

COUNTY GOVERNMENT OF KISUMU



COUNTY ASSEMBLY OF KISUMU

THE HANSARD

Official Report

THIRD ASSEMBLY – FOURTH SESSION

Wednesday, 19th November, 2025

House met in the Main Chamber at 09:00 a.m.

[The Speaker (Hon. Elisha Jack Oraro) in the Chair]

PRAYERS

The Speaker (Hon. Oraro): Honourable members, I direct that the Quorum Bell be rung for the first five minutes. While the Bell is being rung, no member should leave the Chamber. I am not able to see the Leader of Majority in the House; however I can see the seat occupied. Honourable Geoffrey Warindu, may you go out and whip the other members. I beseech you again, no member shall leave the Chambers until we confirm whether or not we have quorum.

(The Quorum Bell was rung for the first five minutes)

The Speaker (Hon. Oraro): Clerk, take us through the Order of the day.

The Speaker (Hon. Oraro): Next order!!

MOTION

CONSIDERATION OF THE PROPOSED KISUMU COUNTY ANNUAL DEVELOPMENT PLAN, FY2026-2027

BY

HON. JOACHIM OKETCH, MCA, KONDELE, MCA, KONDELE

[CHAIRPERSON, BUDGET AND APPROPRIATIONS COMMITTEE]

The Speaker (Hon. Oraro): Honourable Oketch, Chairperson, Budget and Appropriations Committee.

Hon. Joachim (MCA, Kondele): Thank you, Mr. Speaker. I wish to inform the House that I will be using Moving Notes. However, I will be making reference to the main document which had already been shared virtually.

Mr. Speaker, pursuant to the provisions of Article 220 (2) of the Constitution of Kenya 2010, Section 126 of the PFM Act, 2012 and Section 104 to 107 of the County Government Act, 2012, the County Treasury is mandated to prepare a County Annual Development Plan as policy blue print for all budgeting and spending in the County for every Financial Year and submit the plan to the Assembly not later 1st September each year for consideration and approval.

Against this backdrop, the CECM Finance, Economic Planning and ICT accordingly submitted the proposed Kisumu County Annual Development Plan FY 2026/2027 to the Assembly on 1st September, 2025 (See Annex I) and was laid on the floor of this House on Wednesday 3rd September, 2025. Consequently, the Plan was deemed to have been committed to the County Budget and Appropriations Committee and Sectoral Committees for review and interrogation pursuant to their mandates as stipulated under the provisions Kisumu County Assembly Standing Order No. 189 & 193 respectively.

Mr. Speaker sir, this CADP will implement the programs, projects and priorities for Year IV of the Kisumu County Integrated Development Plan FY 2023-2027. The priorities in the blue print were generated out of numerous consultative forums with members of the local community, Civil Society Organizations, Private Sector Partners, Sector working groups, the County Budget and Economic Forum amongst others.

Mr. Speaker, Honourable members, In executing its mandate, the committee has conducted a detailed scrutiny of the plan to assess its linkage to the CIDP, adherence with the fiscal responsibility principles and reviewed the sectors' priorities. Additionally, the Committee has received and considered sectoral Committee recommendations on the proposed respective Sectors' priorities/programs. Moreover, the Committee effectively facilitated public participation forums across the 35 wards of the county and received and reviewed memoranda submitted by members of the public in compliance with the law.

In the process, the committee noted that there is a great linkage of the CADP to the CIDP, Poor A.R of development expenditures in the previous CADP FY 2024/2025 at 46%, weak integration of the CADP with Long term plans and National Policies due to lack of Sectoral and Spatial Plans, incomplete description of certain projects and an anticipated resource gap of Kshs.3.4B in FY 2026/2027 Budget Estimates.

Mr. Speaker, Honourable members, in order to spur the County's economic growth and development, the CADP FY 2026/2027 seeks to focus on; Revitalizing Agriculture for food security and nutrition; Promoting Universal Health Coverage and environmental cleanliness; Investing in human capital development through skills development and innovation; Providing decent housing in urban and rural settings to improve the quality of life for all residents; Supporting sports, culture and arts to enrich the community livelihoods and boost the tourism sector; Enhancing revenue generation and promoting accountable use of public funds by deepening the effectiveness of governance structures; Supporting local manufacturers and Enhancing resilience, adaptive capacity and access to clean and safe household water.

Mr. Speaker, Honourable members, the Committee extends its gratitude to the Speaker's Office and the Clerk's office for the logistical support provided during the period of processing of this plan. We also wish to sincerely thank all stakeholders who contributed their valuable insights during the Public Participation Exercise.

I want to express special thanks to the various Sectoral Committees for carefully scrutinizing the Sector Priorities. The County Executive Sectors/Departments and the County Treasury for honoring the Assembly invitations and sharing their invaluable input.

Mr. Speaker, Honourable members, I also wish to extend my sincere appreciation to the Honorable Members of the Assembly and the staff who collaborated in coordinating and facilitating the public forums. Finally, I commend my fellow Committee Members for their significant contributions and the Secretariat for their exemplary efforts in planning, programming, and coordinating all the exercises and for preparing and producing this report.

It is my humble pleasure to report that the Committee has considered the proposed Kisumu County Annual Development Plan FY 2026/2027 and has the honor to report back to the County Assembly with recommendations for consideration and adoption.

Mr. Speaker, Sir, the Select Committee on County Budget and Appropriations is established under Standing Order No. 189 and is charged with responsibility to;

- i. Investigate, inquire into and report on all matters related to coordination, control and monitoring of the County budget;
- ii. Discuss and review the estimates and make recommendations to the County Assembly;
- iii. Examine the County Budget Policy Statement presented to the County Assembly;
- iv. Examine Bills related to the County Government budget, including Appropriations Bills; and
- v. Evaluate tax estimates, economic and budgetary policies and programs with direct budget outlays.

Composition of the House Committee

The Budget and Appropriations Committee is composed as follows;

Committee Members

NO.	NAMES	WARD	POSITION	PARTY
1.	Hon. Joachim Oketch	Kondele	Chairperson	ODM
2.	Hon. Geoffrey Warindu	Miwani	Vice. Chairperson	ODM
3.	Hon. Lumumba Owade	South East Nyakach	Member	ODM
4.	Hon. Nereah Okombo	Manyatta "B"	Member	ODM
5.	Hon. Kennedy Ooko	Ahero	Member	ODM
6.	Hon. Seth Kanga	Market/Milimani	Member	ODM
7.	Hon. Vincent Jagongo	North West Kisumu	Member	ODM
8.	Hon. Seth Okumu	East Seme	Member	ODM
9.	Hon. Ratib Boitone	Nyalenda "A"	Member	ODM
10.	Hon. Carren Odhiambo	Kaloleni/Shaurimoyo	Member	ODM
11.	Hon. Moses Ochele	East Kano Wawidhi	Member	ODM
12.	Hon. Pamela Oyoo	Migosi	Member	ODM
13.	Hon. Jennipher Obonyo	South West Kisumu	Member	ODM
14.	Hon. George Abaja	West Seme	Member	ODM
15.	Hon. Rueben Rakwach	Kolwas East	Member	ODM

SECRETARIAT

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|-----------------------|--|
| 1. Adv. Owen Ojuok | - Clerk of the Assembly |
| 2. CPA. Felix Owuor | - Committee Clerk |
| 3. Mr. Omollo Isaac | - Clerk Assistant |
| 4. Mr. Kephers Onoka | - Fiscal Analyst |
| 5. Mr. Zablon Otiende | - Assistant Director, Hansard Services |
| 6. Ms. Judith Akoth | - Sergeant at Arms |
| 7. Mr. Denis Ogola | - Public Relations |

PROCEDURE FOR REVIEW OF THE KCADP FY 2026/2027

Mr. Speaker, Honourable members, to process the KCADP FY 2026/2027, the Committee held a total six (8) meetings which accorded it sufficient time to adopt its program, plan public participation, coordinate sectoral committee meetings with their respective line Departments, and to scrutinize and interrogate the CADP.

The Sectoral Committees held consultative meetings with their line Departments on the 15th and 16th September, 2025 and presented their recommendations to the Committee. The sectoral committee recommendations, public participation reports and emerging concerns on the CADP were discussed and harmonized during a joint consultative meeting that incorporated the County Treasury in compliance with requirements of PFM Act, 2012. The meeting was held in Nairobi at Prize Inn Azure from 6th to 9th November, 2025.

