committee

4. Madam Speaker, Honourable members, the Committee on Implementation comprises of the following Hon. Members

	Name	Position
1.	Hon. James Omollo	Chairperson
2.	Hon. Henrietta Bodo	Vice Chairperson
3.	Hon. Anne Ochola	Member
4.	Hon. Geoffrey Warindo	Member
5.	Hon. Tom Nyaoke	Member
6.	Hon. Mickey Awuor	Member
7.	Hon. Vincent Jagongo	Member
8.	Hon. Caroline Opar	Member
9.	Hon. Mildred Ajumbo	Member

Secretariat to the Committee

Madam Speaker, Honourable members,

5. The Secretariat facilitating the Committee in executing its mandates comprises of the following technical team;

Name	Designation
1. Pst.David Ochieng	Senior Clerk Assistant
2. Mr.Rodgers Wagude	Clerk Assistant
3. Mr.Wycliffe Owade	Research Officer
4. Mr.Fanuel Okode	Hansard Reporter

5. Mr.Abraham Odegi Sergeant –at-Arms

Legal frameworks.

Madam Speaker, Honourable members, the committee relied on the following legal frameworks in carrying out its mandates of inquiry into the implementation status of County Assembly resolutions.

2.1 The Constitution of Kenya,2010.

Article 185(3) of the Constitution, empowers the County Assembly to exercise oversight over the County Executive and its organs. Article 195(1) further grants the Assembly or its Committees the power to summon any person to appear before it for purposes of giving evidence or providing information.

2.2 The County Government Act,2012.

Section 8 ,15 and 39(1)(b) of the County Government Act,2012, empowers the County Assembly and its Committees to exercise oversight over all County Executive departments and requires the County Executive Committee Members to provide regular reports to the Assembly.

2.3 The County Assemblies Powers and Privileges Act, No.6 of 2017.

Section 18 (1) of the County Assemblies Powers and Privileges Act,2017 authorizes County Assembly or any of its Committees to invite or summons any person to appear before it for the purpose of giving evidence or providing information, including papers, books, records or documents in that person's possession or control.

2.4 The County Assembly Standing Orders.

Standing Order No.191 2(a) (b) of the Kisumu County Assembly Standing Orders mandate the Select Committee on Implementation to scrutinize the resolutions of the County Assembly including adopted Committee reports, Petitions and the undertakings given by the County Executive Committee and examine whether or not such decisions and undertakings have been implemented, where implemented, the extent to which they have been implemented; and whether such implementation has taken place within the minimum time necessary.

Background information.

Madam Speaker, Honourable members, the Sectoral Committee on Medical Services, Public Health and Sanitation conducted an inquiry into the status of operations of Kombewa, Lumumba and Muhoroni County Hospitals and tabled its findings and recommendations which were duly adopted by this Hon. House on 19th June, 2024 and subsequently, stood committed to the Committee on Implementation to follow up and report back on the implementation status.

The Select Committee on Implementation at its meeting held on 24th March,2025 resolved to initiate an inquiry into the matter of implementation status of House resolutions on the report by the Select Committee on Medical Services, Public Health and Sanitation on the status of Lumumba, Kombewa and Muhoroni County Hospital.

Pursuant to Article 185 (3) of the Constitution of Kenya ,2010 read together with Standing Order No 191 the Committee wrote a letter to the department of Medical Services, Public Health and Sanitation to submit Implementation Status Report on House resolutions on the report by the Committee on Medical Services, Public Health and Sanitation on the status of Lumumba, Kombewa and Muhoroni County Hospital.

The Committee, further at its meeting held on 19th and 29th May,2025 resolved to issue reminders to the CEC Member for Medical Services Public Health and Sanitation to submit response on the implementation status of house resolutions on the aforementioned report.

Subsequently, the committee convened a meeting on 3rd July,2025 during which it scrutinized the responses received in regards to the report stated herein and further resolved to conduct a site visit to the aforementioned health facilities to ascertain the information received.

The committee thereafter compiled a report detailing its findings and observations in regards to the implementation of House resolutions on the report by the committee on Medical Services, Public Health and Sanitation on the status of Lumumba, Kombewa and Muhoroni County Hospital.

IMPLEMENTATION STATUS OF HOUSE RESOLUTIONS ON THE REPORT BY THE COMMITTEE ON MEDICAL SERVICES, PUBLIC HEALTH AND SANITATION ON THE STATUS OF LUMUMBA, KOMBEWA AND MUHORONI COUNTY HOSPITALS.

Madam Speaker, Honourable members, the report by committee on Medical Services, Public Health and Sanitation had the following house resolutions;

A. On Kombewa County Hospital this Hon. House passed the following resolutions;

1. That the department of Medical Services, Public Health and Sanitation should;
    i. Invest in improving and expanding network infrastructure within the health facility
    ii. Collaborate with Telecommunication Providers to enhance connectivity, ensuring seamless online claim processing
    iii. Consider implementing backup systems for network outages.