Mr. Speaker, Honourable members, these deliberations brought forth pertinent issues across all Sectors of the county which has largely impacted the informed policy recommendations which we have made in this report. Additionally, the Departmental Committee observations and recommendations are presented in (Annex V) of this report

Article 201 (a) of the Constitution of Kenya, 2010, Section 87 of the County Government Act, 2012 and Section 125 (2) of the PFM Act, 2012 requires the County Assembly to Assembly to conduct public participation in every budget making process and consider their recommendations when finalizing its report. In this regard, the Committee sought views and received submissions from the public regarding the proposed sector priorities, programs and projects in KCADP FY 2026/2027 during a public participation exercise conducted across the 35 wards of Kisumu County (See Annex III – Consolidated Public Participation Report).

**REVIEW, SCRUTINY AND INTERROGATION OF THE PROPOSED KCADP FY
2026/2027**

Mr. Speaker, Honourable members, the Kenyan Constitution and other relevant Legislations require that all National and County Governments resource allocation/spending commences with fiscal planning which is the stage where considerations of the development priorities, projects and programs intended to be implemented over a given period are made.

This prompted the Government to develop and adopt the Public Expenditure Management Framework which requires Governments spending to be tied to a planning framework that sets the priorities and key performance indicators and targets. The frameworks aim to promote fiscal responsibility, prudent spending and efficient utilization of the limited public resources.

Section 125 of the Public Finance Management Act, 2012 requires the budget process for each County Government to start with integrated planning which is anticipated to include establishment of financial and economic priorities over the medium term.

The County integrated development plan (CIDP) FY 2023-27 which bred the CADP FY 2025/2026 was adopted by the County Assembly towards the end of FY 2022/2023. The approved CIDP FY 2023-2027 provides clear goals and objectives accompanied with targets, key performance indicators and the implementation matrix for realization of set outcomes.

This CADP is meant to actualize the aspirations of the County Government as set out in the 4th Year of implementation of the CIDP FY 2023/2027 and the Governor's Manifesto. The Committee has reviewed the CADP in full considerations of all these aspects.

COMPLIANCE TO THE LEGAL FRAMEWORK UNDERPINNING THE PREPARATION & PROCESSING OF THE CADP FY 2026/2027

Mr. Speaker, Honourable members, the provisions of the law mandate the County Budget and Appropriations Committee to conduct litmus test on the extent to which budget documents submitted to the County Assembly have lived up to the legal expectations.

In this regard, the Committee has comprehensively evaluated the legislative framework underpinning the preparation and processing of the CADP as outlined hereunder;

Provisions/Requirement	Ref. Page	Observations	Recommendations
1. Linkage and Alignment			
Section 126 of the PFM Act, 2012 (<i>Timeline for submission of the CADP</i>); ADP to be submitted to the assembly by 1 st September		The CADP was submitted on the statutory deadline of 1st September	The CECM. Finance should ensure timely submission of the statutory documents
Section 104 (2) of the CGA, 2012 (Alignment with other Long-term Plans); <i>CADP</i> framework should integrate County Sectoral and Spatial Plans		County lacks Sectoral Plan & Spatial Plans hence CADP does not integrated other planning framework	The county Executive should expedite establishment of the two plans to promote integrated planning
Section 107, CGA 2012. Linkage to CIDP (ADP should be derived		Some project priorities are not linked to the CIDP FY 2023/2027	The County Treasury to revise and align the CADP to 4 th CIDP

from the CIDP)			
Section 106 of the County Government Act, 2012 Integrated Planning - National & County Planning		Lack of the County Long-term plans manifest a weak integrated planning of the CADP with National Plans	The County treasury to formulate the Spatial & Sectoral Plans to promote and guide integrated planning
2. Fiscal Responsibility (<i>Section 107 of the PFM Act, 2012 and Regulation No. 39</i>)			
Section 107 (2(b) of the PFM, 2012 (30% allocation for Development)	Pg. 499 to 502	Assessment of compliance to this provision was not possible since the document only provides the total cost of the CADP without a breakdown of the respective expenditure components	The County treasury to revise the CAPD in line with the prescribed format and provide complete expenditure breakdown for all the components i.e. P&E, O&M and development respectively
<u>Wage Bill</u> PFM regulation No. 39 (b) (A maximum limit of 35% allocation towards expenditure on wages)		The County's wage bill exceeded 50% of the total revenues in the previous CADP. The CADP does not provide any strategy to address this fiscal pressure.	The CECM. Finance to submit a submit a fiscal responsibility statement justifying the huge wage bill and provide strategies for addressing the same in the CADP
PFM regulation No. 39 (d) Public Debt shall not exceed 20% of all government total revenues at any time	Pg. 31	<ul style="list-style-type: none"> - The County has no public debt but has accumulated pending bills exceeding 10% of total revenues, excluding contingent liabilities estimated at over Kshs. 3billion. - The figures presented are not supported by the Pending Bills Verification Committee report. - The CADP lacks a Pending Bills Repayment Plan. 	The CADP be revised to incorporate a comprehensive pending bill repayment plan. Consequently, a portfolio of categories of paid and non-paid pending bills be submitted to the Assembly to supported the figures provided within 1 week of adoption of this report

County Assembly Ceiling PFM regulation No. 39 (f) The expenditure for the County Assembly shall not exceed 7% of the Total Revenues or Twice the P&E of the Assembly	Pg. 499	County Assembly has an expenditure ceiling of Kshs. 458,402,178.00 representing only 2.2% of the total Revenue Projection	The County Assembly ceiling be revised in line with existing law
FISCAL FRAMEWORK CADP Total Revenue Projection at Kshs. 17.3B against a budget of Kshs. 20.7B presenting a funding gap of Kshs. 3.4B - OSR projection at Kshs. 3.8B	Pg. 502 & 503	The CADP projects total revenues at Kshs. 17.3 billion against total planned expenditures of Kshs. 20.7 billion, creating a funding gap of Kshs. 3.4 billion. The Own Source Revenue (OSR) target of Kshs. 3.8 billion appears overstated compared to past collection trends.	The County treasury to enhance revenue mobilization strategies including partnerships to bridge the gap and ensure effective implementation of development priorities
<u>Roll Overs</u>		The Concept of roll overs and its impact on the County Budget framework has not been integrated into the CADP FY 2026/2027	The CADP should be revised to consider roll overs as fiscal risk and provide a framework for mitigation to avoid crowding of funding for new priorities
3. CONTENTS OF THE CADP FY 2026-2027			
PROJECT DESCRIPTION (Section 126) of the PFM Act, 2012	Pg. 233, 251, 404	Several programmes and projects (notably under Lands, Agriculture, Health, and Water) are not costed, contrary to the PFM Act.	The County treasury to revise the CADP and provide full costing of all projects and programs
	Pg. 460 & 471	Some projects lack specific locations, contravening the PFM Act.	The CADP be revised to provide specific project details to enhance transparency and in compliance with the law

REVIEW OF THE PREVIOUS CADP FY 2024/2025

Mr. Speaker, Honourable members, the Committee has reviewed and examined the previous CADP sectors' performance and observed as follows;

PREVIOUS CADP FY 2024/2025 ABSORPTION RATES

The table below outlines the absorption rates of development of various departs in the previous Financial Year;

DEPARTMENTAL A.R FOR FY 2024/2025									
DEPARTMENT	BUDGET RECURRENT	BUDGET DEVELOPMENT	TOTAL	ACTUAL RECURRENT	ACTUAL DEVELOPMENT	TOTAL	REC A.R	DEV A.R	TOTAL A.R
Physical Planning,Lands, Housing and Urban Development	85,545,609.00	1,000,300,000.00	1,085,845,609.00	47,803,145	758,748,100	806,551,245	55.88	75.85	74.3
Agriculture,Livestock,Food and Fisheries	60,750,665	310,399,910	371,150,575.00	21,457,478	164,365,589	185,823,067	35.32	52.95	50.1
City of Kisumu	184,097,396	912,594,236	1,096,691,632.00	115,130,083	156,349,724	271,479,807	62.54	17.13	24.6
County Assembly of Kisumu	1,002,019,672	100,000,000	1,102,019,672.00	937,511,584	72,212,250	1,009,723,834	93.56	72.21	91.6
County Public Service Board	37,120,379	-	37,120,379.00	24,682,381	-	24,682,381	66.49		66.5
Education, Technical Training, Innovation & Social Service	217,842,020	255,432,000	473,274,020.00	46,315,791	117,659,434	163,975,225	21.26	46.06	34.7
Infrastructure,Energy and Public Works	82,686,040	960,226,000	1,042,912,040.00	38,082,740	255,384,071	293,466,811	46.06	26.60	28.1
Finance, Economic Planning & ICT Services	1,184,595,461	1,023,603,602	2,208,199,063.00	809,645,674	751,301,726	1,560,947,400	68.35	73.40	70.7
Trade,Tourism,Industry and Marketing	38,433,174	22,800,000	61,233,174.00	8,399,887	6,485,471	14,885,358	21.86	28.45	24.3
Medical Services, Public Health and Sanitation	805,971,649	123,650,000	929,621,649.00	289,392,618	51,711,737	341,104,355	35.91	41.82	36.7
Sports,Culture,Gender and Youth Affairs	69,398,421	48,500,000	117,898,421.00	51,378,761	5,966,600	57,345,361	74.03	12.30	48.6

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Water,Environment ,Natural Resources & Climate Change	71,580,010	626,434,321	698,014,331.00	30,060,918	169,454,083	199,515,001	42.00	27.05	28.6
Public Service, County Administration& Participatory Development	6,045,350,978	45,000,000	6,090,350,978.00	5,605,189,268	9,792,519	5,614,981,787	92.72	21.76	92.3
TOTALS	9,885,391,474	5,428,940,069	15,314,331,543.00	8,025,050,328	2,519,431,304	10,544,481,632	81.18	46.41	68.9

Observations

Mr. Speaker, Honourable members, the County achieved an overall absorption rate of its previous budget at 68.85% with recurrent and development at 81% & 46% respectively.

That the Department of Trade, Tourism, Industry and Marketing recorded the lowest overall A.R of 24.31.

SUMMARY OF IMPLEMENTATION STATUS OF CAPITAL PROJECTS DURING FY 2024/2025

i. PHYSICAL PLANNING, LANDS, HOUSING AND URBAN DEVELOPMENT

The Department did not achieve most of its planned programs and projects. Only one projects was completed Out of a list of 8 development projects.

ii. AGRICULTURE, LIVESTOCK DEVELOPMENT, FISHERIES AND IRRIGATION

The Department implemented over 50% of their planned projects and programs. Nevertheless, 6 projects out of the list of 23 projects were not implemented and were rolled over to the current FY.

iii. CITY OF KISUMU

City of Kisumu indicates that they completed most of the planned capital projects contrary to the Departmental absorption rates recorded below 25% its budget. Most of the projects comprised of drainage works, rehabilitation road networks and desilting within its delineated boundaries.

iv. COUNTY ASSEMBLY OF KISUMU

The County Assembly progressed with implementation of the ultra-modern County Assembly which stands at 70% completion. The estimated cost for completion of the projects stand at Kshs. 478,000,000. By end of June, 2024 only Kshs. 258,130,372 had been absorbed over the cumulative implementation period.

Additionally, the County Assembly achieved its planned target of conducting 9 public participations during the Financial Year.

Nevertheless, the County Assembly did not achieve its planned target of recruiting 30 staff and instead recruited only 20 due to budget constraints.

V. COUNTY PUBLIC SERVICE BOARD

The Board planned to construct a modern administration block but was not achieved due to budget constraints.

VII. EDUCATION, TECHNICAL TRAINING, INNOVATION AND SOCIAL SERVICES

The Department did not achieve most of its planned programs and projects citing budget constraints i.e.; No VTC was constructed against a target of 18; No women, self-help groups, PWD and youths linked to MFIs against a target of 100; Only 100 teachers recruited against a target of 300 teachers.

VIII. INFRASTRUCTURE, ENERGY AND PUBLIC WORKS

The Department planned to open and improve over 180 km of roads but surpassed the target being attributed to additional budgetary allocation and prioritization during budget appropriations.

From the CADP, it is reported that the Department completed averagely 50% of the budgeted capital projects.

IX. FINANCE, ECONOMIC PLANNING & ICT SERVICES

The County Treasury achieved most of its planned projects and programs except the following;

a. Own Source Revenue

The Department collected Kshs. 2.4 billion against a target of Kshs. 3.8 bn representing 63% actual revenue collection.

b. Establishment of GIS data base system

The County Treasury planned to establish a GIS data base management system but was not implemented.

X. TRADE, TOURISM, INDUSTRY AND MARKETING

The Department did not undertake most its planned programs especially under Tourism infrastructure Development & Industrialization and Investment Promotion citing insufficient budgetary allocation.

XI. MEDICAL SERVICES, PUBLIC HEALTH AND SANITATION

The Department achieved most of the planned programs except the following; Renovation & expansion of mental health unit at Kisumu County Hospital; Immunization of Children under one year; Vector Control through Indoor Spraying. The unmet target is associated with budgetary constraints.

XI. SPORTS, CULTURE, GENDER AND YOUTH AFFAIRS

The Department did not implement majority of the planned projects and programs in the CADP FY 2024/2025 attributing the poor performance to resource constraints.

XII. WATER ENVIRONMENT AND NATURAL RESOURCES

The Department implemented most of the planned capital and non-capital projects in the CADP FY 2024/2025.

However, some line projects such as Drilling and Equipping of Alungo Borehole, Extension, Supply and Piping of Aleyo Borehole & Reinstatement of Tap water from Onyuongo junction to Onyuongo RC e.t.c were not done.

Additionally, some projects contracts under flocca i.e. Construction of climate change resource centre, Construction of Ogenya Evacuation Centre etc were declared off track.

XIII. PUBLIC SERVICE, COUNTY ADMINISTRATION AND PARTICIPATORY DEVELOPMENT

The Department did not achieve the following;

Develop an Investment Policy and handbook, Formulation of the Kisumu County Disaster Policy and CDRS methodology guidelines, Formulation of County Village Administration Regulations.

MAJOR CHALLENGES FACED DURING IMPLEMENTATION OF THE PREVIOUS CADP FY 2024/2025

1. Spatial Planning Preparation: Lack of spatial planning framework lead to haphazard development and inefficient land use.
2. Delays in processing development applications & Inconsistent enforcement of planning notices due to bureaucratic procedures and lack of streamlined workflows result in frustration for developers and hinder timely project implementations.
3. Disaster occurrences impacted on effectiveness and timeliness of project delivery.
4. Delay in disbursement of the donor funds by the national treasury delayed implementation.

5. Inadequate budgetary provision and delay in payment for contracted security services that continue to impact on the quality of contracted security services provided
6. Delay in uploading the supplementary estimates affected delivery and payment of activities and projects
7. Legal injunctions impacted delivery of programs such as suspension of the bursary disbursement which affected over 29,000 needy learners.
8. Staffing Gaps in Key Technical Areas particularly within the Public Works and Mechanical Services directorates slowed processing & issuance of BQs.
9. Procurement bottlenecks led to delayed delivery of construction contracts, tools and equipment slowing down project execution.
10. Contractor apathy due to non-payment affecting leading non implementation of planned projects.
11. The health sector is facing numerous challenges that includes unprecedented donor fund freeze that has negatively impacted on the critical health sector inputs particularly on the laying off of such critical personnel that were USAID Supported.

STAKEHOLDERS ENGAGEMENT (PUBLIC PARTICIPATION)

Mr. Speaker, Honourable members, the provisions of Article 196 (a) and (b) and 185 (4) of the Constitution of Kenya 2010, section 87 of the County Government Act, 2012 and section 207 of the PFM Act, 2012, has placed the public at the center of decision making and a say in the determining how resources are mobilized and how the same are utilized. In this regard, the County Assembly through the County Budget and Appropriations Committee undertook public hearings across all the Thirty-Five (35) wards of Kisumu County on 18th, 19th, 22nd, 23rd & 25th September, 2025 and additionally requested for submission of memoranda following an advertisement placed in local dailies (see annex II). In these hearings the Committee interacted with residents of Kisumu County who submitted their views which the Committee has presented in this report.