Implementation Status;

a) The CEC Member for Medical Services, Public Health and Sanitation through a response informed the Committee that the problem of poor internet connections has been resolved through installation of Starlink internet in the facility, that the facility now has stable internet, enabling seamless online documentation and service delivery. (See Annex 5, procurement, delivery and installation documentations for the starlink Internet)

Committee findings;

a) During the site visit to the facility, committee established that installation of the Starlink Internet in facility has enhanced internet connectivity, increased network stability and improved delivery of online services. The management of the facility further informed the committee that the Information and Communication Technology Authority (ICTA) is partnering with Kenya Power to run a fiber through the Kenya Powerlines into the facility to further improve internet connectivity in the facility.

Committee Observation.

a) The issue of poor network connectivity in the facility is resolved.
2. That the CEC Member for Medical Services, Public Health and Sanitation in collaboration with the department of Energy, should;
    i. Reach out to the KPLC to carry out assessment in the facility and the neighboring areas to ascertain the unreliability of power supply to the facility
    ii. Consider exploring alternative energy solutions like solar power

Implementation Status;

a) In response to this House recommendation, the CEC Member for Medical Health submitted that Kenya Power and Lighting Company has enhanced its electricity supply to the facility by ensuring more reliable power for hospital operations. He further added that the department-initiated engagement with KPLC to allow them pay outstanding bills when funds are available. (See Annex 6, A copy of commitment letter from the department of Medical Health to KPLC and the current outstanding bill of the hospital)

Committee findings;

a) During the interactions with the management of the facility the committee was informed that the facility has been receiving reliable supply of electricity from Kenya Power, which has positively impacted its operations. The committee further established that the facility has a standby generator, which ensures continuous operations during power outages.

Committee Observation;

a) The matter is resolved.

3. That the CEC Member for Medical Services, Public Health and Sanitation should collaborate with the department of Lands, Physical Planning, Housing and Urban Development to develop a plan for re-allocating hospital housing to medical staff as it is not in order for houses within the health facilities to host non-medical staff.

Implementation Status;

a) In response to this recommendation, CECM Medical Health submitted that the management of the staff houses is the responsibility of the National Ministry of Housing, that the department has little influence over the occupants of the houses. He further informed the Committee that, an assessment conducted by the facility's management established that the occupants are staff working at the facility. (See Annex 7, documented list of personnel accommodated in the facility's housing)

Committee findings;

a) The Committee established that the facility's housing units are occupied only by staff working at the facility.

Committee Observations;

a) The matter is resolved.

4. That the CEC Member for Medical Services, Public Health and Sanitation should collaborate with NHIF to establish a task force to address reimbursement delays, advocate for streamlining the claims processing system and ensuring timely payments.

Implementation Status;

a) The Committee was informed that the facility has been receiving payments under the Social Health Authority (SHA) on time, from 25th November,2024 to date. That the fund has significantly improved financial operations and service delivery. (See Annex 8, Annual financial statements of the hospital)

Committee findings;

a) During the visit to the facility the management of the facility informed the Committee that the major sources of funding for the facility are SHA (80%) and cash collection (20%). It was further reported that, on quarterly basis, the facility may receive up to Kgshs.15 million from SHA and approximately Kshs.2M from Cash and M-pesa collections for services rendered.

Committee Observation;

a) That the matter is resolved by timely and predictable reimbursement of funds from Social Health Authority (SHA).

Committee recommendation;

a) That, following the rollout of Social Health Insurance (SHA), the Department of Health, in collaboration with all the health facilities, develop a clear and transparent framework outlining specific and measurable outcomes, with a particular focus on improvements in service delivery and the overall performance of the health system. Further, that verifiable evidence of these outcomes be compiled and submitted to the Committee on Health on a quarterly basis for purposes of updating the House, upon adoption of this report.

5. That the CEC Member for Medical Services, Public Health and Sanitation should endeavor to review promotion policies and establish a transparent system for staff development, career advancement and to improve staff morale and retention.

Implementation Status;

a) The CECM Medical Health in his response to this house recommendation, stated that implementation of promotions and allowances is an ongoing process. That a significant number of staff from the facility have benefited from promotions, leading to enhanced staff morale and motivation. That out of 82 health workers employed by County Government in the facility,25 were promoted on 1st March,2024, 1 promoted in 2023, 8 promoted in 2022, 2 promoted in 2021, 7 Promoted in 2019 ,2 hired and others 2 converted from contract to permanent in 2023 and 34 still serving on contract. In addition, he stated that County Government has hired additional nurses and clinical officers to the facility to address the staffing gaps (See Annex 9, Copies of appointment letter for the nurses and clinical officers and the hospital workforce paid by County Government)

Committee Finding;

a) The Committee took note of the information provided and confirmed that, out the 82 health workers employed by County Government, a total of 25 were promoted March,2024, 1 was promoted in 2023,8 in 2022,2 in 2021, and 7 in 2019.Additionally, 2 officers were newly hired, while 2 others had their terms converted from contract to permanent and pensionable.

Committee Observation;

a) The Committee acknowledged this as part of the ongoing efforts to address staff progression and improve motivation within the health facilities.