Mr. Speaker, Honourable members, it is equally important for records that the Committee received three memoranda from the following persons and groups; UNICEF Kenya, Transform for Action Initiative (TEAM) & Kisumu Community of Practice & Manyatta B Home – Based Care Providers Group. The memoranda are contained in this report under.

Committee Findings and observations.

1. The Project proposals contained in the County Executive Public Participation report were enormously approved and validated by members of the public. However, the Committee has noted that majority of these project priorities were not incorporated in the proposed Annual Development Plan FY 2026/2027.
2. That many projects were misspelt or wrongly named in the Public Participation Report presented by Executive to the Assembly.

3. That a number of incomplete projects have not been prioritized in the CADP FY 2026/2027.
4. A number of projects are continuously budgeted over the years without implementation.
5. That on the Review of the Performance of Previous CADP 2024-2025, the implementation status provided for some projects are inaccurate.
6. That, there is no feedback mechanism put in place by the County Executive to inform the Community on status of their proposal before the document is consequently submitted to the Assembly for approval.
7. There is Contractors and supplier's apathy resulting from Nonpayment of outstanding Pending bills negatively impacting project implementation.

SUBMISSIONS BY SECTORAL COMMITTEES

Mr. Speaker, Honourable members, the County Assembly of Kisumu Standing Orders No. 189 and 193 mandates various sectoral Committees to study the program and policy objectives of Departments and the effectiveness of their implementation.

To effectively interrogate the programs and policy objectives contained in the proposed CADP FY 2026/2027, the Sectoral Committees held robust consultative engagements with their respective line Departments on 14th & 23rd October, 2024.

After diligently interrogating the ADP, the sectoral Committees submitted their observations and recommendations to CBA Committee for action and consideration. The County Budget and Appropriations Committee critically reviewed the sectors' submissions during a joint consultative meeting that brought up the County Treasury convened from 6th to 9th November, 2025 in Nairobi County.

In this report, we have elaborately taken into account the various recommendations submitted by the Sectoral Committees.

Mr. Speaker, Honourable members, a comprehensive consolidated sectoral Committee Report is presented under (Annex V) of this report.

HIGHLIGHTS ON THE COUNTY STRATEGIC SPRIORITIES, PROGRAMS AND PROJECTS IN CADP FY 2026/2027

Mr. Speaker, Honourable members, under this section, the Committee has presented highlights of the Departmental Strategic Priorities to be implemented by the County Government of Kisumu and its urgencies in the FY 2026/2027. These priority areas were concluded through a series of consultative forums with various Stakeholders, County Officials, Private Sector Partners, Civil Society Organizations, the Citizens of Kisumu County amongst others.

The County aims to achieve its commitment to the theme of “Building for the Future” by focusing on these key areas to rapidly drive its growth and development.

1. Physical Planning, Lands, Housing and Urban Development

Department Strategic Priorities

- i. improve physical land use and development planning Key sector stakeholders
- ii. improve urban governance & management
- iii. improve land management system

2. Agriculture, Fisheries, Livestock Development & Irrigation

Department Strategic Priorities

- i. Improve crop production; to be achieved through development of irrigation schemes, Use of improved and certified seeds, Extension services, Pest and disease control, Soil fertility management amongst others.
- ii. Improve livestock production and productivity; To be achieved through multiple initiatives including Fodder and pasture development, breed improvement, Farm input subsidies e.t.c.
- iii. Improve fisheries production; This will be realized by promoting Capture and aquaculture fish production, Diversified fish farming and market access.

3. City of Kisumu

Strategic Priorities

- i. To improve the trading environment within the city markets; to be attained by Modernization of 2 major Markets within the City (Jubilee Complex master plan, Kibuye Market); Improving 5 minor Markets within the City and Developing a data base of traders within the city markets.
- ii. To improve public infrastructure development and management through installation of CCTV cameras and Installation of traffic lights, Implementation of the Kisumu City Drainage Master Plan, Opening /improvement of roads and public infrastructure in informal settlements, erection of high mast floodlight etc.
- iii. To improve access to decent, affordable housing in the City; This will be achieved through construction of Kibuye (0.684 ha – 87 housing units) and Lumumba (2.6063 ha) estates and developing public housing Policy and institutional framework for management of institutional housing within the city amongst others.

4. County Assembly of Kisumu

Strategic Priorities:

- i. Strengthen the capacity of Members and technical staff to make laws and exercise oversight and representation; This will be realized by organizing trainings for staff and members.
- ii. Strengthen civic education and outreach activities; To be achieved through coordination and conducting Civic Education, Public Participation and Bunge Masinani Forums.
- iii. Strengthen feedback/follow-up mechanism between the Assembly and the stakeholders by establishing and operationalizing liaison office.
- iv. Strengthen collaboration/partnership as well as resource mobilization
- v. Improve Assembly work environment by completing and operationalizing the ultra-modern Assembly and constructing 10 ward offices.

5. County Public Service Board

Strategic Priorities

- i. Construction of the County Public Service Board Modern Administration Bloc.
- ii. Develop coherent and integrated human resource through recruitment, placement, promotion and re-designation of county staff.

6. Education, Technical Training, Innovation & Social Service

Strategic Priorities

- i. Improve access to quality ECDE services in the county; To be achieved by developing ECD Infrastructure, Provision of sustainable School feeding program and Recruitment of ECDE teachers.
- ii. Improve access to quality Vocational Education and Training in the county; To be attained through Recruitment of VTC trainers and Quality Assurance and Standards officer, Development of VTC Infrastructure and Development of TVET information Managementsystem.
- iii. Promote access to innovation incubation and technology adoption through Establishment of Innovation hubs and or centers in (VTIs, Colleges and TVETs) and Youth Innovation training activities

7. Infrastructure, Energy and Public Works

Sector Priorities

- i. Improve road accessibility and connectivity through Rehabilitation and maintenance of 250 KM of rural access roads, Construction of 170 KM OF New roads to gravel standard and Construction of 2.5 KM of Tarmac Roads.
- ii. Increase access to electricity and clean energy through rural electrification, installation of street lights and high mast floodlights etc.

- iii. Provision of adequate road construction plant & equipment;
- iv. Creation of an auto mobile workshop to enhance automobile repairs and maintenance

8. Finance, Economic Planning & ICT Services

Sector Strategic Priorities

- i. To improve Public Finance Management; This will be attained by focusing on reducing pending bills, debt management, efficient credit management and proper asset management and improve OSR to Kshs. 3.8 Billion.
- ii. To improve Policy planning, budgeting and M &E; To be achieved through proper Budget coordination and management, Timely preparation of policy/statutory documents and strengthening M&E by decentralizing M&E structure up to the village level.
- iii. To enhance service delivery through digitization and automation of government services; to be achieved by providing dedicated internet access and Deploying and operationalizing Integrated network infrastructure that supports VoIP, LAN, WAN, CCTV.

9. Trade, Tourism, Industry and Marketing

Strategic Priorities

- i. Improve trade and enterprise development through construction of markets, survey and planning of markets and development of market management bill.
- ii. Promotion of Tourism and Industry by Tourism Legislations, holding Local, national and international concerts/ cultural festival events, establishing Inventory of industries in the county and holding MICE events.

10. Medical Services, Public Health and Sanitation

Sector Strategic Priorities

- i. To strengthen health systems administration, management coordination and support services; to be achieved through development of Health Policy & Strategy Development and Health Administration, Coordination and Stakeholders Management.
- ii. To improve capacity of to prevent diseases and ill health through robust health system; to be achieved through Non-Communicable Disease Prevention & Control, Renovation & expansion of mental health unit at Kisumu County Hospital and Establishment of Wellness Clinics at 35 County 7 County Hospitals & County HQ and HIV/AIDS Prevention, Treatment & Control (HTS providers recruited and deployed)

- iii. To improve capacity and quality of curative and rehabilitative healthcare by expansion of Specialized Curative Services at Referral Hospital and referral Curative Services at County Hospitals.

11. Sports, Culture, Gender and Youth Affairs

Strategic Priorities

- i. To harness the full potential of Art and Culture by developing cultural infrastructure, mapping intangible cultural heritage and organizing talent development programs
- ii. To Develop and promote sports through investment's and infrastructure, building competitive teams throughout the County, cultivating sound administration and training.
- iii. Coordination and mainstreaming of Gender and Youth empowerment programs in the County Development plans.