Committee Recommendation;

a) That the County Department of Health should remain committed to enhancing staff progression and motivation within health facilities through timely promotions, staff conversions, and recruitment. Further, a comprehensive progress report on these interventions should be submitted to the Committee on Health on a quarterly basis, following the adoption of this report by the House, for continuous oversight and accountability.

6. That the CEC Member for Medical Services, Public Health and Sanitation should establish a streamlined procedure for the disposal of unused equipment. This could involve collaborating with biomedical waste disposal companies or exploring options for refurbishing and donating usable equipment to other medical facilities.

Implementation Status;

a) The CECM in response submitted that the hospital is actively working on streamlining the disposal process to address this issue.

Committee Observation;

b) That the matter remains unresolved, with no evidence provided to demonstrate any progress on its implementation.

Committee recommendation;

c) That the CEC Member for Medical Services, Public Health and Sanitation expedite efforts to dispose used and obsolete equipment within the facility, in full compliance with the Public Procurement and Asset Disposal Act, 2015. Further, a progress report on these interventions should be submitted to the Committee on Health before the end of Quarter 2 of the 2025/2026 financial year, following the adoption of this report.

B. On Muhoroni County Hospital the following were the resolutions passed.

7. That the department of Medical Services, Public Health and Sanitation should;
    i. Develop a comprehensive asbestos removal plan.
    ii. Collaborate with the department of Finance and ICT to allocate budget for safe removal and disposal, considering collaboration with certified contractors.
    iii. Explore grant opportunities for asbestos remediation.

Implementation Status;

a) The CEC Medical Services in response to this recommendation, informed the committee that the department is currently working on a plan to replace all asbestos in all its health facilities, subject to the availability of funds.

Committee Observations;

a) That the asbestos removal plan has huge budget implications
b) That the matter remains unresolved, with no evidence provided to demonstrate any initiatives undertaken towards the development of an asbestos removal plan, collaboration with the Departments of Finance and ICT on budget allocation, or efforts to explore grant opportunities to support the intervention.

Committee recommendation;

a) That the Department of Health, in collaboration with the Departments of Finance and ICT, expedite the implementation of the plan to replace all asbestos roofing and related materials in all health facilities, due to the associated health risks. Further, a comprehensive report on the progress of this intervention be submitted to the General Oversight Committee before the end of quarter 2 of the 2025/2026 financial year, following adoption of this report.

8. That the CECM for Medical Services, Public Health and Sanitation should liaise with the department of infrastructure, Energy and Public Works to assess and address roof damage and thereafter propose allocation of funds for repairs or complete roof replacement, prioritizing the prevention of water leaks and ensuring a safe environment for patients and staff.

Implementation Status;

a) The CECM Medical Health submitted that the outpatient roof that was leaking has been repaired and that further repair works are being undertaken to rehabilitate other buildings, stations and key infrastructure in the Hospital.

Committee findings;

a) The Committee established that repairs to the roofs of the outpatient and associated outpatient areas have been completed, and ceiling boards have been installed. (See Annex 10, photographs taken by the Committee in the outpatient room to support the findings on infrastructure status).

Committee Observation;

a) The matter is resolved.

9. That the CEC Member for Medical Services, Public Health and Sanitation Should visit the facility, assess and address the overflowing septic tank and take necessary measures to ensure proper waste disposal and adherence to environmental regulations.

Implementation Status;

a) The CECM Medical Health in his response, stated that the leaking septic tank has been repaired and that the problem no longer exists. He further informed the Committee that the department further has plan to maintain water and sanitation infrastructure in the hospital through facility improvement financing.

Committee findings;

a) The Committee established that the leaking septic tank has been repaired.

Committee Observation;

a) The matter is resolved.

10. That the department of Infrastructure, Energy and Public Works should send qualified experts and /or engineers to conduct a comprehensive structural assessment on the building to ascertain the extent of the damage and whether it poses a threat to the building's stability. Consequently, appropriate measures be taken based on the findings, which may include comprehensive repairs or if extreme case, the demolition.

Implementation Status;

a) The Committee was informed that the department of Infrastructure, Energy and Public Works conducted a comprehensive structural assessment on the buildings, noted the extend of the damage and recommended repair works which is currently ongoing in the facility.

Committee finding;

a) The Committee established that there are ongoing repair works in the facility including painting of the buildings in question.

Committee Observation;

a) Implementation is on-going.

Committee Recommendation;

- That the Department Medical Services, Public Health and Sanitation submit progress report on the status of the repair works to the Committee on Health before the end of Quarter 2 of the 2025/2026 financial year, upon adoption of this report by the House.

11. That the department of Medical Services, Public Health and Sanitation must urgently address the issue of condemned staff houses by;
    i. Carrying out a comprehensive evaluation of the structural integrity and safety concerns of the condemned houses
    ii. Allocate resources for either extensive renovations or the construction of new staff housing
    iii. Establishing an efficient monitoring and maintenance system to prevent the deterioration of structural conditions and ensure the well-being of healthcare professionals and the community at large.