12. Water, Environment, Natural Resources & Climate Change

Sector Strategic Priorities

- i. To improve access to safe water through drilling and operationalization of boreholes, Springs protected and operationalized and Construction of New water supply systems.
- ii. To Improve Access to Sanitation through Pipeline network extension and rehabilitation of dilapidated networks.
- iii. To enhance County's climate resilience through implementation of Climate change adaptation and mitigation programs such as FLLOCA funded projects.
- iv. To Improve Environmental conservation and Management by Safeguarding environment from social and environmental impacts associated with development projects, Air-Pollution monitoring and strengthened enforcement and water pollution control

13. Public Service, County Administration & Participatory Development

Sector Strategic Priorities

- i. To improve access to public service by constructing and equipping Sub-county and ward offices and developing Service delivery policies and accountability structures.
- ii. To strengthen disaster risk management through initiatives such as Establishment of Disaster
- iii. Risk Management legal framework, Flood management programs, purchase of light Fire engines at the sub-counties etc.

- iv. To enhance access to Information and Brand Visibility by developing Communication Policy, organizing annual state of the County Address and Procurement and installation of information management systems
- v. To enhance security and enforcement of county by-laws by organizing Specialized training of enforcement officers and Recruitment and training of 180 enforcement officers.

COUNTY FISCAL FRAMEWORK FOR THE CADP FY 2026/2027

REVENUE PROJECTION FOR FY 2026/2027

Mr. Speaker Sir and Honourable members, the County Government targets to grow its OSR to Kshs. 3.8 Billion in the FY 2026/2027. The county seeks to achieve the target by putting in place strategic fiscal policies including undertaking a combination of both revenue administration and revenue mobilization policy reforms targeting automation of key revenue streams.

The County projects to collect a total revenue of Kshs. 17,311,415,613 in the next FY 2026/27 which comprises; an Equitable share of Kshs. 9,436,148,554; Grants of Kshs. 1,918,057,855 & OSR at Kshs. 3,850,443,880.

Committee Observations

That, the OSR target/forecast of Kshs. 3,850,443,880 is overstated in comparison to the previous OSR trend.

EXPENDITURE FRAMEWORK FOR CADP FY 2026/2027

Hon. Speaker,

This CADP presents an overall expenditure projection of Kshs. 20,742,180,000.00 for FY 2026/2027. The resource envelope will be distributed amongst the various Sectors as outlined below;

VOTE	DEPARTMENT	BUDGET	% ALLOCATION
5067	Lands, Housing Physical Planning and Urban Development	918,878,574.00	4.57
5068	Agriculture, Irrigation, Livestock and Fisheries	1,464,397,908.00	7.28
5072	City of Kisumu	2,584,475,628.00	12.85
5073	The County Assembly	458,402,178.00	2.28
5075	County Public Service Board	244,757,724.00	1.22
5081	Education, Technical Training, Innovation & Social Services	1,302,608,904.00	6.47

5082	Infrastructure, Energy and Public Works	1,375,206,534.00	6.84
5083	Finance, Economic Planning, And ICT Services	2,858,272,404.00	14.21
5084	Trade, Tourism, Industry and Marketing	1,487,214,306.00	7.39
5085	Medical Services, Public Health and Sanitation	4,333,041,402.00	21.54
5086	Sports, Culture, Gender and Youth Affairs	1,111,780,848.00	5.53
5087	Water, Environment, Natural Resources & Climate Change	781,980,186.00	3.89
5088	Public Service, County Administration & Participatory Development, Office of The Governor	1,198,898,004.00	5.96
TOTAL		20,742,180,000.00	

COMMITTEE OBSERVATIONS

Mr. Speaker, Honourable members, the CADP FY 2026/2027 expenditure requirements of Kshs. 20,742,180,000.00 against the revenue projection of Kshs. 17,311,415,613 leaves a fiscal deficit of Kshs. 3,194,906,420.00.

GENERAL RECOMMENDATIONS

POLICY AND CROSS CUTTING RECOMMENDATIONS

- a) The County Treasury in collaboration with the relevant sectors to urgently develop County Spatial Plan and Sectoral Plan to promote and guide integrated planning. The completed plans be submitted to the assembly for approval before presentation of Fiscal Strategy Paper FY 2026/2027.
- b) The County treasury to enhance revenue mobilization/collection through partnerships and initiate both administrative and structural revenue reforms to bridge the anticipated resource gap and ensure effective implementation of development priorities.
- c) The County Assembly in collaboration with the relevant County Departments to initiate formulation of key specific legislations including the Market Management Act, Kisumu County Valuation and Property Rates Act, County Trade License Act and the Social Protection Act to establish a robust framework for revenue administration.
- d) The Public works Department to prepare drawings, designs and BQs for all approved Development Project priorities in the CADP. A report on the same be presented to the Assembly during submission of the County Fiscal Strategy Paper FY 2026/2027 to curb over/under-budgeting of projects in the estimates and prevent delays in procurement.

- i. The County Treasury to implement the raft of strategies to address poor implementation of development projects & delays in procurement;
- ii. Complete procurement of all development projects within the half of the Financial Year
- iii. Onboard and fully adopt e-GP and framework contracts to shorten the bureaucratic procurement processes.
- iv. Ensure timely issuance of A.I.E.s to accounting officers.
- v. Timely submission & uploading of the Supplementary budget after approval.
- vi. Timely payment of Contractors to reduce apathy; and strengthen monitoring and evaluation

7. That, the County Treasury to maximize the use the County GIS Centre/Laboratory for proper analysis and interpretation of geographical data for enhanced equity and balanced Resource distribution.

8. The CECM Public Service, County Administration and Participatory Governance to develop a policy framework to address the challenge of feedback mechanism during public engagements to promote accountability. A progress report on the same be submitted to the Assembly during submission of the County Fiscal Strategy Paper FY 2026/2027.

9. THAT, the Sectoral Committees, Implementation Committee, General Oversight Committee to review, investigate, and verify implementation status of Projects indicated in the Chapter II of the KCADP FY 2026/2027 and cause a report with recommendation to this House.

10. That, the County Treasury to issues strict timelines for completion of all projects to avoid projects overlapping to subsequent financial years resulting into roll overs and incomplete projects.

Amendment/Specific Interventions

10. THAT, this House approves the Kisumu County Annual Development Plan FY 2026/2027 with amendments to incorporate all public submissions made during both the County Executive Public Participation forums and the Assembly validation public participation exercise. These submissions to the form the basis for prioritization of development projects FY 2026/2027 Budget Estimates.

11. That, the CECM Finance and Economic Planning to review and amend the CADP as follows and submit the revised document within two weeks of adoption of this report;

- a. Review and correct all errors in project naming in line with the Assembly's validation public participation report.
- b. Rationalize departmental budgets to align the CADP expenditure ceiling with fiscal limits in adherence to the fiscal responsibility principles, ensuring a balanced budget to reduce roll-overs

and pending bills.

c. Align all delinked programs, projects, and priorities in the CADP FY 2026/2027 with the 4th Year of the CIDP FY 2023–2027 as required by law.

d. Provide full project descriptions, including location, category, and cost estimates.

e. Outline strategies for addressing the growing wage bill amid the anticipated fiscal pressure.

f. Include roll-overs under fiscal risks and outline strategies to mitigate their occurrence to avoid crowding out new projects.

g. Review and align departmental absorption rates with the implementation status of capital projects in Chapter II of the CADP FY 2026/2027 to ensure consistent reporting.

h. Incorporate the revised County Public Service Board ADP FY 2026/2027 presented as Annex (VI) of this report in the CADP.

CONCLUSION

Mr. Speaker, Honourable members, THAT, Pursuant to Article 185 (4) of the Constitution and in fulfillment of the provisions of Section 104 (1) of the County Government Act, 2012, I propose to this House to approve the Proposed Kisumu County Annual Development Plan FY 2026/2027 with the amendments contained in this report. I, therefore, move the Motion and call upon Honourable Warindu to second. Thank you, Mr. Speaker.

Hon. Warindu (MCA, Miwani): Thank you Mr. Speaker. Let me from the onset start by applauding the Select Committee of Budget and Appropriation for the good work that they have done.