Implementation Status;

a) The CECM for Medical Health submitted that department of Infrastructure, Energy and Public Works engineers conducted a comprehensive structural assessment on the staff houses and noted the extent of damage, that they await the recommendations on the extent of repair work if any or demolition plan.

Committee Observation;

a) The Committee noted that the implementation is in progress.

Committee recommendation;

a) That the CECM Medical Services, Public Health and Sanitation to liaise with the department of Infrastructure, Energy and Public Works to expedite the finalization of the structural assessment report on staff housing at Muhoroni County Hospital and a detailed report outlining the implementation framework with recommendations be submitted to the Committee on General Oversight within Quarter 2 of the 2025/2026 financial year, upon adoption of this report.

C. On Lumumba County Hospital this Hon. House made the following recommendations.

12. That the CEC Member for Medical Services, Public Health and Sanitation should;
    i. Submit a proposal for allocation of funds for the planning, design and installation of pipelines to transport oxygen from JOOTRH to Lumumba County Hospital.
    ii. Initiate discussions with JOOTRH to establish a partnership for oxygen supply and negotiate access fees or explore a cost-sharing model.

Implementation Status;

a) In response to this house recommendation, the CECM Medical Services submitted that installation of medical piping infrastructure and Pressure Swing Adsorption (PSA) oxygen plant is in progress at 40% total work done (See Annex 11, photograph showing the percentage of work done)

Committee finding;

a) The Committee established that the installation of piping infrastructure and Pressure Swing Adsorption (PSA) oxygen plant is an ongoing process at 40% complete.

Committee Observation;

a) Implementation is on-going.

Committee recommendation;

a) That the CEC Member for Medical Services, Public Health and Sanitation to fast track the completion of the remaining works at Lumumba Hospital to ensure timely operationalization of the oxygen supply system to the facility and a progress report on the same be submitted to Committee on Health before end of Quarter 2 of 2025/26 financial year, following adoption of this report.

13. That the department of Medical Services, Public Health and Sanitation should collaborate closely with the Public Service Board to;
    i. Prioritize staff recruitment and retention initiatives and establish a mechanism for regular workforce assessment and Planning
    ii. Develop competitive remuneration packages and offer professional development opportunities to attract and retain skilled healthcare professionals

Implementation Status;

a) The Committee was informed that on 15th February ,2024, the County Government through the department of Health, deployed additional staff to the facility. These included; 7 Nurses,1 Medical Officer,1 Physiotherapist,1 Caterer, 1 Nutritionist and a Supply Chain Officer and that this has led to expansion of services such as Physiotherapy, Postnatal Care and caesarean delivery services, among others (See Annex 12, Posting order)

Committee finding;

a) The Committee established that the above-mentioned officers were posted to the facility and have all reported and currently working in the facility.

Committee Recommendations

a) The matter is resolved.

That the priority should be given for allocation of budget for purchase of blood fridge with adequate capacity and advanced temperature control features in the ongoing budget preparation for the FY 2024/2025 to enhance the hospital's capacity to maintain a safe blood bank for transfusions.

Implementation Status;

a) The Committee was informed that the facility has a functional blood fridge which is available in the facility laboratory.

Committee finding;

a) The Committee engaged the management of the facility who submitted that the hospital does not conduct many blood transfusion and that the available blood fridge at the facility laboratory is adequate for the current needs. The Committee further visited the laboratory and established that the facility has a functional blood fridge which is capable of storing between 50 – 80 blood bags (450 ml each) (See Annex 13, picture of the fridge taken during the assessment by the committee).

Committee Observation;

a) The matter is resolved.

14. That the CEC Member for Medical Services, Public Health and Sanitation should;
    i. Conduct regular audit of the supply chain to identify and address bottlenecks and ensure timely procurement and distribution of commodities
    ii. Consider entering into bulk purchase agreements with suppliers to secure better prices and consistent supply
    iii. Collaborate with the CECM Finance and ICT to allocate sufficient budgetary funds to establish and maintain emergency stockpiles of critical commodities.

Implementation Status;

a) The Committee was informed that with improvement of SHA reimbursement; the hospital has been able to stock enough essential commodities on quarterly basis, which includes both pharmaceutical and non-pharmaceutical items.

Committee finding;

a) During the engagements the facility's management submitted to the Committee that they have been able to consistently stock adequate essential commodities on quarterly basis,

including both pharmaceutical and non-pharmaceutical items, which has positively contributed to uninterrupted service delivery.

Committee Observation;

a) The matter is resolved.

15. That the CEC Member for Medical Services, Public Health and Sanitation should;
    i. Submit a proposal for consideration for allocation of funds to purchase a modern X-ray and Biochemistry machines, including installation and training of staff
    ii. Ensure the procurement includes a maintenance contract to guarantee long-term functionality and reliability once allocation has been secured
    iii. Meanwhile develop partnerships with diagnostic centers for temporary service provision while procurement process is underway.

Implementation Status;

a) The Committee was informed that the facility is in the process of acquiring a biochemistry machine through placement arrangement, that this will be achieved in the first quarter, beginning July ,2025. (See Annex 14, Copies of the letter written the Chief Officer and the deputy governor requesting for acquisition of an X-Ray machine).