Mr. Speaker, this is now the third time that we are handling a document that is like a covenant between the County and the public because the stakeholders of this document are so many. How I wish that we be the people that can at least each year we have been giving the recommendations as this House Committee on the gaps that we are facing and experiencing between implementation and having an ambitious plan. But if you do not, we can have a very good plan Mr. Speaker, but if you are not really interested on how they are going to be implemented then, it will be like doing nothing. And how I wish that the Department of Finance, Economic Planning and ICT is going to take these recommendations that we have made seriously and adjust the document so that it can go as per our recommendations.

Mr. Speaker, there are cases that have been taken to the public and that is why sometimes we find it so difficult to deal with them. They have been in the Annual Development Plan each year, same projects, but the implementation has not been done for the last four years. And sometimes when we take them for public participation, the public assume that we are taking them for a ride.

Mr. Speaker, how I wish that we can look at ways of raising our Own-Source Revenue. That is why I am requesting the County at large that we need to look at the Pending Bills Portfolio and

the unrealistic own source revenue projected the end of each Financial Year. it dictates how our Annual Development Plan is going to be implemented. Mr. Speaker, those few remarks, I beg to second.

The Speaker (Hon. Oraro): Honourable members, now that the Motion adoption of the report of the Select Committee County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan 2026-2027 has been moved and seconded. I want to propose a question. I propose that the Motion adoption of the report of the Select Committee on County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan (ADP) Financial Year 2026-2027 is open for debate.

The Speaker (Hon. Oraro): Honourable Bill of Kobura Ward.

Hon. Bill (MCA, Kobura): Thank you, Mr. Speaker. I want to thank this House Committee for giving us a detailed report of the ADP. Mr. Speaker, the Chairperson of this House Committee read a very detailed report and I have been listening all through. I also want to thank the seconder for also giving his side of the story about the ADP.

Mr. Speaker, I have heard and I have read the report. It is clearly showing that we really need to be serious as a County. Mr. Speaker, the last ADP, it is clear from this report that we did not have a County Spatial Plan. This is regrettable because a whole financial year, a County, and you know, we are lucky to have a County being led by a professor. And we really believe that people that work with him should make this county live to the standards of being led by a professor.

Mr. Speaker, I am saying this because we can really run a county for one financial year, allocate funds and funds are used without developing a County Spatial Plan. And without a spatial plan, the indication is we should expect that financial year to be run in chaos. I heard the seconder inform the House that, this is part of a covenant with our electorates. But I really wonder how we can have a covenant with the electorates without a County Spatial Plan. That is no covenant at all. And that is seen in how the last financial year has been run. The report informs us that some of the projects were not implemented. The report again informs this House that, some of the departments really did not do a thing. A case in point, Mr. Speaker, is the Department of Trade, Tourism and Marketing. There was no development done at all. Yet we are talking of Kisumu County being a City. We expect traders to at least have a taste of the cake of the County. Similarly, we expect people in agriculture to have a taste of the cake of what the County Government is and what Baba fought for in giving us the Counties.

This is very regrettable, Mr. Speaker. If some departments can really be proud and do a report informing this House that in that financial year, they did nothing, spent money from the County Government, earned salaries, did a lot of things; even had maybe meetings outside the County Government just to give us zero development. Mr. Speaker that is what the report is telling us. I

believe that as an Assembly, in the spirit of devolution and what we have seen in the ADP, some of these officers we really expect should not be serving us in this county because we cannot give the public zero development. So, some departments like Agriculture, Livestock, Fisheries and Irrigation Trade, Tourism, Cooperatives, Industry and Marketing all these, including Sports, Gender, Culture and Youth Affairs which in the last financial year did nothing totally. Mr. Speaker, if we really have the interest of the people of Kisumu County- knowing that the report is a public document- the public is going to read it, some of these officers should be fired, Mr. Speaker, because we cannot continue moving like this . They cannot tell us that it is the Department of Finance, Economic planning g and ICT that is the one failing them, that they are not given resources, Mr. Speaker, because you cannot tell us that the department of Infrastructure, Energy and Public Works are celebrating that at least they beat their target, yet other departments are telling us they did nothing.

Mr. Speaker, in the spirit of devolution, let us take decisive actions that are going to change this county so that we change it for good and make Kisumu County get to where it really should be. Mr. Speaker, as I debate, I am also debating in my mind whether to support or whether to not support, because really what is happening, they are informing us that it has failed. But I thank this House Committee because they are giving the public what really, they need to know. It is upon this Honourable House, let us take measures to make Kisumu County great again. Mr. Speaker, I want to support the report and I believe from the report, we are going to take measures that are going to bring hope to the people of Kisumu County. Thank you, Mr. Speaker.

The Speaker (Hon. Oraro): Honourable Seth Okumu.

Hon. Okumu (East Seme): Thank you, Mr. Speaker. Allow me to support the adoption of the report by the Select committee on County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan.

Honourable Speaker, we are not just adopting a plan for Kisumu County for 2026-2027, we are also meeting the legal requirements of the budget cycle by passing this document in the House.

Mr. Speaker, this Annual Development Plan went through public participation. And from the report of that the Chairperson has presented, there is incorporation of the public participation report. Honourable Speaker, how I wish members would be here as we go through this Budget cycle. Yesterday, we did the Kisumu County Finance Bill, 2025 and we are continuing to do it because that is where we get money. Today, we are planning on the developments that we are supposed to do in 2026-2027 and this should cover all the Wards in this County. Honourable Speaker that is why when discussing such important documents, I would prefer all members to be present in the House.

Mr. Speaker, as much as I support, I think the years that we have done these annual development programmes also necessitate some of the recommendations we need to make for the

improvement of the City of Kisumu. Mr. Speaker, if you go for public participation for Annual Development Plan, it seems that we are giving people a wish list. And most people tend, in the different Wards, to list everything that they want done because we have not made it clear how much we are able to get for the development of that particular year from the different sectors, be it our Own Source Revenue, the Donors Funds, and the Exchequer Releases or transfers.

Mr. Speaker, this makes people have a lot of hopes on the developments, especially after doing the Annual Development Plan. But after realizing that there is a lot of reduction in own-source revenue and sometimes donor funding don't come as expected, some of the development plans that have been put in the document sometimes do not happen. But just like the Chairperson said, there is need that projects that were not done in the last plan should appear in the subsequent year's plan so that we do not plan for other projects before completing what the community had prioritized before.

Mr. Speaker, it is therefore important that we know in time what we are not able to do so that we do not have the Kondele Dispensary situation where we put it in the plan, we put it in the Budget, but we are not able to actualize it. We need to know why we cannot actualize it so that every time we are putting it in the plan, we factor in why we did not actualize such projects. We also have projects that, after trying to do them for several years, we have seen that they are not viable.

Mr. Speaker, since I came to this Assembly, one such project is the K'ochieng Tomato Processing Plant and Moi Stadium. Mr. Speaker, we have really tried to make this project a success, but as we know the cycle of projects, it seems that these projects might not see light of day because the places where people used to produce tomatoes in that area, some of it has been submerged in water. And before we address other places that can produce tomatoes, and we keep on putting it in---

(Hon. Bill interjects)

The Speaker (Hon Oraro): Yes, Honourable Bill

Hon. Bill (MCA, Kobura): Mr. Speaker, the Honourable Member should inform this House, because I come from Kobura, and I know areas where people grow tomatoes, and the member is informing this House that some of them have submerged. The member should again inform this House the areas, maybe give us the locations, because the member is lying to the public, and we have the answer on. Thank you, Mr. Speaker.

The Speaker (Hon. Oraro): Honourable Bill, a Honourable Member can never lie. He can just be mean with information. But anyway, Honourable Seth.

Hon. Okumu (MCA, East Seme): Thank you, Honpourable Speaker. Allow me to bring my brother to speed with information. If you go to Kabonyo-Kanyagwal, you know there is a large

section of Kabonyo-Kanyagwal where we used to do a lot of farming. I used to go to Nduru, sometimes in the year 2007 and they used to have large farms of tomatoes. If you go back to Nduru right now, you appreciate that Nduru is underwater. So please, do not restrict K'ochieng Tomato Processing Plant to K'ochieng Project or Kobura Project. It covers a large area more than what you are thinking. You are just advantaged that it is situated in your Ward. Sometimes back, Honourable Speaker if you allow me, so that we as we plan, we learn from our past mistakes. There is a time that K'ochieng Tomato Processing Plant was changed into a Water Processing Plant then again changed to a Bakery. Therefore, these are lessons that we can learn from so that as we do Annual Development Plan for FY2026/2027, we also learn from the mistakes that we did in the previous projects.