Committee Observation;

a) The issue stands unresolved.

Committee recommendation;

a) That the CEC Member for Medical Services, Public Health and Sanitation to expedite the acquisition process of the biochemistry machine for Lumumba Hospital and ensures full installation, calibration and operationalization within the stated timeframe and the progress report be submitted to the Committee on Health before end of Quarter 2 of the financial year 2025/26, following the adoption of this report.

Key observations.

Madam Speaker and Honourable members, upon scrutiny of the house resolutions in line with the responses received from the department of Medical Services, Public Health and Sanitation on the status of Lumumba, Muhoroni and Kombewa County Hospital, and having conducted the site visits to the respective facilities, the Committee made the following observations;

1. THAT, the disposal of used or obsolete equipment at Kombewa County Health facility has not been done.

2. THAT, the department of Infrastructure, Energy and Public Works conducted a comprehensive structural assessment on the staff houses at Muhoroni County Hospital and noted the extent of damage, and the report is yet to be released.
3. THAT, the department of Medical Services, Public Health and Sanitation is in the process of acquiring a biochemistry machine for Lumumba County Hospital through placement arrangement.
4. THAT, the installation of medical piping infrastructure and Pressure Swing Adsorption (PSA) oxygen plant at Lumumba County Hospital is in progress at 40% total work done.

Summary of Committee Recommendations

Madam Speaker, Honourable members, the Committee having considered the Implementation status of House Resolution on the Report by the committee on Medical Services, Public Health and Sanitation on the status of Lumumba, Muhoroni and Kombewa County Hospital, the Committee made the following recommendations;

1. THAT, the CECM Medical Services, Public Health and Sanitation to liaise with the department of Infrastructure, Energy and Public Works to expedite the finalization of the structural assessment report on staff housing at Muhoroni County Hospital and a detailed report outlining the implementation framework with recommendations be submitted to the Committee on General Oversight within Quarter 2 of the 2025/2026 financial year, upon adoption of this report.
2. THAT, the CEC Member for Medical Services, Public Health and Sanitation to expedite the acquisition process of the biochemistry machine for Lumumba Hospital and ensures full installation, calibration and operationalization within the stated timeframe and the progress report be submitted to the Committee on Health before end of Quarter 2 of the financial year 2025/26, following the adoption of this report.
3. That the CEC Member for Medical Services, Public Health and Sanitation expedite efforts to dispose used and obsolete equipment at Kombewa County Hospital, in full compliance with the Public Procurement and Asset Disposal Act, 2015. Further, a progress report on these interventions should be submitted to the Committee on Health before the end of Quarter 2 of the 2025/2026 financial year, following the adoption of this report.
4. THAT, the County Department of Health should remain committed to enhancing staff progression and motivation within health facilities through timely promotions, staff conversions, and recruitment. Further, a comprehensive progress report on these interventions should be submitted to the Committee on Health on a quarterly basis, following the adoption of this report, for continuous oversight and accountability.
5. THAT, the CEC Member for Medical Services, Public Health and Sanitation to fast track the completion of the remaining works at Lumumba Hospital to ensure timely operationalization of the oxygen supply system to the facility and a progress report on the

same be submitted to Committee on Health before end of Quarter 2 of 2025/26 financial year, following adoption of this report.

6. THAT, the Department of Health, in collaboration with the Departments of Finance and ICT, expedite the implementation of the plan to replace all asbestos roofing and related materials in all health facilities, due to the associated health risks. Further, a comprehensive report on the progress of this intervention be submitted to the General Oversight Committee before the end of quarter 2 of the 2025/2026 financial year, following adoption of this report.
7. THAT, the Department of Health to submit progress report on the status of the repair works at Muhoroni Hospital to the Committee on Health before the end of Quarter 2 of the 2025/2026 financial year, upon adoption of this report.
8. THAT, following the rollout of Social Health Insurance (SHA), the Department of Health, in collaboration with all the health facilities, develops a clear and transparent framework outlining specific and measurable outcomes, with a particular focus on improvements in service delivery and the overall performance of the health system. Further, that verifiable evidence of these outcomes be compiled and submitted to the Committee on Health on a quarterly basis for purposes of updating the House, upon adoption of this report.

Conclusion.

Madam Speaker, Honourable members, it is now my honor and privilege, on behalf of the Committee on Implementation to move this motion before this Honorable House for consideration and adoption. Allow me, Honourable Speaker to request Honourable Carren Ajwang' to second this report. Thank you, Madam Speaker.

(Hon Carren Ajwang' second by bowing)

The Temporary Speaker (Hon Oginga, Nominated Member): Honourable members, now that the report on the Implementation Status of House Resolutions, a report by the Departmental Committee on Medical Services, Public Health and Sanitation, on the Status of Lumumba, Kombewa and Muhoroni County Hospitals, by the Select Committee on Implementation, has been presented and seconded, and as per our Standing Orders, I want to propose a question, and I propose that this report is now open for debate.

The Temporary Speaker (Hon Oginga, Nominated Member): Let me give the opportunity to Honourable Boitone who will then be followed by the deputy Leader of Majority.

Hon Boitone (Nyalenda "A"): Thank you Madam Speaker. I have realized that today, the Select Committee on Implementation has done a thorough work. The recommendations that they have

given us, as a House, are recommendations that if followed to the latter, then I believe that service delivery in this country will be improved.

Madam Speaker as has been mentioned in the report of a facility that SHA has contributed 80% in terms of the income of that facility and only 20% has been given through M-Pesa and cash payment. It is a clear indication that should go to the public that SHA is working. Let me use the layman's language. The public always say that SHA is not working but the report is informing us that in a certain facility 80% of the money that has been channelled to that facility has come from SHA. This is a pure indication that SHA is operational and on that matter, Madam Speaker we want to encourage the public that they register in SHA and SHIF.

Madam Speaker, the Select Committee on Implementation looked at the reports that were resolved in this House at a certain period of time. One aspect that I also praise this House Committee on, is that it had gone a step ahead to visit sites and gave us the correct position of the implementation of the various resolutions that were passed in this House. It has mentioned on the rehabilitation, the repairs that are supposed to be done, and they have given us the correct position of those rehabilitations and repairs that are supposed to be done.

However, Madam Speaker, there are areas that the concerned parties, the County Executive Committee Member or whoever is concerned, have not done anything. This is where the question comes. If a resolution was passed and nothing has been done, what is the position? Do we just do a report, approve and we sit back and wait for miracles to happen? In my own opinion Madam Speaker, I am saying that if somebody is responsible to undertake a certain mandate but this person has not done anything in regard to that mandate, this person should be called and given time to explain or which if that cannot happen should leave the office for some other people to work. Madam Speaker, it is a serious thing. This is because, people could not just sit in offices doing nothing and public expect service delivery from them.

Madam Speaker, I am happy, and I want to thank Honourable James Omollo for taking the matter of this House Committee and I believe a lot of issues will be brought to us for proper scrutiny so that we hold some people responsible in this county. Thank you so much Madam Speaker.

The Temporary Speaker (Hon. Oginga, Nominated Member): Yes, Deputy Leader of Majority.

The Deputy Leader of Majority (Hon. Lumumba, MCA, South East Nyakach): Thank you Madam Speaker. Please allow me first of all to thank the Chairperson of this House Committee and his team. Foremost, because since the member took over, he has made an attempt to bring into this House the report for the first time.

However, Madam Speaker, I have listened to the presentation of the Chairperson and I am wondering what next, just as my colleague has asked. This is the Select Committee on implementation. Recommendations have been made before by various reports. What I expected this House Committee to have brought in this House, above what you have done, is the action. This is because, if you are informing us that you are recommending to whom now? You are the implementing committee. We will still go around and recommend for the implementation committee to implement what? Madam Speaker, it is my belief that, for me, this House Committee has fallen short of my expectation. They have made an attempt to visit some facilities but in my view, they were supposed to visit each and every facility and come back with a full report. This is because that was done and was found lacking when the reports were sent here by various House Committees. The Implementation Committee therefore was supposed to come and say, we have seen it is like this and that. Not that we have been given a report. Those reports were given to other House Committees and some of them were not factual.

So, it was your duty to come and confirm the lies or the truths. To take us around and make us aware that we have been given recommendations, it is my belief that, this is not very proper. Madam Speaker, my biggest question is the recommendation that this House Committee has brought in this House. For whom to implement? To the best of my knowledge, this House Committee would have recommended the action and not further investigation. They would have said, we have done this, we have fell short of this report and now we have recommended, even recommending for Anti-corruption to take over the matter. Not to bring it to us here and say we have recommended.

Madam Speaker, when we recommend certain actions to be taken, this House Committee on Implementation is supposed to do a follow up and see whether those recommendations have been adopted and if they have not, why? Then, that is the answer they are supposed to bring here in the House plus action that they have taken. We do not need to belabour so much on this issue any further. You are the last committee to implement. Therefore, I do not support the report. Thank you, Madam Speaker.

The Temporary Speaker (Hon. Oginga, Nominated): Yes, Honourable K'Omudho. In the meantime, I would like to request Honourable James Omollo to approach the Chair.

Hon. K'Omudho (MCA, Muhoroni/Koru): Many, many thanks, Madam Speaker. Again, I rise this afternoon to support some good report presented to us by the Select Committee on Implementation.

Madam Speaker, together with my Honourable members, I will specifically speak in the area that captures the representation that I stand in here for, that is Muhoroni/Koru Ward. As a representative, I believe that Muhoroni County Hospital is one of those hospitals together with;

Lumumba and Kombewa. Specifically, I would go to the matters relating to Muhoroni County Hospital. A raft of recommendations has been presented in the report captured by the Select Committee on Implementation. Amongst them is the very notorious one of the abandoned or the condemned buildings, Staff Housing Project.