Honourable Speaker, we have been with you here and have seen the struggles we have had with the Moi Stadium. Besides, we even insisted sometimes that they bring for us a drawing and they brought this House Committee one I do not know if it came from Siaya and so many things happened. But still, we could not do Moi Stadium. It is my considered opinion that, with such, but we are blessed that the National Government is planning to have Kenya Defense Forces to do for us Moi Stadium and has been given Kshs 800 million.

However, such plans should be lessons to us as we continue planning for this County. We have had machine-based program. I believe that we should make it in our Annual Development Plan as machine-based program and how many kilometers of road it needs to do. Because without which; then Honourable members will just want roads done without factoring issues like maintenance, fuel and such like stuff and how much kilometers of road should be done per Ward, then - it will be haphazard when it comes to implementation.

Honourable Speaker, members want development. When it comes to the estimates, they usually want the highest amount that can be allocated to the Ward. Sometimes, whatever we put in the estimates differ with what is in the Annual Development Plan. Therefore, it is usually unfair, going by what we are discussing right now, that when it comes to estimates, members who are usually absent in this House come with projects and when the departments informs them that, yes, whatever you are prioritizing is really important, but we did not factor it in in that year's Budget Cycle.

Therefore, it is important that any project that we want done during the FY2026/2027 be factored in in the Annual Development Plan that we are passing right now. Thank you so much, Honourable Speaker. I support the adoption of this report on Proposed Kisumu County Annual Development Plan for FY2026/2027. Thank you.

The Speaker (Hon Oraro): Yes, Honourable Matara

Hon. Matara (Nominated Member): Thank you, Mr. Speaker. Going by the mood of the House, may I call upon the Mover to reply?

The Speaker (Hon. Oraro): Honourable Joachim Oketch, Chairperson, Budget and Appropriations Committee, you have been called upon to reply.

Hon Joachim (MCA, Kondele): Thank you very Speaker. I believe that with the few members that have contributed, they are in concurrence that we really need to approve this document and I want to agree with Honourable Seth Okumu on the importance of this document.

Mr. Speaker, it would be very sad to see members come with projects at the tail end when we are doing estimates. But, again not taking into importance the necessity of having an Annual Development Plan. This is where you need to include all the plans that you have as a leader in terms of advising members of the public to attend and give their proposals. This is where the projects that should be done in that Financial Year are proposed.

What comes at the tail end as estimates is just like costing in those who did accounting, where we now just attach a cost and having known the resource basket, we just know now priorities of what we take. But, the keen interest should be how we handle the Annual Development Plan and therefore we need to inform our members of the importance of this document.

Mr. Speaker, I equally want to inform probably my brother Honourable Bill that, what we have in the report is exactly what we get from the public participation and we are just highlighting the complaints from members of the public that sometimes they propose projects but at the tail end they do not see them being implemented. Therefore, there should be a link between the proposals of public participation as done by the County Executive and probably what we do as an oversight public participation to confirm if it was actually done and therefore we were not negating the importance of this document.

Therefore, I want to urge the Honourable member that, it is important that we have an Annual Development Plan as part of the budget cycle. As such, not approving this document would be very disastrous in terms of the budget cycle of the County. Mr. Speaker, with those many remarks, I beg to reply. Thank you.

The Speaker (Hon. Oraro): Honourable members, now that the Motion on adoption of the Report of the Select committee on County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan FY2026/2027 has been moved, seconded and debated. As per our Standing Orders, I now want to put a question.

(Question put and agreed to)

The Speaker (Hon. Oraro): Honourable members, the Motion on adoption of the Report of the Select Committee on County Budget and Appropriations on its consideration of the Proposed Kisumu County Annual Development Plan FY2026/2027 has been adopted today, Wednesday, 19th of November, 2025, at 10.14 hours. I direct that the recommendations of the said report be communicated to the right departments for action. Thank you.

The Speaker (Hon. Oraro): Next order!!

MOTION

PROPOSAL FOR ERECTION OF A STATUE IN HONOUR OF THE RIGHT HON RAILA AMOLO ODINGA, CGH
AT THE KCB ROUNDABOUT

BY

HON. NANCY MATARA, NOMINATED MEMBER

The Speaker (Hon. Oraro): Honourable Nancy Matara.

Hon. Nancy Matara (Nominated): Thank you, Mr. Speaker. I rise to read the Motion on the Erection of Hon Raila Amolo Odinga's Statue at the KCB Roundabout.

[The Speaker (Hon. Oraro) left the Chair]

[The Temporary Speaker (Hon. Okumu) in the Chair]

Honourable Speaker, AWARE THAT, the Fourth Schedule Article 186, Part 2 of the Constitution of Kenya, together with the provision of National Museum and Heritage Act, confers powers upon the county government to institute and promote heritage conservation, cultural monuments, and related county heritage projects.

Mr. Speaker, FURTHER AWARE THAT, the Right Honourable Raila Amolo Odinga, former Prime Minister of the Republic of Kenya, is globally acclaimed as a father of democracy, a defender of human rights, and a champion of devolution and gender equality.

COGNIZANT, of his immense services and monumental contribution to Kenya's democratic transformation, constitutional reforms, and socioeconomic development, which have shaped the political and governance landscape of the nation.

NOTING THAT, Kenya has in the past honoured other national heroes and heroines, such as Field Marshall Dedan Kimathi, Tom Mboya and Jomo Kenyatta, through statues and memorials, yet they exist no more. Monuments recognizing the Right Honourable Raila Amolo Odinga's towering legacy. Despite his pivotal role in championing the multiparty democracy, constitutional reforms, and national unity.

FURTHER NOTING THAT, intentionally a nation honours their distinguished leaders and reforms with monumental symbols. For instance, the Lincoln Memorial in the United States of America, and the Winston Churchill statue in the United Kingdom serving as the enduring symbols of patriotism, freedom, and leadership.

Hon Speaker, CONVINCED THAT, the erection of such monuments would serve as national symbols of the democratic struggle and reforms, inspire future generations, and remind the leaders and citizens alike of the values and principles enshrined in the Constitution of Kenya, 2010.

NOW THEREFORE, I pray that this Honourable House resolve to urge the County Government of Kisumu through Department of Sports, Culture and Heritage to;

- a) Erect a statue of the late Right Honourable Amolo Odinga at KCB roundabout, Kisumu City.
- b) Design and implement the project in consultation with the National Museum of Kenya and other relevant stakeholders to ensure historical accuracy, artistic quality, and cultural significance.
- c) Preserve the site as public heritage space dedicated to civic education, democracy, and leadership inspiration.

Now I call upon Honourable Millicent Omuya to second.

The Temporary Speaker (Hon. Okumu, East Seme): Honourable Omuya.

Hon. Omuya (MCA, North Seme): Thank you Mr. Speaker. I am rising to second the proposal of Motion by my sister Honourable Nancy Matara.

First I want to say this. You know, it is just unfortunate that we are going to erect the statue when the late Honourable Raila Amolo is dead. I wish we could have thought about it a long time ago, so that even if he was dying, he was dying after seeing himself within the Kisumu CBD. We know very well how important Baba has been to this country. A tireless fighter, a man who will fight, a man who would be provoked, and a man who is ready to forgive. It is only Baba who would do that.

Mr. Speaker, it is my belief that the idea of doing a statue for him is very important, because it will live in this city for years and through the statue, maybe our grandchildren or our great-grandchildren, will have an opportunity to read and learn more about the Right Honourable Raila Amollo. Just like when you go to Nairobi, you will get the statues of the late Dedan Kimathi and that of Tom Mboya. Wherever I am standing, I am just praying that it should not be only for Kisumu. It should be for the entire country. I second.

The Temporary Speaker (Hon. Okumu, East Seme): Thank you, Honourable members. A Motion has been moved on the erecting of a Statute to Honour the Right Honourable Raila Amollo Odinga at the KCB roundabout. A Motion moved by the Honourable Nancy and seconded by the Honourable Omuya. I propose that we open this Motion for debate.

The Temporary Speaker (Hon. Okumu, East Seme): Yes, Hon Joachim Oketch.

Hon. Joachim (MCA, Kondele): Thank you very much, Mr. Speaker. I rise to support the motion to have a monument in celebrating the legacy of our party leader, the late Raila Amolo Odinga. It is my belief that the Motion is timely, but of course I just wanted to remind the House that this is a discussion that we started way back when Raila Amolo Odinga was still alive.

Mr. Speaker, I remember if you check the Kisumu County Budget Estimates for the fiscal year 2018-2019, we did put some money to have a monument for Baba at the Kondele roundabout. And that shows that it is something and a discussion that started way back. Mr. Speaker, as to where we need to have the monument is an ongoing discussion because I have always been for this monument being placed at Kondele looking at how that place meant for Baba. The main reason we were unable to proceed earlier was that the Governor believed the Jaramogi Foundation was already working on the project. Their plan was to first install a monument for Jaramogi Oginga Odinga near KCB before moving on to Baba's monument, and this is what caused the delay.

Mr. Speaker, I want to affirm my support for honouring the legacy of Baba. Given his immense contribution as the father of democracy and the father of devolution. It would be a great honour for Kisumu to host a monument that symbolizes and reminds us of his journey and his struggle. Therefore, I fully support my *Shemeji's* Motion that we indeed need to establish a monument in honour of Baba Raila Amolo Odinga. Thank you.

The Temporary Speaker (Hon. Okumu, East Seme): Yes, what is it, the Honourable Member for Nyalenda A?

Hon. Boitone (Nyalenda "A"): Thank you so much, Honourable Speaker, I wish to call the Mover to reply. Thank you.

The Temporary Speaker (Hon. Okumu, East Seme): Thank you. Honourable Members, before the Mover responds, it appears that Honourable Bill has not yet been given an opportunity to contribute to this motion. I would like to allow Honourable Bill and any other Member who wishes to contribute to do so before the Mover replies.

The Temporary Speaker (Hon. Okumu, East Seme): Yes, Honourable Bill.

Hon. Bill (MCA, Kobura): Honourable Speaker, thank you for this opportunity. Mr. Speaker, I wish to propose an amendment to the Motion. I rise to make this amendment pursuant to Standing Order No. 46, which states that "the Speaker may permit a member to move, in amendment form, a motion of which notice has been given, provided that in the opinion of the

Speaker, the amendment does not materially alter any principle embodied in the original motion.”

Mr. Speaker, I firmly believe that the amendment I am proposing does not in any way alter the principles contained in the motion before us. This amendment should also be considered alongside Standing Order No. 52 on amendments to motions, which provides that, unless otherwise stated in the Standing Orders, any amendment a member wishes to propose may be moved and, where necessary, seconded at any time after the question upon the motion has been proposed and before it is put. Hon Speaker, I have a seconder ready and available to support this amendment.

The Temporary Speaker (Hon. Okumu, East Seme): Honourable Member, could you please read Standing Order No. 53(1)? Allow me to read it for you, Honourable Member.

Hon Bill (Kobura): Thank you.

The Temporary Speaker (Hon. Okumu, East Seme): It states that;

“the proposer of an amendment to a motion shall, before moving it, hand the proposed amendment in writing, signed by the proposer, to the Clerk at least two hours before the Order is read.”

Honourable member, I am having difficulty locating it, which is why you saw me going through these documents—to find the amendment so that as you read it, I can follow along, and so can the other members. That is why I am seeking clarity before we proceed, Honourable Member.

Hon. Bill (MCA, Kobura): Thank you, Speaker. In accordance with our Standing Orders, I submitted the amendment to the Office of the Speaker one hour ago, as dictated by the law.

The Temporary Speaker (Hon. Okumu, East Seme): But it is two hours---. Honourable member, you know this is the same Motion we had previously, and I already gave guidance on it. We have had at least a week to make any amendments or to bring a revised Motion. Now we are attempting to introduce amendments here again, and this is creating unnecessary complications for both the Chair and the Members.

Let us proceed and debate the Motion as it has been moved so that members can make a decision. If members feel it is not appropriate in its current form, they can simply reject the motion, and we can then bring a new one. Thank you, Honourable Member. I believe we are now properly guided.

Hon. Bill (MCA, Kobura): Thank you, Mr. Speaker, for your guidance. In light of that guidance, and considering that this is something we all desire for Kisumu County, I believe it would be best to withdraw the Motion so that the originator can reintroduce it in a more refined form for the benefit of the county. There is still disagreement regarding the appropriate location for the monument, and addressing that first would help us move forward more effectively. Thank you, Mr. Speaker.

The Temporary Speaker (Hon. Okumu, East Seme): Honourable members, I think up to that point I cannot see any.

The Temporary Speaker (Hon. Okumu, East Seme): Yes, the Honourable Onyango.

Hon. Onyango (MCA, Railways): Thank you, Mr. Speaker. I wish to concur with the sentiments of Honourable Bill that it would be best for us to start afresh, Mr. Speaker, so that we do the right thing for the benefit of our hero. Let us not rush this process. Therefore, I support the proposal that we withdraw the Motion and begin again. Thank you, Mr. Speaker.

The Temporary Speaker (Hon. Okumu, East Seme): Thank you, Honourable Members. I think I had agreed that after those contributions, I will give the Member who moved the motion to reply.

Hon. Matara (Nominated Member): Thank you, Mr. Speaker. I sent a reply earlier, but what I want to clarify is this: I submitted an amendment. There are various channels for communication, and I submitted my amendment through WhatsApp to you, Honourable Speaker, at around 7:00 a.m. or 8:00 a.m. that was this morning. .

The Temporary Speaker (Hon. Okumu, East Seme): Honourable Member, you are complicating your motion, and I have already provided guidance. Standing Orders states that “the proposer of an amendment to a motion” who in this case should not be you, since you are the Mover cannot move a Motion and then propose an amendment.

The Order further requires that the proposer of an amendment must hand the proposed amendment in writing, signed by the proposer, to the Clerk at least two hours before the Order is read. While we appreciate that you submitted it to the Speaker, our Standing Orders clearly require that it be submitted to the Clerk. Therefore, you are technically out of order, Honourable member. This document is what guides the House. Whenever we indicate that a member is out of order, it is based on these rules. I encourage you to make it a practice to read this book. Please, continue with your reply.

Hon. Matara (Nominated Member): Thank you, Mr. Speaker. I wish to clarify that I also forwarded the amendment to the Clerk. However, I am now withdrawing it so that a fresh one can be submitted. I want to emphasize that it was indeed sent to the Clerk as well. Thank you.

The Temporary Speaker (Hon. Okumu, East Seme): Honourable members, you have heard the reply from the Mover of the Motion. In accordance with the Standing Orders of the House, at the conclusion of every debate, a question must be put. It is now time for me to put the question on the adoption of the motion for the erection of Hon Raila Odinga's statue at KCB Roundabout.

(Question put and Negatived)

The Temporary Speaker (Hon. Okumu, East Seme): Honourable members, the Motion on the Erection of a Statute at KCB Roundabout to Honour that Right Honourable Raila Amolo Odinga has been rejected today Wednesday, 19th November, 2025 at 10:32 hours.

Honourable Members, the mover of the motion intends to change the proposed location of the statue. From her submission, the member is requesting another opportunity to bring a new Motion. Honourable members, it is important to note that once a Motion has been brought to the House, a Motion of a similar nature can only be reintroduced after six months. That is the current situation. However, we can discuss and explore whether we may request the Speaker's permission to bring it back sooner. Thank you, Honourable members.

The Temporary Speaker (Hon. Okumu, East Seme): Next Order!!

ADJOURNMENT

The Temporary Speaker (Hon. Okumu, East Seme): Honourable members, there being no other business on the Order Paper to transact, the House stands adjourned until today Wednesday, 19th November, 2025 at 02.30 p.m.

(House rose at 10.34 a.m.)

Addendum

The Hansard Team

Zablon Otiende – Assistant Director, Information Services

Patrick Okoyo – Chief Hansard Reporter

Fanuel Okode – Chief Hansard Reporter

Jesca Otieno – Chief Hansard Reporter

Edward Odanga – Senior Hansard Reporter

Jacklyne Otieno – Senior Hansard Reporter

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