Madam Speaker, it is a pity that this thing has gone over the period that the new era of Devolution came. The condemned houses have been there forever and there is no sign that this may go away any time soon. Like my colleague, the Honourable Deputy Leader of Majority has mentioned, some good report has been done by this House Committee but we do expect much more to be done so that you do the actual thing that we expect the Select Committee on Implementation actually to act rather than listen to other reports again. We want to see the actions being taken against all the raft of recommendations which have been done by different committees.

Madam Speaker, a while back, we had some good report coming from that. As a person and as a representative of the area, I was personally present and I saw everything that was captured. I want to say that I am happy that this house Committee has brought a good report but, it is high time that we want to see actions not actually just other reports again. Could we please have the select Committee on Implementation acting on these issues so that we could have these lapses and many other lapses that have existed over a period of time completely eroded and we make a difference to the public. Our role here is to come and represent the actual things that are happening on the ground and not just to speak about them as time goes.

Sooner or later, we shall be walking into another election process. We would like to have some results delivered, possibly on these areas covered before we go back to the electorate in a number of few months from now. We have to show them exactly what we have done over the five-year period. To this House Committee, once again thank you so much. Continue doing the good work, but please let us see the actions rolling out. Many, many thanks and I support the report.

The Temporary Speaker (Hon. Oginga, Nominated): Yes, Honourable Alice Odek.

Hon. Wajewa (Nominated Member): Thank you Madam Speaker. I also rise to support the report. Foremost, I want to commend the Select Committee on Implementation for the work well done and for coming out with an elaborate and detailed report. Second, I wish to say that you have done very good work and I agree with all your recommendations. Although there are some which need immediate action for instance, the asbestos issue.

Madam Speaker, as you are aware that asbestos is very dangerous and risky for our health. The Department or the people concerned should work day and night and ensure that the recommendation is implemented as soon as possible.

Although this House Committee did not come out very clearly on other recommendations. That is because, just as some of our colleagues have said, when you bring reports here for us, we expected that you task the departments responsible so that they can work on the recommendations as soon as possible. I know that next time you are going to improve on those issues and I wish to commend you again. Just go ahead by doing the right thing at the right time. Thank you so much, Madam Speaker.

The Temporary Speaker (Hon. Oginga Nominated MCA): Yes, Honourable Benny Pete Oiko.

Hon. Oiko (MCA, Kabonyo/Kanyagwal): Thank you Madam Speaker, I also want to contribute a little on this report. This report was brought to this House by the Committee of Health when they made visits to these health facilities and they reported on what they found on the ground for this House to take action. It is good that the Select Committee of Implementation took up the matter with the relevant department so that improvement can be seen on the matters that were raised by the Health Committee.

Madam Speaker, in this scenario, what best would the Implementation Committee do? This House Committee would alert the line department on the findings and what the department is expected to do. Madam Speaker, some of this may be short term, others may be long term.

Madam Speaker, these things will need budgetary allocation. So, let us begin to follow how our health facilities should be improved. Like when the report was being read, the matter of understaffing had been handled in some health facilities. That is accredited. The matter of asbestos, which is also being raised, is a thorny issue because asbestos was condemned around 2005 when the matter was raised on Kisumu. That asbestos is found on the houses in Kisumu and in the health facilities. This will need budgetary allocation.

It is upon this House now, when the budget is being done, to ensure that the department is given enough money so that asbestos are removed and new Iron sheets that are safe for our health are put on these houses. And if we do not look at that budgetary allocation, Madam Speaker, then we shall reach nowhere.

Madam Speaker, we know that the matters of budget come to this House and it is upon the Health Committee, on the report that has been brought by this House Committee, that when the Health Department is budgeting, have they proposed to the Finance Department to give them enough money to undertake this project. That is the direction we must take, Madam Speaker.

Madam Speaker, the matter of commodities was also raised. We know that on commodities, now we have SHA. And a good picture has been given that out of the total collection, 80% comes from SHA. This calls upon us as elected leaders and as opinion leaders of the community to

encourage our people to register as SHA members. And the problem that is happening in the private hospitals, we should also discourage our members from that practice. So, that our members should benefit fully from SHA as a medical scheme.

Madam Speaker, a matter was also raised on repair work that had been done in some health facilities. That is a credit. When the department was informed and they have taken up renovation in some health facilities, we should encourage that. And the ones that are remaining, we also ask that when the budget is being done, good money should be allocated so that our hospitals look smart.

Madam Speaker, when we go this way, by reports coming to this House and the Select Committee on implementation following up, the members also understanding what should be done, where the departments fail us, where the departments have succeeded, then Kisumu County will be moving in the right direction.

Madam Speaker, also I would not stop without informing this House that today, the Chairperson, Select committee on Implementation is a very enlightened man. You know, he was in Eldoret attending the workshop that was organized by the Office of the Auditor General, and he briefed me a little on the content of the workshop. With the content of the workshop and they were there, about six people from this Assembly. This assembly will be moving in the right direction when our members undergo such training, I so contribute, Madam Speaker.

The Temporary Speaker (Hon. Oginga Nominated MCA): Yes, Honourable Caren Adhiambo.

Hon. Carren (MCA, Kaloleni/Shaurimoyo): Madam Speaker, judging by the mood of the House, may I call the mover to reply?

Hon. Omollo (MCA, West Nyakach): Thank you Madam Speaker. Allow me to reply by first thanking all Honourable Members for their contributions to this debate. This being our first report since I assumed office earlier this year, we have endeavoured to be as detailed as possible. We visited these sites, reviewed every recommendation of the Health Committee, and examined the resolutions of this House. What we found is exactly what we have reported.

Madam Speaker, when we visited Muhoroni, as many members have rightly pointed out, we were shocked by the state of works being undertaken. Upon engaging the management, they informed us that the bulk of their resources—over 80%—are derived from SHA funds. This, Madam Speaker, is a clear indication that SHA is working, as Members have also affirmed. It is our hope that this success will be replicated in all our facilities, which would be a major boost for our County.

In Muhoroni, the on-going repair works were carried out purely using those funds, and we found the progress commendable. We documented this through photographs which form part of our report.

On the matter of recommendations, Madam Speaker, as a House Committee, our role is to propose actions to the relevant authorities. For unresolved issues, our main recommendation is that this House, should now take up the matter. Specifically, we should summon the County Executive Committee Member for Health and all relevant officers for a joint meeting with the Assembly, during which concrete decisions can be made.

Honourable Pete has rightly observed that some of these recommendations remain unresolved due to financial and budgetary constraints. This reinforces the need for the County Executive Committee Member to appear before the House, alongside the Chairperson, County Budget and Appropriations, Finance and ICT and Health Services, so that we can collectively agree on actionable steps.

On the issue of asbestos, as highlighted by members, this material has been recognised as a health hazard since 2005. Yet, some of our facilities still have asbestos roofing. Replacing these with iron sheets is not overly complicated, but it requires budgetary allocation. That is why we strongly recommend that this House takes decisive action to ensure such hazards are addressed.

I also want to thank Honourable Owade for acknowledging the progress we have made, while also reminding us that much more remains to be done.

Madam Speaker, this is just the beginning. We already have several other reports pending before this Committee, and we are committed to delivering them in the same spirit of diligence and accountability. This House Committee has unlimited work and I want to assure Honourable Owade, we will be doing these works almost every week to report back to the House and actions will be taken by the various authorities, the ODPP and...

(Hon. Owade interjects with a Point of Order)

The Temporary Speaker (Hon. Oginga Nominated MCA): Order!! Honourable Owade, you are not allowed to interfere when the Member is replying.

Hon. Omollo (MCA, West Nyakach): Thank you, Madam Speaker, for protecting me. I meant Honourable Owade, who is a Member of this House, and I believe those actions will be taken by the relevant bodies.

Thank you very much for that. I also noted the point raised about space stores, and I have already responded to it. Honourable Pete, I must emphasize that it is high time our House Committees undergo proper induction.

In fact, I was with him this morning, sharing how we recently attended a training in Eldoret facilitated by the Office of the Auditor General and the Public Procurement Regulatory Authority (PPRA). Madam Speaker, there is so much that we, as House Committees, need to be inducted on so that we fully understand our roles and responsibilities. That way, when we report to this House, we do so with clarity and proper grounding. The training in Eldoret was very impactful. What we gained there was enormous in terms of enhancing our committee work and sharpening how we handle reports and recommendations. I strongly believe such trainings should be held more frequently for committee Members, including Members of this House at large. With those remarks, Madam Speaker, allow me to reply. Thank you.

The Temporary Speaker (Hon. Oginga Nominated Member): Honourable members, now that the report on the Implementation Status of House Resolutions on the report by the Departmental Committee on Medical Services, Public Health and Sanitation on the Status of Lumumba, Kombewa and Muhoroni County Hospitals by the Select Committee on Implementation, has been presented, seconded and debated, I therefore want to put a question on the adoption of the same.

(Question put and agreed to)

The Temporary Speaker (Hon. Oginga Nominated Member): Honourable members, the report on the Implementation Status of House Resolutions, on the report by the Departmental Committee on Medical Services, Public Health and Sanitation, on the status of Lumumba, Kombewa and Muhoroni County Hospitals by the Select Committee on Implementation has been adopted today, 11th September, 2025 at 1543 hours. Consequently, I direct that this report together with the Hansard report be submitted to the relevant department for implementation and that the committee of the whole House to look at the unresolved issues.

The Temporary Speaker (Hon. Oginga Nominated Member): Next order!

ADJOURNMENT

The Temporary Speaker (Hon. Oginga Nominated MCA): Honourable members, there being no other business to transact, this House stands adjourned until Tuesday, 16th September, 2025, 02.30pm.

(House rose at 3.44 p.m.)

Addendum

The Hansard Team

Zablon Otiende – Assistant Director, Hansard Services

Hansard Reports

Patrick Okoyo – Chief Hansard Reporter

Jesca Otieno – Chief Hansard Reporter

Fanuel Okode – Chief Hansard Reporter

Vallery Achieng' – Hansard Reporter

Jackline Otieno - Hansard Reporter

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